COMMITTEE WORKSHOP

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

SAN DIEGO ASSOCIATION OF GOVERNMENTS

BOARD ROOM

401 B STREET

SAN DIEGO, CALIFORNIA

WEDNESDAY, MAY 18, 2005 9:35 A.M.

Reported by: Troy A. Ray

Contract No. 150-04-002

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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COMMISSIONERS PRESENT

John Geesman, Presiding Member

James Boyd, Associate Member

ADVISORS PRESENT

Michael Smith

Melissa Jones

STAFF and CONTRACTORS PRESENT

Tim Olson

Eric Knight

John Kessler

Jim Adams

Tom Murphy
Aspen Environmental Group

Nicholas Puga Navigant Consulting

ALSO PRESENT

Henry Abarbaneo Council Member, City of Del Mar San Diego Association of Governments

Alan Sweedler San Diego State University

Steve Taber Princeton Development Corporation

Scott Anders San Diego Regional Energy Office

Michael Brown Brown Vince Associates iii

ALSO PRESENT

Scott Stormet North American Development Bank

Joe Maruca, Supervisor County of Imperial

Cecelia Aguillon Kyocera Solar, Inc.

Tom Blair City of San Diego

Carlos Larios Transnational Consulting

David L. Geier San Diego Gas and Electric Company Sempra Energy

Jeff Miller California Independent System Operator

Bill Powers Powers Engineering Border Power Plant Working Group

Dan Perkins Sierra Club

David Taylor San Diego Gas and Electric Company Southern California Gas Company

Carla Garcia Zendejas, Attorney Border Power Plant Working Group in Tijuana

Francisco Juan D¢¤ez United States Environmental Protection Agency

Angela Shaffer Payne San Diego Airport District

Greg Newhouse San Diego Area Clean Cities Coordinator San Diego Regional Clean Fuels Coalition San Diego Miramar College

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ALSO PRESENT

Bill Figge Caltrans

Sergio Pallares Caltrans

Byron Wear Carrizo Gorge Railway

Sergio Reyes Carrizo Gorge Railway

Skip Fralick Sustainable Earth Enterprises

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1	PROCEEDINGS
2	9:35 a.m
3	MR. ABARBANEO: Good morning. Welcome;
4	please have a seat. Good morning; I'm Henry
5	Abarbaneo. I'm a Council Member from the City of
6	Del Mar and have the privilege to be the cochair
7	of SANDAG's energy working group, which in its
8	turn has the privilege of cosponsoring this
9	morning, with the California Energy Commission,
10	this day of discussions on border energy issues.
11	The energy working group was formed by
12	SANDAG about a year and a half ago to implement
13	the regional energy strategy which was put
14	together with contributions from stakeholders all
15	over the region.
16	And we've been working very closely with
17	stakeholders as diverse as the Sierra Club
18	(indiscernible), businesses represented by
19	Qualcom, SDG&E, and representatives from all the
20	cities and the county in our region. So it is our
21	privilege to be here today as one of our several
22	workshops which have been held on transmission,
23	energy issues in the summer of 2005, and will be
24	held approximately every month from now into the
25	indefinite future, touching on major issues for

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1 our region.
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- So I want to thank Commissioners Geesman
 and Boyd for coming down and spending the time in
 San Diego today on this very important issue. And
 turn it over to you, thank you very much for being
 here.
- PRESIDING MEMBER GEESMAN: Thank you,

 Henry, and please convey our thanks to SANDAG for

 graciously hosting us again. I think this is the

 third time we've been here in a little under a

 year. It's a very good facility and it has helped

 us, I think, have several very productive

 discussions.
- 14 We're fortunate in this region to have a 15 lot of the problems that the State of California confronts in its energy system represented in 16 17 microcosm, but with the added benefit, and I do 18 believe it's a benefit, that this region has a more actively engaged public, and more carefully 19 20 organized groups of stakeholders to provide input 21 into this discussion than either the larger 22 southern California metropolitan area or northern California. 23
- 24 And I can't tell you how much we have 25 benefitted over the last couple of years in trying

1 to evaluate issues that confront this particular

- 2 region, and then generalize from that on a
- 3 statewide basis. It's greatly informed out of
- 4 consideration, and I think made our policy
- 5 recommendations stronger as a result.
- 6 Today we are focused on the interaction
- 7 across the border of energy, the environmental and
- 8 economic development issues. We've recognized for
- 9 a long time, thanks in no small part to my
- 10 colleague, Commissioner Jim Boyd, the importance
- of the California/Mexico interaction in each of
- 12 these areas.
- We've attempted to promote a cross-
- border binational perspective on these issues
- 15 because we think that the border does not in any
- 16 way, other than an artificial and perhaps legal
- fashion, divide the energy interests or
- 18 environmental interests or economic development
- interests that confront both countries.
- 20 Commissioner Boyd has served as the
- state's representative to the Board of Governors
- 22 conference on energy issues for a considerable
- 23 period of time now. He has informed our
- 24 Commission of the importance of these issues and I
- 25 think helped very much to focus our staff work.

We've got, I think, a very good databank 1 2 now of staff reports that will better inform the discussion. We've got a number of panels 3 organized for today, and a very crowded agenda. I 5 will try to do my best to keep us on time. We do 6 expect to wind up around 4:30. Commissioner Boyd. 8 COMMISSIONER BOYD: Thank you, 9 Commissioner Geesman. And you pretty well covered 10 the points I would have made. That is that while 11 we're here to continue the process of preparing the 2005 Integrated Energy Policy Report, all that 12 13 we have learned and continue to learn in the 14 Committee meetings and workshops we have here are 15 used to staff us out, so to speak, in the work that we do with the Board of Governors conference, 16 particularly the energy worktable. 17

And so I take what I learn from these meetings to the meetings of the work table and to the annual meeting of the Board of Governors.

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So, with that, I think I'll turn the mike back to you and we'll get the meeting started, because we have a pretty full agenda.

And I would agree, we have a very good collection of staff reports. I commend the staff for a job

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well done and putting a lot of information
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- 2 together for this hearing. And we look forward to
- 3 a lot of input on this subject.
- 4 PRESIDING MEMBER GEESMAN: Our first
- 5 panel is on energy supply and demand. Tim Olson,
- 6 you must be here somewhere. There you are. Have
- 7 you assembled the right people here?
- 8 MR. OLSON: I think most of them are
- 9 here. Let me just make a couple other comments
- 10 here while we set up one of the PowerPoint
- 11 presentations.
- 12 Today we have a series of panel
- discussions. And the morning will be a
- 14 presentation first summarizing some of the key
- findings from our analysis of reports. And then a
- 16 series of discussions from several different
- 17 interested parties. And then open it to public
- 18 comment.
- 19 And then as we go on the agenda from
- 20 energy supply and demand, transmission lines,
- 21 natural gas, open to public comment for each
- 22 section at the end of the panel discussion.
- 23 Also today we have simultaneous
- 24 translation for those that may want to use it.
- 25 The headphones are on the table or in the back

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1 here.
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2	The panel members, we've asked several
3	panel member to talk about the supply and demand.
4	We're covering a lot of different areas, the
5	overall supply/demand balance; the renewable
6	energy options; and some of the demand reduction
7	either in the form of potential or opportunities
8	for energy efficiency, cogeneration, small
9	cogeneration. And we also may have comments on
10	environmental topics.
11	So what I'd like to do is invite a
12	handful of people that come up to the side here at
13	the dais. Yeah, including Al Sweedler, Scott
14	Stormet from North American Development Bank,
15	Michael Brown, Brown Vince Associates, Steve Taber

Michael Brown, Brown Vince Associates, Steve Taber
from Princeton Development Corporation, if he's
here. Okay. Yeah, around the dais here and near
microphones.

And Scott Anders, also from the San
Diego Regional Energy Office. And I'm not sure if
Dave Geier from SDG&E is here. Might come in
later.

So, to begin with we've asked two of our consultants to do a quick overview of some of the topics in this area. And the presentations will

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1 be made by Tom Murphy of Aspen, one of our
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- 2 contractors. And also Nick Puga from Navigant
- 3 Consulting.
- 4 And I'd like them to go through some
- 5 quick overview of this area. And the other thing
- 6 we have is a number of questions that we'd like
- 7 the panel members to comment on, or any other
- 8 comments you have, on the whitepapers or any of
- 9 the presentations today. So, maybe, Tom, if you'd
- 10 start the --
- 11 MR. MURPHY: Okay. Can everybody hear
- me? My name's Tom Murphy with Aspen Environmental
- Group. We provide engineering and environmental
- 14 technical assistance to the California Energy
- 15 Commission for facility planning and licensing
- programs.
- 17 Unfortunately, Mel Willis, the project
- manager for these studies is out of the country
- 19 and is not able to attend this meeting. However,
- 20 Mel has briefed me on the issues of the study and
- 21 I'll describe the results in the presentation.
- Next slide, please. Overall the study
- 23 found that electricity demand in San Diego will
- 24 continue to grow by approximately 2 percent
- 25 through 2009. After 2010 growth rates will be

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1 approximately 1.5 percent annually.
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- Energy demand in Baja, California

 expected to grow at an average of 7 percent a year

 between the time periods of 2004 and 2013. In

 order to meet the growing demand for electricity

 the energy sectors of both California and Baja,

 California are becoming increasingly integrated.
 - And finally, this study found no electricity capacity shortfalls anticipated on either side of the border through 2012.
- 11 The way we have this presentation set up 12 is I'm going to describe the San Diego side of the 13 border, and Nick Puga from Navigant will be 14 describing Baja, California.
- So this first part, we'll describe a 15 little about the energy and supply and capacity of 16 the San Diego area. With regard to the supply, 17 18 SDG&E imports approximately 60 percent of its electricity from outside the region. The 19 20 remaining 40 percent is comprised of two aging baseload facilities, Encina Power Plant and South 21 22 Bay Power Plant. Both could retire by 2008.
- 23 The other 40 percent comprised of small 24 and medium-sized peaking plants and onsite

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Onofre, which is licensed to operate through 2022.
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- 2 I think everybody's aware that they're going
- 3 through a steam generator replacement project
- 4 there at San Onofre right now.
- 5 There's also two new energy projects
- 6 under construction, the Palomar Escondido Energy
- 7 Project, which is 546 megawatts, and Otay Mesa
- 8 Power Plant, which is 510 megawatts.
- 9 With regard to the IID area, IID is a
- 10 net exporter of electricity. For example, the
- 11 total IID resources were 835 megawatts in 2002
- 12 compared to peak demand of 540 megawatts during
- 13 the same year.
- 14 Although Senate Bill 1078 mandates a 20
- percent renewable portfolio mix by 2017, SDG&E is
- 16 committed to achieving this goal by 2010; and 24
- 17 percent mix by 2014. This graph represents the
- 18 resource stack that SDG&E believes it will likely
- be able to procure in the near future.
- 20 A key feature of SDG&E's plan is the
- 21 addition of significant geothermal resources from
- 22 the Salton Sea after 2010. However, this is
- 23 dependent on upgrading the facilities in Imperial
- 24 County.
- Now I'll turn it over to Nick Puga from

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1 Navigant to talk a little bit about the supply and
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- demand in Baja, California.
- 3 MR. PUGA: Good morning; my name is
- 4 Nicholas Puga with Navigant Consulting. Let me go
- 5 over it quickly.
- In 2004 the Baja, California area, which
- 7 is served by CFE and this is a system that is not
- 8 interconnected to the Mexican mainland, but only
- 9 to the United States, peaked at about 1940
- 10 megawatts in the summer in month of August.
- 11 The area is really integrated by two
- 12 areas that behave in a dissimilar manner, the
- 13 Valley, which includes Mexicali, which peaks in
- 14 the summer at about 1100 megawatts, and the
- 15 coastal area that includes Tijuana and Tecate and
- 16 Ensenada, which peaks in the winter at about 550
- megawatts.
- 18 This area has shown a historical growth
- 19 for the ten years between 1993 to 2003 of about
- 20 6.3 percent. And in the latest official forecast
- of the CFE Mexican load shown here, it shows a
- forecast growth of 6.3 percent for the peak.
- The energy sales last year in 2004 were
- over 8 million megawatt hours. And the energy
- sales for the last ten years grew at about 7.5

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1 percent.
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2 The current forecast is the energy 3 consumption will continue to grow about 7 percent; 4 but if one compares the actual growth in 5 statistics for the 2000 and 2003 period, one can 6 see that the forecast was significantly higher than the actual sales growth, which was a 4.8 8 percent. Now in the 2003/2004 period the growth 9 dropped even further to 4.2 percent. 10 The makeup of the energy consumers, the electricity consumers in the Baja, California 11 Norte area is interesting. It shows a 12 13 distribution of customers by class with the group 14 that represents roughly about 11 percent of the 15 customers in reality contributes to a significant consumption of 46.6 percent of the energy 16 consumed, and that's the commercial and it's one 17 18 industrial customer. The large industrial customers with 19 20 number over 1 megawatt number only about 60 or 75. 21 One of the things that is interesting to note is 22 that the tariffs paid by that commercial/ 23 industrial group outside of the municipal service 24 tariffs for municipal lighting are the highest at

about 9.8 cents/kilowatt hour.

1	So it indicates that there is a
2	significant interest of that group of customers
3	for energy conservation measures so they can
4	reduce their energy costs.
5	The energy load patterns one can see
6	that I have ascribed for Baja, California Norte
7	shows how in the summer months, which are July,
8	August and September, air conditioning loads drive
9	the load to the 1940 megawatts. And energy
10	consumption follows fairly closely with that over
11	winter peak driven by the coastal areas.
12	(indiscernible) currently has a
13	installed generation capacity of 2652 megawatts,
14	with a mix, with a significant share of renewable
15	resources represented by geothermal power of 620
16	megawatts in Cerro Prieto facilities; 985
17	megawatts of combined cycle, gas-fired facilities
18	of fairly recent vintage; and 620 megawatts
19	burning residual oil, mostly concentrated among
20	the Rosarito/ Tijuana area. Finally, 327
21	megawatts of gas turbines burning diesel.
22	In order to meet the significant growth
23	of the area, CFE will add roughly 1282 megawatts
24	between today and 2010. And this table shows
25	it might be hard to read for some of you, but if

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1 you have a copy of the paper -- are going to be
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- based on converting the Presidente Juarez
- 3 facilities to use 150 megawatts from burning
- 4 residual oil to natural gas, based on the new
- 5 availability of natural gas in the area.
- 6 And building up the Mexicali II
- 7 facility, which is 247 megawatts combined cycle
- 8 capacity, which will now be placed at the Rosarito
- 9 site in spite of its name, Mexicali II.
- 10 There are other facilities that are
- 11 planned for 2010 that include a solar contingent
- 12 which is the -- a revised design of the Mexicali
- 13 II plant, which has a 25 megawatt solar steam
- facility -- by avoided costs.
- In the bottom part of the table what I
- tried to do is to see what the increased total
- 17 capacity in generation, see if he has planned in
- the planning horizon, which is a ten-year window
- 19 that is revised every year versus the goals demand
- they have to satisfy.
- 21 And we can see that the criteria for
- reserves is also being met from 2009 on. The
- 23 criteria for Baja, California Norte is 15 percent
- of the available generation capacity as reserves
- for the largest generation facility. So we see

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1 that CFE will be resource short from 2009 towards
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2013 within the planning horizon.

- 3 We looked at, based on the perceived
- 4 interest in conservation in the area, we reviewed
- 5 what were the current efforts by the Mexican
- 6 government and other organizations in the energy
- 7 efficiency area. And we found that although
- 8 programs and efforts have been active and have
- 9 been in place for several years, the results have
- 10 been small due to limited funding within the
- 11 federal budget.

- 12 And I have created a survey that shows
- what are these programs all about. One of them is
- in the residential sectors mostly insulation for
- 15 homes provided by FIPATERM and ASI, which is
- 16 established in 1990 in Mexicali to finance
- insulation of roofs for homes that consume over
- 18 1000 kilowatt hours per month, which is a high
- 19 consumption for residential buildings in Mexico.
- They have, to date, financed about
- 21 60,000 roofs, insulated. In 1996 this financing
- 22 program was extended to include replacement of
- 23 window A/C units and substitution of incandescent
- lamps with compact fluorescent lights.
- To date the program has replaced over

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1 45,000 air conditioning units and financed over
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- 2 400,000 CFLs.
- In 2002 the financing was extended to
- 4 refrigeration replacement programs, and over 5000
- 5 energy efficient refrigerators have been financed
- 6 to date. The program -- the residents of
- Mexicali, San Luis Colorado and Tijuana are
- 8 eligible, as well as the rest of Baja, to apply
- 9 for the program.
- 10 In the commercial and industrial area
- 11 the (indiscernible) for the savings in the
- 12 electric sector, FIDE, has a program that offers
- 13 technical assistance and financial support to
- buildings, (indiscernible) buildings and industry.
- 15 FIDE is an organization that is funded
- through a surcharge of all electrical goods
- 17 purchased by CFE and (indiscernible). And so it
- has some financing in the payment of the federal
- 19 budget.
- 20 They recently have added a program to
- 21 cater to that group of small commercial/industrial
- 22 customers I spoke of that represent 50 percent of
- 23 the consumption in Baja. But have so far only
- signed 50 participants in Baja as part of 500
- 25 nationwide.

The program currently focuses on air 1 conditioning, but while there is some regular 2 3 funding, they have a budget request right now with Congress for \$35 million for the 2005 budget, that 5 I'm not sure it has been fully approved. They 6 lack manpower to really reach out to the small commercial and industrial sector. 8 CFE, the utility, does not have an energy efficiency program beyond customer 10 education. The representatives of CFE inform 11 their customers of the availability of funding also by FIDE and by FIPATERM. And they encourage 12 13 them to apply for the program. And CFE, itself, 14 only offers interruptible service tariffs to its

15 large customers, and a modest (indiscernible)

cycling to the residential and small commercial

17 customers.

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18 Finally, FIDE and INFONAVIT, which is a trust been established to promote public housing, 19 20 have started working with developers in their area 21 to make energy efficient homes. Again, it's a 22 limited program. They have approximately 600 new EE homes for sale in the area through those 23 24 builders.

25 However, there is a significant

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1 potential for additional savings in this area. We
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- 2 estimate that simply by saving 10 percent of the
- 3 time of peak demand for the commercial and
- 4 industrial group there is potential for reducing
- 5 the peak demand of the region by 85 megawatts.
- 6 There's no estimate for residential potential
- 7 savings.
- 8 We looked at a study conducted by the
- 9 Western Governors Association for industrial,
- 10 commercial and institutional facilities. And the
- 11 study identifies a potential savings of over
- 12 400,000 megawatt hours of savings per year.
- Compare that to the 2004 sales for the
- 14 commercial, industrial and institutional sales, so
- 5.7 million, and you can see that that 10 percent
- that I mentioned is actually cost effective if the
- 17 programs and the formula were in place.
- I think with that I will --
- MR. OLSON: Okay, we'd like to also hear
- 20 from one of the Energy Commission Staff, Eric
- 21 Knight, on any key findings or comments he'd like
- 22 to make on environmental issues and opportunities
- 23 related to the energy supply and demand. Any
- 24 comments, Eric?
- 25 MR. KNIGHT: I'll address the topic of

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1 air quality associated with power plants.
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- 2 MR. OLSON: You want to hold off for the
- 3 next section, when doing the sections for --
- 4 MR. KNIGHT: Okay.
- 5 MR. OLSON: Okay. The way we separated
- 6 these categories today there's definitely overlap
- 7 from one to the other. And in some ways it's a
- 8 little bit of an artificial separation. We may
- 9 have commenters, panel members, later that will
- 10 want to come back and comment on this section
- 11 here.
- 12 So what I'd like to do now is go to our
- panel members and ask for your comments,
- 14 recommendations, insights, anything, any comments
- 15 you may want to make to embellish what we have
- here, or identify where we're missing information.
- 17 And if there are pieces of information
- 18 that you want us to obtain or think we should
- 19 obtain after this workshop, let us know about
- 20 that. And any recommendations either on initial,
- 21 policy changes at the state, federal, maybe even
- 22 in Mexico. Any type of regulatory changes you're
- 23 anticipating or suggesting.
- 24 So what I'd like to do is to start off
- 25 with Alan Sweedler. Alan, can you give us some of

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1 your initial look at this. And we'll have time
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- for other comments later, too.
- 3 COMMISSIONER BOYD: Excuse me, Alan, for
- 4 interrupting you, but before you get into this I'd
- 5 like to ask the gentleman from Navigant one quick
- 6 question. He just -- I look up and he stepped
- 7 away. All right, I guess I won't ask him a quick
- 8 question.
- 9 MR. OLSON: There he is. He's back.
- 10 COMMISSIONER BOYD: You referenced the
- 11 conversion of the Juarez plant from oil to gas,
- 12 but my question is, is that conversion dependent
- on the importation or the import of LNG into Baja?
- Or is there an adequate gas supply to provide for
- that conversion without the LNG plants?
- MR. PUGA: My understanding,
- 17 Commissioners, is that there is gas available
- 18 program by Sempra through the (indiscernible) Baja
- 19 Norte to supply that gas.
- 20 COMMISSIONER BOYD: Okay, thank you.
- 21 Excuse the interruption, Tim.
- MR. OLSON: So, Al Sweedler.
- DR. SWEEDLER: Good morning and once
- 24 again we really appreciate the Commission's
- 25 efforts to come to the border region and to meet

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1 with people who are living and working here with
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- 2 our unique set of issues, and also as they affect
- 3 the Integrated Energy Policy Report and policies
- 4 for California and Baja, California.
- 5 I believe this is now the second or
- 6 maybe even third time that hearings and workshops
- 7 have been held here in the region. And I know how
- 8 difficult it is, given all the issues going on.
- 9 But at some point I would urge somehow, and maybe
- 10 we -- we being the energy working group, SANDAG,
- 11 and the various other entities in the region --
- 12 can help arrange a similar type meeting across the
- 13 border in Mexico, notwithstanding all the
- 14 difficulties that exist for that.
- I think what I'd like to do just to
- start things off is make some general overall
- 17 comments. And as we get into some of the details
- I have some details that we can do later on.
- 19 For the purposes of this hearing and
- 20 meeting, the Integrated Energy Policy Report will
- 21 be very -- the information here will be directed
- 22 towards that, as I understand it. And so that is
- 23 a document for California energy planning and
- 24 policy in the near future.
- So one question that immediately needs

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1 to be addressed is the activity taking place in
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- 2 northern Baja, California, how will that directly
- 3 relate to the IEPR. And how will that directly
- 4 relate to California energy supply and potential
- 5 drain, if you put it that way, or need for the
- 6 California system to supply the Baja system, or
- 7 vice versa.
- 8 So that's a different question than
- 9 looking at the energy systems in Baja, California,
- 10 and then looking at them in California,
- 11 particularly San Diego and Imperial County.
- To sort of cull that down what is
- 13 happening in northern Baja, California and in
- 14 Mexico, in general, that will allow or permit or
- 15 arrange for energy supplies that are being
- developed there to, with some security and some
- 17 basis in fact, to be included in the California
- 18 energy supply scenario. This is the panel on
- 19 supply and demand.
- The second issue is it's becoming
- 21 obvious that the two energy systems are becoming
- 22 integrated de facto. This is an expansion of a
- 23 long history of at least electricity sharing
- 24 across the border, but now with the potential for
- 25 natural gas. There already is natural gas flowing

1 from north to south, and there could very well be

- 2 significant quantities flowing from south to
- 3 north.
- Well, what is the context that this is
- 5 taking place in? At the moment it's being driven
- 6 by market forces. Well, market forces respond to
- 7 the market, which is quite rational and expected.
- 8 But that doesn't mean that's the best for regional
- 9 energy planning for this part of California, or
- 10 even for other parts of California.
- 11 So, that immediately brings up the
- 12 question which will be addressed, I think, later,
- is how does one incorporate these, you might say,
- 14 ad hoc or separate activities, power plants,
- 15 transmission lines, liquid natural gas facilities,
- 16 renewable projects into some sort of plan, or even
- 17 an outline of a plan.
- Now, at least in this region here, as
- 19 the Commission knows, we have developed a regional
- 20 energy strategy which is part of the regional
- 21 comprehensive plan. An element of that plan does
- include exchange of energy with Mexico.
- I think one of the tasks for the staff
- is to work that into the IEPR report, so that's
- 25 reflected at a state level. That's one specific

- 1 element.
- 2 And the third general comment, just to
- 3 start the discussion off, is that we are
- 4 inextricably linked environmentally with Mexico.
- 5 And the notion that energy developments can take
- 6 place in Mexico without having an effect on
- 7 California is simplistic and naive. What happens
- 8 across the border will have an effect on us
- 9 economically, demographically, commercially and
- 10 certainly environmentally and relating to our
- 11 energy supply.
- 12 So, the IEPR needs to, what I would say,
- address these issues, but it will not be possible
- 14 to come to any specific conclusions until we have
- some agreements with Mexico.
- And that brings me to the sort of where
- 17 this is all going, is that over time, and how this
- 18 is done, is a difficult and complex situation. My
- 19 own personal view is that we need to have a
- 20 binational regional energy planning entity of some
- 21 sort.
- 22 And what that entity would do, it could
- 23 be an informal forum, it could be a more formal
- 24 forum. What that entity needs to do is recognize
- 25 the linkages and the interdependencies.

1	One specific example. It was mentioned
2	the conversion of the Rosarito facilities from
3	heavy fuel oil to natural gas. Now, that is an
4	improvement in air quality for the people of San
5	Diego. So that is a California issue, not just a
6	Mexican issue. Of course, it's also an
7	improvement for the air quality for people in
8	Tijuana and Rosarito, which we also should be
9	concerned about.
10	But how secure is that natural gas for
11	those power plants. That depends very much on the
12	market price. It depends on the supply. And we
13	already have experienced when supplies are tight,
14	those supplies to Mexico were cut off.
15	Well, you know, we're cutting off our
16	nose to spite our face because that electricity is
17	imported back to us. But more importantly, Mexico
18	will meet its demand any way it can, as we would.
19	So if they can't get natural gas securely and at a
20	rational price from their perspective, they will
21	switch back to fuel oil. Because that's what they
22	have in Mexico. It's an indigenous supply for
23	them. And that will have implications in
24	California. So that's just one example.
25	Another case specific which is

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1 addressed, but I think we need to really elevate,
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- is the necessity, I would say, not the option of
- 3 spending California funds to reduce demand in
- 4 Mexico and to increase energy efficiency. Why?
- 5 Because that will have a positive impact on the
- 6 environment and the whole safety and security of
- 7 the energy system for California.
- 8 So the investments in Mexico benefit
- 9 California taxpayers and ratepayers. That
- 10 connection needs to be made clear in the report.
- I think I'll leave it at that to start
- 12 the discussion going. Thank you.
- 13 COMMISSIONER BOYD: Alan, could I ask
- 14 you a question?
- DR. SWEEDLER: Yes, of course.
- 16 COMMISSIONER BOYD: You recommended a
- 17 binational entity be created. The consultant
- 18 report for the Energy Commission did recommend
- 19 establishing a binational energy planning
- 20 agreement. That's a little bit different. Do you
- 21 have any comments one way or the other?
- DR. SWEEDLER: Well, an agreement is
- 23 something that could link to the establishment of
- 24 an entity. But there needs to be -- this is a
- 25 permanent ongoing situation. You know, this is --

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1 we are wedded to the future of the two regions
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- 2 together.
- 3 So, someone has to enforce this
- 4 agreement, or that's not the right word -- someone
- 5 has to manage the agreement; someone has to
- 6 develop the context; and it needs to be on an
- 7 ongoing basis.
- 8 We have some examples for this, the
- 9 Joint Advisory Commission on the Canadian border
- 10 with the United States is a permanent cooperative
- 11 agreement. In the El Paso/Juarez region there is
- 12 another permanent entity that exists.
- 13 I would say that some agreement between
- say the California Energy Commission and the
- 15 Government of Mexico, either through its SEMARNAT
- or through its more appropriately Secretaria de
- 17 Energia, establish a formal government entity with
- 18 appropriate input from the private sector, the NGO
- 19 sector, the environmental community to constantly
- 20 be aware of the changing situation.
- 21 Because the region is, as you'll see
- from the demographic report, the region is
- 23 expanding dramatically; the linkages are becoming
- 24 even stronger. As was pointed out in previous
- workshops, there'll be more people in Mexico, on

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1 the Mexican side of the border than the U.S. side
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- of the border, and Imperial County is growing, as
- 3 well.
- 4 So this development is taking place
- 5 right now in a passive way. We'll wake up ten
- 6 years from now, we'll find all kinds of power
- 7 plants, natural gas facilities, transmission lines
- 8 which nobody planned for, but there they are.
- 9 And that's what this entity would do.
- 10 It would provide a rational basis. It would be,
- in my view, a benefit to the private sector
- 12 because it would provide cleaner rules of the road
- for development; it will avoid lawsuits down the
- line; and it will be very difficult to do, because
- we are dealing with two separate countries.
- There's no way to get around that.
- And that doesn't mean it can't be done,
- but if the Energy Commission takes the lead on
- 19 this with a sufficient and appropriate rationale
- 20 which clearly exists, I believe that progress
- 21 could be made along those lines. It doesn't have
- 22 to be a heavy-handed regulatory body, but it needs
- 23 to have some teeth to direct development in a way
- that it's consistent with various plans that have
- 25 been emerging.

1 COMMISSIONER BOYD: Now I put a question

- 2 to you but it's almost a question that also needs
- 3 to be put to the Government of Baja, and that is
- 4 one of the organizations you referenced is a
- 5 national organization, I mean nation-to-nation.
- 6 One you referenced, I believe, is kind of a U.S.
- 7 State and a Mexican State.
- 8 So the question in my mind is, is it
- 9 conceivable that California and Baja alone could
- 10 enter into an effective agreement. And I'll ask
- 11 you that question, but I'll leave it on the table
- 12 for others to address.
- DR. SWEEDLER: As much as I would like
- 14 to see that happen I don't think the political
- 15 realities in Mexico would allow that. Even though
- there is an attempt to dissolve and decentralize,
- 17 the reality is the energy sector in Mexico at the
- 18 moment is centralized and federally determined.
- 19 That's the reality we have. So we have to work
- with that.
- 21 That does not mean that California,
- 22 itself, could not enter into agreements with the
- 23 Mexican energy authorities who, in turn, would
- then begin to identify and even devolve some of
- 25 this authority to a state entity.

1	But at the moment there is no
2	counterpart to the California Energy Commission
3	with the statutory authority that it has. And
4	when you're dealing with CFE, when you're dealing
5	with large projects, you just have to recognize
6	the reality of what Mexico is. And for better or
7	worse, at the moment and probably for the next
8	reasonable period of time, it's going to be a
9	federal type system.
10	But that doesn't mean that that has to
11	be a show-stopper. There are lots of agreements.
12	For instance, the State of Texas has worked out a
13	agreement with the Mexican authorities to allow
14	emission offsets and trading between Texas and th
15	Mexican State, and particularly Juarez.
16	So there are precedents. It can be
17	done. But it's not a simple state-to-state or
18	federal-to-federal.
19	COMMISSIONER BOYD: Thank you.
20	MS. JONES: Alan, can I ask a question
21	about you mentioned briefly the natural gas
22	supplies aren't reasonably priced and secure.

- 23 That the Mexican side could revert to burning fuel
- 24 oil.
- 25 And I'm wondering if the new

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1 construction, the new facilities, the combined
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- 2 cycle and CTs will have dual fueling capability?
- 3 DR. SWEEDLER: No, probably not. You
- 4 couldn't run a turbine on heavy fuel oil. But
- 5 they have steam-generated plants.
- And put yourself into their situation.
- 7 You're planning for CFE. You're under demands to
- 8 meet this projected 7 percent, maybe 4 percent,
- 9 whatever it is; that's a huge growth rate, either
- one. You're going to meet it; that's your
- 11 statutory obligation.
- 12 And if you have -- if PEMEX is knocking
- 13 at your door saying, look, what are you buying all
- 14 this natural gas for from the U.S., we'll sell you
- 15 this oil here. You know, the money stays in the
- 16 country; you don't even need hard currency for it.
- 17 They have some requirements because
- 18 Tijuana is a nonattainment zone. There are such
- 19 things in Mexico that exist there, as well. They
- 20 would much prefer to have the natural gas. But
- it's to our benefit that they have it, as well.
- MS. JONES: Thank you.
- MR. PUGA: I may be able to shed some
- 24 light on this matter. Last December -- there were
- 25 two reasons the CFE has decided to go to gas in

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1 the Presidente Juarez units. One is cost,
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- 2 operating cost. And two is that the Tijuana area
- 3 is in nonattainment zone according to Mexican
- 4 regulations. And -- being fined, they have
- 5 pressure from the government to comply with the
- 6 government's own requirements for air quality.
- 7 And so they could not, without violation
- 8 of air emissions regulations, go back to fuel oil.
- 9 Number two, last December they tendered
- 10 for long-term supply for all their natural gas
- needs in an innovative type of agreement in which
- 12 they surrender all the transportation, got surplus
- 13 provision capacity agreements to whoever supplied
- 14 them with the best price of natural gas for, I
- 15 think it was 15 years.
- 16 They signed that agreement. And so
- 17 there is -- I'm not completely familiar with the
- 18 force majeure clauses in the contract, but it is
- 19 highly likely, given the capacity of
- 20 (indiscernible) Norte, that they would lose supply
- from Ramburg (phonetic) to those plants.
- 22 And so in addition Sempra has started
- 23 construction on the LNG facility at Costa Azul.
- 24 They have already planned to build a new PGN line
- 25 (indiscernible) connecting toward Mesa Point, and

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1 build compression capacity, additional compression
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- 2 capacity on (indiscernible).
- 3 The likelihood of losing gas supply for
- 4 those plants in review is very very small.
- 5 And it would be very difficult for CFE to revert
- 6 back to oil for technical and economic reasons
- 7 because they have no contract for supply for oil
- 8 if they decided to change fuels.
- 9 DR. SWEEDLER: Let me just add to that.
- 10 I would agree with that. CFE wants to stay with
- 11 natural gas. It's not like they're an unwilling
- 12 partner.
- 13 At the same time, however, although at
- 14 the moment now the supplies look pretty good, it
- 15 very much depends on price. Very much depends on
- 16 price. If the price of natural gas begins to
- increase, regardless of what was just said, there
- will be pressure for them to look for less
- 19 expensive alternatives.
- 20 And my point is that since we're looking
- 21 at through the IEPR, the planning for California's
- 22 supply, there is a self interest to maintain a
- 23 secure source of supply to the northern Mexican
- 24 region because that benefits us as well as Mexico.
- Now, we can't do much about the price.

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1 And that's just a volatile commodity which brings
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- 2 you into the beginning to plan for a longer term
- 3 situation where you have nonfossil fuel sources
- 4 of energy, and therefore renewable energy. And
- 5 we'll talk about that later.
- 6 But there's a significant potential for
- 7 renewable energy in Baja, California, which again
- 8 would benefit California supply and security
- 9 because all of this gas is coming from outside
- 10 both Baja, California and the southern California
- 11 region.
- So we're setting up a scenario where
- we're becoming more and more dependent on fuels
- from faraway sources. And that's where the price
- 15 volatility comes in. Natural gas will become like
- oil shortly. It's an internationally traded
- 17 commodity, and we will have very little input into
- 18 what we pay for that because it's dominated by the
- 19 world market.
- 20 MR. OLSON: Okay, speaking of renewable
- 21 energy, Alan, I don't know if you have time at
- 22 this point to comment about your work, the
- 23 different organizations, including the San Diego
- 24 Regional Energy Office, to update or evaluate the
- 25 potential for renewable energy in San Diego,

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1 Imperial and Baja.
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- 2 Is there any comment you can make on 3 that at this point? I know your study is not 4 quite completed in terms of peer review and any 5 insights you can give us on that? 6 DR. SWEEDLER: There is a study that's nearing completion now in this region, which is an 8 outgrowth of the regional energy strategy, which 9 is the guiding document for the energy working 10 group. And I see we have the Chairman here, Henry Abarbaneo. At least he was here -- is he still 11 here? Okay. Of that committee. 12 13 The renewable study group is a 14 cooperative effort between San Diego State 15 University, the San Diego Regional Energy Office, San Diego Gas and Electric and several private 16 consultants, some of whom you know, Dave Roy, Bob 17 18 Bresley, with input from NREL, some of your staff
- 20 (indiscernible) de Baja, California in Mexicali.

from the CEC; and one of the teams is the

21 So we have direct Mexican input.

19

25

22 And what we've done is we're been 23 meeting for close to two years to develop a 24 technical study of the renewable resource

potential in the San Diego, Baja and Imperial

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1 County region.
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- We have now produced a first draft of
 that report, and we will be sending it out for
 peer review in the next month. We are trying to
 meet the IEPR deadlines, which we still need to
 get a little more clearly from you. So we would
 like to have some numbers to give you that you
 could actually use in the report.
- And so we're in constant communication

 with the staff to find out just what your

 deadlines are. But I think we can do it. Scott

 is a major player here; and he's working very hard

 on that.
- 14 But, --
- MR. OLSON: Excuse me. Maybe one way

 to -- another way to ask that is are any of your

 findings at this point -- how do they compare to

 the SDG&E procurement plan for renewables?
- DR. SWEEDLER: Oh, SDG&E is a major -- I

 did say SDG&E was a participant, didn't I.
- 21 They're a major participant in the study.
- One of their interests in the study is
- 23 to see what the resources are to meet their plan.
- 24 It's very consistent with it. In fact, what we
- 25 have found is a very large amount of renewable

1 potential energy that's available. In solar in

- 2 the form of commercial and residential
- 3 photovoltaics in the San Diego region.
- We've looked at the housing, the roofs.
- 5 We're used remote sensing GIS. So we've actually
- 6 calculated the roof area and the expansion of the
- 7 housing.
- 8 Plus, NREL did a study for us on central
- 9 solar polar station both in Balago (phonetic) area
- 10 and in Imperial. And then we've looked at wind
- 11 potential, geothermal, small hydro and biogas.
- 12 And I can give you the range of some
- numbers, and until we go through the proper
- 14 process where you'll get a formal report, this is
- for discussion for today for your information
- 16 primarily.
- And we are talking about over 4000
- 18 megawatts of potential solar commercial and
- 19 residential structures. This would be assuming
- 20 that most of the houses in San Diego are using PV.
- 21 And we've done scenarios of 1 percent and 10
- 22 percent and you can divide the numbers.
- For wind there's a potential technical
- 24 capacity of about 1400 megawatts and about 4000
- 25 gigawatt hours in the eastern part of San Diego.

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1 This does not include Baja, California, by the
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- 2 way. That's even -- quite a bit. And for
- 3 geothermal, which is, of course, in the Valley,
- 4 there's a significant potential, almost 2000
- 5 megawatts which then becomes a transmission issue,
- 6 as well. And then there's a huge potential for
- 7 central solar in Imperial Valley.
- 8 So even if we don't do a very detailed
- 9 technical analysis, just on the U.S. side of the
- 10 border technically the resources there -- that
- doesn't mean they'll be developed, and it doesn't
- mean that there aren't barriers to it, but
- 13 technically the solar, geothermal and wind
- 14 resources there.
- Now, we go across the border, as you
- have in your reports here, there's significant
- 17 wind potential in the region between -- in the
- 18 mountain region between the valley side and the
- 19 coast side of Baja, California. And this is where
- 20 I think the future lies. And water is a good
- 21 analogy.
- 22 Both Tijuana and San Diego import most
- of its water from the Colorado River. And yet
- 24 we've never been able to come to a common viaduct.
- Mexico doesn't trust the U.S. with its water

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1 supply, and we don't trust Mexico, so we have two
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- 2 parallel, very expensive conduits. I would love
- 3 to avoid that in the energy situation. If we
- 4 could figure out a way to tap the renewable
- 5 potential where it's most appropriate on either
- 6 side of the border, looking at the competitive
- 7 advantage of each side, land costs, labor costs,
- 8 insurance, whatever, and have a organized system
- 9 of transmission we could move this renewable
- 10 energy back and forth to its demand in a
- 11 relatively seamless way.
- 12 Some of the infrastructure is there.
- But, again, as I said, it's ad hoc. The two new
- power lines that were built out in the valley
- 15 support two private merchant plants. They built
- their own power lines. That doesn't mean it
- 17 serves the hole region.
- 18 So the renewable potential is very
- 19 significant from the results of our study. And
- I'm hoping we'll have the actual numbers to you in
- 21 time to include in the report.
- 22 PRESIDING MEMBER GEESMAN: I guess I
- 23 might add on that subject another part of our
- 24 report is emphasized, I think we've now had either
- 25 two or three workshops on the difficulties of

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1 integrating intermittent renewable resources such
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- 2 as wind into our transmission grid. And depending
- 3 on what magnitude of wind resource you're
- 4 suggesting, Alan, may be developable in northern
- 5 Baja.
- I would wager that that will not prove
- 7 to be able to be integrated into a small and
- 8 isolated grid. And that if the resources is to be
- 9 commercially developed, if it is of any scale at
- 10 all, the likelihood is that that development will
- 11 take place more quickly and more efficiently if it
- is part of a larger integrated jointly managed
- 13 grid.
- DR. SWEEDLER: Absolutely. And that's
- why SDG&E is part of this study. And we have
- 16 input indirectly from our Mexican colleagues from
- 17 CFE.
- We're very much aware of the so-called
- dispatchability problem, which is what you refer
- 20 to. And we've developed actually hourly energy
- 21 graphs which we've condensed to monthly, which is
- 22 what a dispatcher needs to know. Is that stuff
- 23 really out there? Can I call on it? And we
- looked at the load profiles and see how that's
- 25 integrated.

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So we couldn't agree more that this
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 2
         patchwork isolated project popping up there,
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         popping up there, you know, (indiscernible)
         something boulevard, it's something to get the
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         market going. But unless it's integrated into a
 6
         transmission strategy, a demand reduction
         strategy, into a whole resource plan for both CFE
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         and SDG&E you're missing tremendous opportunities
         to tap this very large and indigenous resource.
10
                   MR. OLSON: Okay, what I'd like to do is
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         go to another member of the panel here. And I'm
         going to ask at this point Steve Taber of
12
13
         Princeton Development Corporation to comment on
14
         your insights about or either some of the
15
         discussion here at this point, the reports, any
         insights, any recommendations you have for these
16
17
         issues.
                   MR. TABER: Well, first of all, thank
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         you very much for inviting me, although I resent
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20
         your putting me after Alan Sweedler; he's a tough
21
         act to follow.
22
                   I wanted to make a couple comments. One
23
         is that I think the key to all of these questions
24
         is going to be transmission. We have two grids
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which really should be much better integrated than

- 1 they are. And I think when we upgrade the
- 2 transmission links between the two systems we're
- 3 going to accomplish some real economies at a major
- 4 scale, including what the Chairman referred to a
- 5 moment ago about the ability of a larger grid to
- 6 integrated wind into its resource mix.
- 7 There are places in the world, Germany,
- 8 for example, where wind provides as much as 40
- 9 percent of the overall energy consumed with no
- 10 reliability problems. And we can accomplish the
- goals, which we're all embracing here, only if we
- do so on a regional level.
- 13 Mexico's famous for having world class
- 14 fossil fuel resources. And I think what many of
- 15 the people in this room realize, but which most
- 16 people outside this room perhaps don't, is that
- 17 Mexico also has world class renewable resources
- 18 including wind. Alan was referring to the wind in
- 19 San Diego County, but there's also a tremendous
- 20 wind resource in Baja, California, and throughout
- 21 Mexico.
- 22 So we applaud the comments that Alan
- 23 made and the thrust of this workshop in trying to
- find a regional solution to these issues.
- 25 In terms of harnessing the energies of

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1 the private sector to address this, I think again
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- 2 transmission is going to be really critical
- 3 because that's going to open up the California RPS
- 4 to renewable resources in Mexico.
- 5 And I think among the many benefits that
- 6 this will bring one of the most important ones is
- jobs. Again, looking at the European example,
- 8 there's 100,000 Germans working their wind
- 9 industry, 20,000 Danes. I don't have the
- 10 statistics for California, but I'm certain there's
- 11 tens of thousands of people working on independent
- 12 energy in the street. And I think, you know,
- 13 Baja, California will also find it will be a
- 14 tremendous driver for high-paying, high-quality
- jobs as the utilization of their renewable energy
- grows. And as the energy ingenuity and resources
- of the private sector are brought to bear on it.
- Thank you.
- MR. OLSON: Okay, at this point what I'd
- 20 like to do is go to Scott Anders of the San Diego
- 21 Regional Energy Office, and, Scott, if you can
- 22 make comments on the potential for energy
- 23 efficiency improvements, maybe the combined heat
- and power, cogeneration, industrial cogeneration,
- any of your insights from your work, your studies

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on primarily the San Diego side. But you may have
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- 2 insights on either Imperial or Baja, too.
- 3 MR. ANDERS: Thanks, Tim, and thanks,
- 4 Commissioners, for inviting us to speak on your
- 5 panel today.
- 6 With regard to energy efficiency on, I
- 7 guess looking at really both sides of the border,
- 8 you know, the U.S. side of the border, the energy
- 9 efficiency realm, if you will, is really the
- 10 purview of the CPUC and they've set very
- 11 aggressive goals that you probably are familiar
- 12 with.
- 13 In San Diego Gas and Electric territory
- 14 the goals are, they actually exceed the current
- 15 estimated technical potential for the next
- 16 foreseeable future. So we have our work cut out
- for us.
- There is still great potential out in
- 19 virtually all sectors. And there's recently a
- 20 process by which the local community developed
- 21 energy programs to respond to those goals through
- 22 the program advisory group process. And I
- 23 participated in some of those. We had some other
- folks from my office, and have developed some
- 25 programs to put in, as well.

But clearly there's a significant

potential on the U.S. side of the border even

still, despite the successes that we've had.

On combining power, we managed the

(indiscernible) incentive program for this region.

And we've seen an explosion in photovoltaics. We currently have about \$51 million in reservations on a waiting list for photovoltaics in 2005. When we opened the doors in 2005 for applications we were flooded with photovoltaics. And for combining power we had three.

So we currently have pretty low demand right now. And, you know, the money's on the table; it's been on the table for a couple years now. And I think there are a couple reasons why combined heat and power hasn't been more widely accepted in the San Diego region.

One is natural gas prices, which is a huge issue for the economics of combined heat and power. Another one is more of a technical issue, and that is San Diego doesn't have a great, they don't have a great thermal need. We have a very temperate climate here and even though you can use the waste heat through absorption chillers, it's possible, we really haven't seen a ton of those

1 projects, and some of our engineers don't think

2 that that's the best way to go with combined heat

3 and power.

So I think those issues are the exact same issues that would happen south of the border for combined heat and power. Perhaps there's some need for process steam in Mexico in the manufacturing sector, but the temperate climate exists and the thermal need is basically the same.

The other potential issue, which was mentioned in the whitepaper, was an infrastructure issue in Mexico and the availability of natural gas. although the report did say that most of the industrial sector does have access to some natural gas. It's unclear whether it's more widespread than it is. I think that would be obviously a huge factor in determining the potential for combined heat and power in Mexico.

In terms of energy efficiency on the Mexican side of the border, you know, the Western Governors Association data, which was presented earlier, suggests that there's a huge potential for savings. And we are participating with (indiscernible), the CEC and our Mexican counterparts to actually go down and try to find

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1 some of that and do some audits and try to get
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- 2 some projects in the ground.
- 3 So we'll give you a report back soon of
- 4 what we find, because we're actually going to be
- 5 going down to try to get some projects in the
- 6 ground.
- 7 DR. SWEEDLER: Let me add one comment to
- 8 Scott's very good summary. What many people don't
- 9 recognize what's happening in this binational
- 10 region is that the Mexican side of -- if you're
- 11 looking at it as a region, particularly in the
- 12 global economy, the Mexican side of the border is
- becoming the industrial sector, if you like.
- 14 And that includes Mexicali, where there
- 15 are very significant production facilities. These
- 16 are manquilas just putting things together. These
- 17 are truck plants, and major facilities.
- The U.S. side is becoming more of the
- design, engineering process high tech component,
- 20 if you like. But if you put it together you have
- 21 a very compelling competitive unit in the global
- 22 system because you have these two entities that
- 23 could work together more smoothly, but certainly
- 24 are working together.
- 25 And what seems to be emerging is that

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1 there will be, in the future, a greater need for
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- 2 things like cogeneration and combined heat and
- 3 power as this industrial sector begins to pick up,
- 4 and to remain competitive in this economy, to keep
- 5 energy costs low.
- So we may not see that in San Diego, and
- 7 Tijuana and Mexicali are changing from this sort
- 8 of assembly to a full-fledged industrial arena,
- 9 which hopefully will create well-paying jobs, as
- 10 well, and raise the quality of life for everyone
- in the region.
- MR. ANDERS: Just a few other
- 13 observations on the energy efficiency side on the
- 14 Mexican side of the border. As I mentioned the
- 15 WGA report shows a huge potential.
- And I was interested in some of the
- 17 reporting on the programs available in Mexico, for
- 18 example the FIDE program for small, medium
- 19 commercial customers. It suggested that there was
- 20 a large budget. We heard this morning it's not
- 21 clear that that's actually there, or what the
- funding would be going forward.
- 23 But one of the issues it seems like
- there was a manpower issue or an outreach
- 25 marketing issue. It seems like that's something

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1 that we could do in a collaboration, we meaning
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- 2 the Commission or San Diego region, in
- 3 collaboration with some folks in Mexico to try to
- 4 leverage those resources, whatever resources are
- 5 available.
- 6 So that's -- I think that there could be
- 7 some creative work done to try to leverage
- 8 existing resources in Mexico.
- 9 One final thought. I think we all
- 10 intuitively believe that cogen and energy
- 11 efficiency and demand reduction in Mexico would
- 12 actually help California and help this complex
- interconnected grid we have.
- 14 I would suggest that that might be a
- nice topic for a study to be done by the
- 16 Commission, to take a look at, you know, what are
- 17 the actual benefits to the grid, to congestion
- 18 running through that system on the California
- 19 side. And then that may help justify Alan's
- 20 request for spending some money, some of either
- 21 our public goods dollars or other dollars, on the
- 22 Mexican side of the border, knowing clearer what
- 23 the effects are on the California side of the
- 24 border. So I would strongly urge the Commission
- 25 to consider that type of study.

1	. PRESIDIN	IG MEMBE	R GEESMAN:	I	think	th	ıat	_
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- is a very good idea. I will tell you we are data
- 3 starved in terms of south of the border
- 4 information on loads or load profiles. And I
- 5 think that's probably the type of work that can
- 6 best be done jointly or with the assurance that we
- 7 do have a Mexican partner that can gather the data
- 8 that would drive such a study.
- 9 DR. SWEEDLER: That's a critical comment
- 10 because you won't get the data unless you do it in
- 11 a cooperative way. But, the data is there. CFE
- has fantastic data. But you don't just to go them
- and say could you give us the data. It just
- 14 doesn't work like that. I'm not sure we would do
- 15 that, either.
- But they're willing partners. And
- they're extremely competent with very very good
- 18 analytical capabilities. So a joint study of that
- 19 nature would be quite useful.
- 20 PRESIDING MEMBER GEESMAN: We'll let the
- 21 word go out to all of you study entrepreneurs in
- 22 the audience. That's a topic that we are
- interested in pursuing.
- 24 MR. OLSON: I guess I'd like to have one
- 25 clarification from your work. I don't know if

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1 this is Al Sweedler or Scott Anders. To what
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- 2 extent have you conducted a similar study, or do
- 3 you think it's even necessary, like the WGA study
- 4 for the California side?
- 5 And also in your response, if you've
- done any of that work, I don't know if that's in
- 7 your San Diego regional energy plan, or you've
- 8 gone down to this level. As Nick Puga pointed
- 9 out, some of the customer class use and the nature
- of where electricity is used in various sectors.
- 11 Are you a responsible party for, for example,
- 12 helping SDG&E comply with the California Public
- 13 Utilities' demand side management requirements?
- MR. ANDERS: I'll take them in reverse
- order. We're working with SDG&E on various energy
- 16 efficiency and demand response programs. You
- 17 know, the accountability lies with SDG&E to reach
- 18 the CPUC goals. So I'm not exactly sure what
- 19 you're driving at on that question.
- 20 But with respect to the sectoral
- 21 analysis of San Diego, SDG&E had an analysis done
- 22 a couple years ago. There's a statewide study
- 23 done, I believe it was by Kemas Energy, I believe
- it was; and there was a statewide energy
- 25 efficiency technical potential study, or an energy

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1 efficiency potential study.
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way the customer base is.

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- I believe SDG&E did a follow-on study to
 look at SDG&E's territory separately, because, you
 know, while we tend to be 8 to 10 percent of the
 state typically in energy terms, it's hard to
 extrapolate from a statewide study because SDG&E's
 territory is very different climatewise and the
- 9 So, I believe that data's there. I
 10 believe SDG&E has that study. And that was used
 11 to inform the program advisory group process that
 12 I mentioned earlier. And, you know, we got pretty
 13 good data on who consumes what. And I think we
- So I think the information is there for that kind of assessment.

pretty much know where the customers are.

- 17 MR. OLSON: There again, just
 18 reiterating Commissioner Geesman's comment, I
 19 think that would be very valuable for us to work
 20 together to provide an overall assessment of where
 21 these options are.
- Okay, as this point what I'd like to do
 is call on Michael Brown of Brown and Vince

 Associates to make your comments and maybe just
 describe where you're coming from in terms of your

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1 views.
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- 2 MR. BROWN: Well, thank you, Tim, and 3 Commissioners. It's really a privilege to speak 4 to you today.
- I'd like to start out talking about the
 WGA report because our firm was -- we were one of
 the study entrepreneurs and our firm had the
 privilege of doing that particular study.

First of all, I want you to know that
the estimates that were in there, the greater than
25 percent ability to reduce energy usage in the
regions that we looked at is very real. It was
partly an academic study, but most of that data
was based on several dozen energy audits that
we've already completed in the border region.

Over 50 percent of the companies, and these included hospitals, administration buildings, industry, both large and small, and hotels, over 50 percent of the entities that we worked with actually implemented some or all of our recommendations.

So while the report, itself, looks like more of a theoretical or academic report, and then it's been distilled down to, in your report, it is based on very solid actual our engineers going

1 through the basements and lighting systems of a

- very large representative sample, both on the
- 3 Mexican side and the U.S. side.
- 4 I think what we learned there the most
- 5 was that it's an outreach issue and a financing
- 6 issue primarily. On the outreach side what we
- 7 found was that virtually every institution or
- 8 industry that we contacted was very interested in
- 9 the energy audit work; they're receptive. And as
- 10 I mentioned, over half of them implemented at
- 11 least something, and some of them everything.
- 12 So a lot of my remarks, and I want to
- 13 wind up with some recommendations, really focus on
- 14 other thoughts you've heard here this morning
- 15 about outreach. A tremendous opportunity for
- 16 California firms like ours and others in this room
- 17 to implement projects if we have the ability to
- spend the time on the ground.
- 19 Also with respect to the WGA study,
- 20 there were some pretty severe funding limitations
- 21 to that study. And you mentioned your term was
- 22 data starved. There is a tremendous amount of
- 23 data available. I have lots of it in my office.
- We were not given, through WGA, the
- 25 financial resources to translate it all, first of

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1 all. And assimilate it and make it available. So
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- 2 I think there is a fairly straightforward
- 3 potential for continuing that work, using this as
- 4 the foundation and cornerstone, and answering the
- 5 questions and supplying you with the information
- 6 that you need and want.
- 7 So, outreach, number one; financing,
- 8 number two. Most of these projects are very small
- 9 in terms of attractiveness to a third-party
- 10 investor. They may be \$100,000, half a million
- dollars, probably in that range. They're short
- paybacks, a year and a half, two, three years.
- But the ability to mobilize the
- expertise from California or from the U.S. for a
- 15 \$100,000 project is really a challenge.
- We are involved in a program with the
- 17 World Bank and North American Development Bank,
- and I would encourage the Energy Commission to get
- 19 involved in this project, looking at packaging
- 20 these smaller projects into an investment-sized
- 21 bundle. Spreading the risks by doing that, and
- 22 making it more financially feasible to provide
- 23 these small increments of money for actual
- 24 projects.
- 25 The second area I want to talk about is

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1 the renewable energies. Those are my comments on
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- 3 Fortunately we were involved in the
- 4 first, and I think probably the only, major

energy efficiency.

- 5 renewable energy project that is actually in
- 6 operation in Mexico. And this is a 7 megawatt
- 7 power plant using gas from the landfill in
- 8 Monterrey.

- And we're currently working on a couple
- of wind projects, a number of other landfill gas
- 11 projects, and some coal bed methane.
- 12 The Monterrey project was really an
- important project because it established a
- 14 structure that was financeable and practical for
- 15 this type of project. Under Mexican rules it's
- 16 very difficult to make a independent power project
- 17 financially feasible.
- 18 However, the project and the way we
- 19 structured the Monterrey project was as a self-
- 20 use; and the power is being used by the City of
- 21 Monterrey, the light rail system and the water and
- 22 sewage. And we kind of opened the door and
- 23 established, with assistance from the World Bank
- and U.S. Trade Development Agency, this model,
- 25 which is now being copied in all our wind

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1 projects, other landfill gas projects, as well.
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- 2 I think the two real lessons we learned
- 3 there, number one is that the assistance from the
- 4 Energy Commission, North American Development
- 5 Bank, USTDA is essential in making these projects
- 6 go. There needs to be a financial kickstart, if
- 7 you will, or jumpstart to allow businesses who
- 8 have the expertise that we have, and others, over
- 9 the last couple decades developed here in
- 10 California to have the resources and the
- 11 credibility that comes from saying California
- 12 Energy Commission is our partner in this, to get
- these projects off the ground.
- 14 A couple of difficulties in the
- structuring of renewable energy. One of them is
- 16 the Mexican government's definition of renewable
- 17 energy. It does not include such things as
- 18 landfill gas. And so there are many benefits or
- methodologies that have helped enhance the ability
- 20 to implement a renewable project in Mexico such as
- 21 net metering and the ability to wheel at
- 22 reasonable tariffs.
- 23 But unfortunately some of the -- what we
- 24 consider on this side of the border renewable
- 25 energies, are not offered those same benefits. So

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that's one area of concern.
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2 Another is in the whole alternative gas 3 resources, coal bed, methane, methane from landfill. Under Mexican law gas resources are 5 owned by the state or the federal government. And 6 so, for example, in a coal bed project, which is a very important project for miner safety, emission 8 reduction, as well as very financially attractive, the coal miner is responsible for managing the gas, but they don't own it. And so no investor is 10 11 willing to put down hard cash to build a power generating system that will have all of these 12 13 benefits, but at anytime the state can say, well, 14 sorry, that's our gas, now we'll take it. So 15 that's a second area that is of concern. And then the third area of challenge, I 16 17 would say, is really the interface with CFE on 18 renewable energy projects. And making the laws, regulations, tariffs something that are consistent 19 20 and that investors are willing to trust. 21 So a couple of recommendations, Tim, for 22 your report, and for the Commissioners. The first one is outreach. That what we found is that the 23 24 expertise is here in California to make both

energy efficiency and renewable energy projects

happen. We've made them happen. Colleagues have
also made them happen.

But the time and attention has to be paid to the potential projects in order for those to happen. Just hoping and wishing and doing very global studies is not going to make the potential of a 26 percent reduction in energy usage and the thousands of megawatts that we've heard kicked around actually happen.

Those outreach resources have to be done at least in two prongs. One is to the project, itself, whether that's an industrial concern, a hospital, on energy efficiency or a landfill owner or a wind resource.

But the other point, and I think it's often overlooked, is that the Mexican ESCO energy service company infrastructure really could use a lot of help from Californians. We've been doing this a long time. They're fairly new, and we've found that in general they're very weak and can benefit greatly from some kind of partnership program where we don't come in and take over the business for them, but we help them, nurture them and incubate them. So that was recommendation number one.

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The second one is funding. I really
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        applaud your international export program, the
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       program that Tim runs. It's been of great help to
        our firm and our colleagues. And it's been
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       helpful in two ways.
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                  Number one is the money. Obviously it's
        expensive for us to prospect for projects and
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development down in Mexico. But I want to really 9 highlight the importance of the acknowledgement of the California Energy Commission when we go to 11 market. When we say that the California Energy Commission, North American Development Bank, as well, and we've done some cooperative things, is our partner. They have endorsed us in a way, and 15 are willing to put some money. It opens doors and gives us a credibility that is immeasurable in 16 17 dollars.

> Don't get me wrong. We definitely appreciate the financial portion of it, but the acknowledgement is extremely important. So I would recommend that you continue, and if possible expand, the international export program, particularly as you have this past time, focusing on Mexico and the border region.

25 And then the third area is to the extent

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1 you can to work with the Mexican government to
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- 2 resolve some of the issues that I've mentioned.
- 3 Particularly the definition of renewables, and to
- 4 the extent possible, to make the various rules and
- 5 regulations having to do with net metering,
- 6 interconnection, tariffs, et cetera, unified with
- 7 California would be ideal. At least consistent
- 8 with California's standards.
- 9 Because the financiers who back us, and
- 10 who will make these projects a reality, are very
- 11 comfortable with the way business is done in
- 12 California. They're not comfortable with the way
- business is beginning to be done. It's too new.
- 14 And to the extent that we can explain to them that
- 15 the rules are the same, or at least very similar,
- to California rules, where they've made
- investments and had a return on that investment,
- that would be very helpful.
- 19 Did that cover what you wanted me to
- 20 talk about, Tim?
- 21 PRESIDING MEMBER GEESMAN: Did I
- 22 understand you to say that on the Monterrey
- 23 landfill project you ended up pledging water and
- sewer revenues to repayment of debt?
- MR. BROWN: No. The obligation was

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simply a take-and-pay --
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- 2 PRESIDING MEMBER GEESMAN: Okay.
- 3 MR. BROWN: -- contract from those three
- 4 agencies. The difference was rather than sell it
- 5 as independent power for 3 cents or so, it was
- 6 offsetting street lighting power, for example,
- 7 which at the time was about 10 cents. It's now up
- 8 to about 12 or 13 cents.
- 9 PRESIDING MEMBER GEESMAN: Thank you.
- 10 MR. OLSON: Michael, do you have any
- 11 recommendation on federal agencies in Mexico or
- the United States that could enhance programs or
- 13 take actions similar to what you're suggesting for
- 14 California?
- MR. BROWN: I think to the extent that
- 16 the California Energy Commission could partner
- 17 with other agencies, I'm thinking of USEPA, which
- is where the funding for the WGA study, that was
- 19 actually EPA money under an air pollution program,
- 20 went to WGA; the U.S. Trade and Development Agency
- 21 also funds; they have funded, in part, the
- 22 Monterrey, Mexico project.
- I think that probably those two, EPA and
- USTDA on the U.S. side, as well as the North
- 25 American Development Bank for the border region

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1 would be three really good partners to help you
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- 2 leverage your resources financially, expertise --
- 3 and expertise, as well, in making your dollars go
- 4 further. The talk about spending some of public
- 5 goods money, our public goods money for that. And
- 6 I think you could leverage that money really far
- 7 with these kinds of partnerships.
- 8 MR. OLSON: Okay, I'd like to go to the
- 9 next speaker, but before we go there if there's
- 10 anybody here who's interested in a comment on this
- 11 panel, this topic area, I have some blue cards
- 12 here. I'd like you to fill them out and give them
- 13 back to me, and we'll then take them in the order
- 14 that we receive them.
- The next speaker is Scott Stormet with
- 16 the North American Development Bank. It's a very
- 17 unique organization that works on both sides of
- 18 the border. Scott, could you give us your
- insights about the questions we've raised, any of
- 20 the recommendations you might have regarding our
- 21 reports, or findings that we've come up with to
- this point?
- MR. STORMET: Sure. Thank you very
- 24 much, Tim, for the opportunity; and thank you to
- 25 the Commission for inviting us to be a part of

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1 this. We're very appreciative also, I'd like to
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- 2 pass along on behalf of the management of the
- 3 North American Development Bank a very grateful
- 4 thank you, for the assistance that you all have
- 5 provided through your international programs with
- 6 the funds that you provided to California
- 7 consultants, which we've partnered with BVA and
- 8 brought them in as a consultant; that they helped
- 9 us on the early stage, due diligence, on two wind
- 10 projects currently.
- 11 And half of those costs were shared by
- 12 the California Energy Commission in
- 13 (indiscernible) Leon and (indiscernible), a wind
- 14 energy project in the early stages, as well as
- 15 energy efficiency related projects and audits,
- preliminary energy audits, in the Monterrey
- industrial/commercial sector, which are now
- 18 leading to our first energy efficiency project
- 19 with a hospital, with the Monterrey Tech private
- 20 university hospital there in a Mexican-based ESCO
- 21 that's taking the data that was developed and
- 22 analyzed by Brown Vince Associates, which was paid
- for by the CEC.
- So we're very appreciative. So we're
- 25 hoping to have our first financing in the energy

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1 efficiency arena in the next two to three months.
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- 2 Also, I'd like to commend the staff,
- 3 because I read the reports. I was afraid I would
- 4 either be too sleepy on the flight out last night,
- or I might have one too many beverages. But
- 6 luckily neither one happened, and I was able to
- 7 finish all four in time.
- 8 But they're very well put together. And
- 9 I think that they're very informative. They're
- 10 going to be very helpful to us in our border
- 11 outreach in marketing strategy for this region.
- 12 On page 11 of the Economic Development
- Opportunities and Challenges, the energy
- 14 efficiency implementation challenges that were
- 15 listed, that were identified in the WGA report,
- which was augmented and brought into this report,
- 17 we have been working, very new in the arena of
- 18 energy financing. We're still planning our first
- 19 financings.
- 20 But we have done a lot of due diligence
- in the past three years in Mexico trying to
- 22 understand the market. Why energy efficiency is
- working; why isn't it working. What is working;
- 24 what were the reasons it worked.
- 25 And these implementation challenges are

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a big part of that reason. We're trying to
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- 2 provide, our role is in the -- not in the outreach
- 3 arena. There's organizations that work to do
- this. There's programs such as the Western
- 5 Governors Association, as well as through efforts
- 6 with CONAE, the Comision Nacional para el Ahorro
- 7 de Energia, which is the national energy
- 8 conservation commission, which I highly recommend
- 9 that the CEC consider looking at trying to develop
- 10 a formal partnership with.
- 11 They are the entity that is responsible
- for promotion of clean energy and energy
- 13 efficiency in more a outreach, in education with
- industry and with the public sector. FIDE has its
- 15 limitations because it only focuses on electrical
- usage; it does not focus on all sources of energy,
- 17 which is a problem. Because you're looking at
- gas, propane, water usage and that's all part of a
- 19 holistic energy audit.
- 20 So we recommend that you look at
- 21 possibly partnering with them. We are working
- 22 with them directly right now on a collaborative,
- 23 cooperative agreement, much as we're working with
- 24 the California Energy Commission on a cooperative
- 25 agreement, where we can leverage the skill sets

1 and the expertise and the functions that you all

- 2 are tasked with already, as agencies, to benefit
- 3 our ability, which is provide affordable debt
- 4 financing.
- 5 We're here to finance projects, to get
- 6 things from the macro study down to actual project
- 7 identification. And move forward and basically
- 8 turn dirt and move projects forward to the
- 9 implementation stage.
- 10 Energy efficiency is really focusing a
- 11 great deal of energy, pardon the pun, energy at
- 12 this moment, looking at the maquiladora industry;
- 13 trying to identify is there a market here that we
- 14 can utilize.
- We hear all the time clamoring about we
- want energy efficiency, we don't have financing.
- But we haven't been able to nail the coffin shut
- 18 yet on a deal. And so we're working with the San
- 19 Diego Regional Energy Office, with the Consul
- 20 (indiscernible) de Tijuana, and also with some
- 21 funding that we'll hopefully be provided by the
- 22 CEC through the international program, to promote
- 23 energy audits that will be screened and targeted
- 24 to specific industry or partners, whether they're
- 25 domestic industry or maquiladoras. It will depend

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on the energy profile and the type of facility.
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- 2 That -- we just approved the funding for
- 3 that last week, and that's a pilot initiative to
- 4 see if we can't spur the market a little bit here
- 5 in Tijuana, Mexicali and Tecate.
- 6 So, that will -- depending on the
- 7 outcome of that we hopefully will have something
- 8 very interesting to report to you, either that
- 9 type of a program makes sense, as Scott was
- 10 mentioning. That, you know, funds, additional
- 11 funds from the State of California might be --
- 12 have ripple benefits if you invest that into a
- 13 limited amount in northern Baja.
- 14 And if we don't, then you know that that
- \$50,000 we put in that study, okay, we proved our
- 16 hypothesis -- or we proved or disproved our
- 17 hypothesis, which is -- our hypothesis is that
- there is a market there, but why isn't it
- 19 developing. We know ESCOs are weak in Mexico;
- there's very few of them. There's needed
- 21 capacity, limited capital, there's very limited
- 22 debt findings and its affordable. There's lots of
- great equity, but there's not enough debt
- 24 financing. And that's what we're trying to play a
- 25 role and be a catalyst there.

1 What we're doing with the World Bank, as

- 2 Mike mentioned, is to develop integrated financing
- 3 models to bundle groups of smaller energy
- 4 efficiency projects, say 100, 200, 300 thousand
- 5 dollars in total cost.
- 6 Because for us to enter into one
- 7 transaction we would need to see a minimum project
- 8 size of a million dollars. It just doesn't make
- 9 sense for us to get involved in 100, 200, 300
- 10 thousand dollar financings, because we can only
- 11 provide 50 percent of the cost.
- 12 One deal, I can tell you right now, is
- going to cost at least \$50,000 in legal costs for
- us to process. And for a \$500,000 loan you got to
- pay \$50,000 in legal costs. That's expensive.
- And so that's a struggle that we're struggling
- 17 with. So we're trying to figure out with the
- World Bank, they come in and provide a \$400,000
- 19 grant to work with us in Monterrey to identify a
- 20 number of industrial players. Smaller size
- 21 projects, small and medium sized entities, not the
- 22 large corporate, multinational types. Although
- 23 they will finance that. We can do that on a one-
- on-one basis.
- 25 But put them together, four or five

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1 projects. Bring in one ESCO to work with them to
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- 2 be the manager of a special purpose company. Then
- 3 underneath that, the individual projects can be
- 4 implemented by other ESCOs or other energy service
- 5 groups. And we would provide the financing to one
- 6 entity, but there would be four or five smaller
- 7 projects under that. One loan; one financing.
- 8 But there are four or five projects. That's the
- 9 idea to move towards in Mexico.
- 10 We're still behind the eight ball right
- 11 now to see if that's going to work or not. We
- 12 think it can. It's been done on the equity side
- of the equation, but it hasn't been done on the
- 14 debt financing side.
- One thing that I would recommend in the
- 16 energy efficiency arena, I think that, as I
- mentioned, CONAE is a very good agency to
- 18 potentially work with. There's a really really
- 19 strong director general. He's the executive
- 20 director of CONAE. His name is Carlos
- 21 (indiscernible). He's a real expert and he's got
- 22 a bully pulpit in Mexico for energy efficiency.
- 23 He has a strong interest in northern Baja,
- 24 California.
- In fact, they're working at the state

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1 government of Baja, California to set up a state
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- 2 energy commission which would be an independent
- 3 energy commission at the state level. Granted,
- 4 the responsibilities of decisionmaking and
- 5 financing still reside at the federal level, but
- 6 it's a step in evolving the policymaking and
- 7 having some voice in how energy policy is crafted
- 8 in Mexico.
- 9 And they've set up energy commission in
- 10 (indiscernible), (indiscernible) Leon and I'm
- 11 trying to think if they set them up in
- 12 (indiscernible) yet, but Baja is on the list; they
- 13 should be set up soon.
- 14 CONAE has an interest in trying to
- 15 identify sector-specific maquiladora industry
- 16 within the domestic industrial sector. What are
- 17 the best areas that may be targeted for energy
- 18 efficiency, not only outreach and education, but
- 19 for moving to the next phase of audits and
- 20 implementation and financing.
- 21 They could benefit from California funds
- 22 potentially in some way in helping target a shared
- 23 interest in identifying the sectors. California
- has such an expertise in your energy
- consultancies, as well as the Energy Commission,

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1 that that information could be very valuable in
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- 2 helping them craft that potentially.
- 3 This is me speaking, not them speaking
- 4 through me. I'm seeing that as an opportunity
- 5 where there is a need there. We're trying to do
- 6 market analysis and market development, as well.
- 7 But we have the whole border region that we work
- 8 on, so it's hard for us to always target. That
- 9 may be an opportunity potentially for specific
- 10 opportunity for you to work with them.
- 11 Real briefly I just wanted to mention,
- 12 because as I read the whole set of reports, we're
- 13 an environmental bank; we finance environmental
- 14 infrastructure for water, wastewater, solid waste
- on the public arena side, and private concessions,
- all the way over to clean energy, energy
- 17 efficiency, industrial hazardous waste, water
- 18 conservation, clean transportation systems,
- 19 pollution prevention with clean technology, clean
- 20 production technologies with industry.
- 21 We can finance basically anything if it
- 22 has an emission or a waste source coming out of
- it. If you need to clean it up, get rid of it, or
- 24 whatever, it's probably going to be eligible for
- 25 our financing. And we have a very strong interest

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1 in doing that.
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- I tried to identify, as I read through
 the environmental opportunities and challenges
 document, opportunities where we could potentially
 I wanted to make you formally aware of where we
 could provide financing for projects on both sides
 of the border.
- 8 We can work 300 kilometers south of the 9 Mexican border, and 100 kilometers north. Just 10 for your reference point.
- Obviously energy efficiency projects in
 the public and private sector are areas that we
 would be very interested in working with the
 Commission or with individual companies.
- 15 Cogeneration in industrial projects,

 16 especially when you're looking at fuel switching,

 17 if there's any kind of moving to natural gas. I

 18 realize that's a challenge with the pricing and

 19 the cost issues. But that is something that we

 20 could look at.
- 21 Renewable energy projects of any type or 22 sort. We're working with the City of San Diego 23 right now on the early on some clean energy 24 evaluations on two small landfill gas projects.

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1 these could be developed, what role the City would
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- 2 play. And what potential financing opportunity
- 3 might be for us.
- 4 We're also going to be working with some
- 5 entities on some biomass energy projects in the
- 6 Imperial Valley dealing with cattle manure from
- 7 dairies and wasteflows from a cheese factory
- 8 there. Those are early stages, but we're going to
- 9 be moving forward on a fairly large technical
- 10 assistance package.
- 11 Also looking at CNG pipelines to
- industrial customers. If you're trying to get off
- the main trunkline into a distribution network
- 14 into your industrial park. Those are things that
- we can look at financing. And I don't think
- 16 everybody realized that, that's what we can do.
- 17 But we could consider those types of projects
- potentially, as long as there's a clean energy
- 19 component to it.
- 20 Pollution controls on power generation
- 21 facilities, such as scrubbers, industrial
- 22 pretreatment systems or process water treatment.
- 23 So you have to have an RO system on the front end
- 24 for certain types of processes. We could look at
- 25 that.

Transmission lines that are needed for dispatching renewable energy sources. There's a mention of the Salton Sea geothermal project and is there enough transmission capacity to get it back across into San Diego.

If there was obviously a clear argument being made that transmission lines were something that were needed, and although it's going to be multiple uses, multiple sources of generation going through that transmission, if the reason, the main primary reason is a renewable energy source, we could look at those transmission lines. And we could look at binational transmission, as well.

Clean fuels for vehicle use and for heavy duty diesel vehicles is something we're exploring.

We're also working on a couple of projects, a system facility in facilitating cross-border emission credit trading, such as under the WREGIS scheme. That has been proposed looking at northern Baja as part of that grid network.

We are working on a 6 megawatt wind project with the State of Baja, California, a private developer in Mexico right now.

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There's a lot of challenges, but I
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         encourage them that they should look at, you know,
         we're going to look at carbon credits, look at
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         what your potential REC sales market value might
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         be. And if you could develop an agreement with
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         some entity in California.
                   That also is another thing that we're
 8
         struggling with, is that we have American
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         development companies that want to do wind
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         projects along the Gulf Coast of Texas, and ship
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         the energy back into Texas. But they're
         struggling with they can't get the PTC, the
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         production tax credit, because it's authorized
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         under the IRS as domestic. So that's an issue.
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                   But one thing that goes back to Mr.
         Sweedler's point, that this is a region that has
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         environmental and natural resource commonalities
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         that don't respect necessarily IRS tax codes. And
         so it would be interesting for some flexibility in
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         RPSs as well as PTCs. That improves the
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         investment climate for us.
22
                   And the final point, and I apologize for
23
         going on so long, border crossings for expedited
24
         traffic. The issue in Imperial Valley, I know
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25

that everybody -- and I won't say this too loudly,

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but I know the issue is there's a lot of
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- 2 complaints about Sempra and InterGen and the
- 3 plants there. They obviously are, in the big
- 4 picture they're a component of any pollution air
- 5 quality issue. But the major sources are mobile,
- 6 vehicle traffic.
- 7 And that's the issue. And for us not to
- 8 acknowledge that, and to figure out strategies to
- 9 improve that, we're missing the target, I think.
- 10 And we see that and we advocate that very clearly
- 11 at the Bank.
- 12 And dedicated commuting lanes. The FAST
- 13 program, which is the Free And Safe Trade program,
- 14 which is under the U.S. Homeland Security
- Department, we're working on a project in Nogales,
- 16 Arizona, Nogales, Sonora which would be
- implementing a expedited truck traffic lane for
- 18 prescreened companies. They pay a fee and they're
- 19 screened for security risk, safety records in
- 20 truck driving and things of that nature.
- 21 And they're on a weighing motion; and
- 22 they also have, you know, the x-ray technology so
- 23 they can look at the truck as it goes through.
- 24 And they're even thinking about employing
- 25 emissions monitoring in these systems. Those

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1 types of systems would be very very interesting,
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- 2 so we're helping to provide financing for a
- 3 project there.
- 4 As well as another area that
- 5 (indiscernible) rail lines for commuter use and/or
- 6 commercial traffic. We've been talking to a group
- 7 possibly about doing something from between
- 8 Tijuana and Tecate over into the Imperial Valley,
- 9 the rail line that goes there. About trying to
- 10 help them increase their efficiencies by putting
- in proper safety costs things in Tijuana/Tecate,
- 12 because they're having to stop at every rail
- 13 crossing and flag people down, get out. They have
- 14 to stop the train. I mean it's very inefficient.
- Just by putting in several million
- 16 dollars worth of train cost things to block off
- 17 streets properly, it will expedite quicker
- 18 traffic. Because these cars are sitting there
- 19 belching out emissions, as well as the diesel
- 20 locomotive is obviously not in its most efficient
- 21 mode, which is in running mode.
- 22 So these are just contributing sources.
- It's an example; it's harder to model exactly what
- 24 that impact is, but there's no doubt if you've
- 25 been there and you've sat in that car line you

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1 know it stinks. So these are examples of projects
2 that we could look at.
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- 3 And I wanted to mention transportation
- 4 only because I may not be here this afternoon when
- 5 you all talk about these things. But in general
- 6 terms we appreciate the opportunity to be here.
- 7 And I think the recommendations -- in general
- 8 terms, what we saw in the reports look very much
- 9 in line with what our experiences in working with
- 10 renewable energy and energy efficiency in Mexico.
- We're not as much of an expert on
- 12 gaslines and gasflows and the interconnects as far
- as transmission capacity. That's not really our
- 14 focal point. But I think it's a set of well
- 15 crafted documents and we appreciate the
- opportunity to provide some comment.
- 17 PRESIDING MEMBER GEESMAN: Let me ask
- 18 you, are you a direct lender or is your preferred
- instrument a financial guarantee?
- MR. STORMET: We can do both. We can
- 21 provide direct debt financing up to 50 percent of
- 22 the total project cost, as well as we can provide
- partial guarantees up to 50 percent.
- 24 We can also provide equity in a limited
- 25 role, probably not more than 20 percent of a total

1 project. We have not utilized our equity lending

- 2 tools. But preference is direct debt financing
- 3 and -- but we're willing to get involved.
- 4 What our role is is to be the subway
- 5 between the financial needs of a project and the
- 6 market opportunity. And if we can help bring
- 7 other private investors to the table, and our
- 8 capital is seen as a guarantee mechanism or
- 9 something that strengthens the potential interest
- in the project, as well as the predictability of
- 11 the investment, that's our role.
- 12 Our role is not necessarily to beat out
- 13 Bank of America. That's not our role. Our role
- is to find out what the niche is.
- Right now, on energy efficiency in
- 16 Mexico direct debt financing is needed. The other
- 17 part that's needed, though, is that we need the
- 18 financial guarantees to back up some of these
- initial deals because the problem with the energy
- 20 efficiency is if there's not -- it's not a mature
- 21 market like it is in the U.S., where you actually
- 22 have, you know, a second-hand market for the
- contracts, where you're selling it to other banks,
- like Johnson controls or whatever.
- So that's, so when you're in a more

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immature market in a developing country setting,
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- 2 that is a challenge.
- But to answer your question, direct debt
- 4 financing and partial guarantees are definitely
- 5 our preference.
- 6 PRESIDING MEMBER GEESMAN: And will you
- 7 subordinate your interest to another lender?
- 8 MR. STORMET: Potentially, depending on
- 9 the type of deal. I don't think -- that's not our
- 10 preference, but we have a board of directors
- 11 that's made up of three U.S. federal agencies and
- 12 three Mexican agencies. And trying to negotiate
- 13 subordinating ourselves is like, you know, it's
- 14 like saying, oh, the U.S. Government is doing
- 15 what?
- So we get that question, but it is a
- 17 role we could play.
- 18 PRESIDING MEMBER GEESMAN: Thank you.
- 19 COMMISSIONER BOYD: Scott, good to see
- 20 you again; and it's particularly good to see you
- 21 here. We've developed a good relationship in the
- 22 energy worktable board of governors. And as you
- 23 indicated, there's been a lot of success, a lot of
- 24 hands across the border with most states that
- don't border California. But it's good to have

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1 you here today talking about California, Baja,
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- 2 California.
- 3 And I was encouraged to hear of your
- 4 reachout on efficiency project here to see if you
- 5 can get some traction. Because while we have
- 6 biased our international program towards Mexico
- 7 purposely in the last couple of years, it would be
- 8 particularly nice if we could emphasize Baja and
- 9 State of California relationship. So, good luck
- 10 on that subject.
- 11 I'm also encouraged that you did mention
- the transportation arena and opportunities there.
- 13 We've had some very interesting discussions in the
- 14 last couple years. The board of governors have
- 15 been desperate to get some of that moved over here
- 16 to the California/Baja border.
- 17 So it looks like it takes time and
- 18 patience, but I'm glad to see it happening.
- 19 That's all I wanted to say.
- 20 PRESIDING MEMBER GEESMAN: Why don't we
- go to the blue cards. First one I've got is Joe
- 22 Maruca, County Supervisor from Imperial County.
- DR. MARUCA: Thank you very much. I
- 24 would agree with the gentleman over here. We do
- 25 have some air quality problems. Not specifically

1 totally related to the InterGen and Sempra plant,

- 2 but they are contributors to an already existing
- 3 bad problem. And that's why I'm here.
- 4 A few years ago in my first year in
- 5 office, I'm in my second term, I had this rather
- 6 large environmental impact study sitting on my
- desk, which I was reluctant to read because, you
- 8 know, you get so much mail in those offices you
- 9 just have to pick and choose.
- 10 And so about four months later I picked
- 11 this thing up, the environmental impact study of
- 12 the Northern Baja pipeline. I called our planning
- director; I says, what's this. He says, oh,
- they're building a 30-inch pipeline to the County.
- 15 They are? That was our notification. From there
- 16 it was downhill.
- 17 They built the two plants, Rosita and
- 18 InterGen plants, within a stone's throw of the
- 19 border. Most of that power came back across the
- 20 border in some way to San Diego and other places.
- 21 The only reason they put scrubbers on
- those is because Dianne Feinstein and other
- 23 federal legislators were going to pass legislation
- 24 to tax that power coming into the country because
- 25 it was coming in from dirty sources.

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Quickly they came up -- they didn't come
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 2
         up quickly, as a matter of fact the last one just
         went on InterGen a month ago. It was a fiasco.
 3
                   We still have no way to monitor those.
 5
         As you know, you're all more technical than I am,
 6
         I'm a PhD in English, so I don't know when I say
         kilowatts, kilogens, I don't know. So you'll have
 8
         to forgive me. Swift I know; electricity I don't.
 9
                   They brought a lot of this stuff back
         and we don't know where it goes, how it goes. We
10
11
         are concerned.
                   Now, we went to the courts; we went to
12
13
         the State Lands Commission; we went to the federal
14
         government. We were rebuffed all the way. They
15
         do not have to do anything because they're in
         Mexico. It doesn't make any difference if the gas
16
         is coming from El Paso. The result is in a
17
18
         foreign country, so it's treated differently than
         it is in the United States.
19
20
                   We talk about bilateralism,
21
         binationalism. So in the meantime we have the
22
         highest rate of asthma in the State of California.
         I shudder to think -- this is Imperial County -- I
23
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shudder to think what it's like in Mexicali.

I fly an airplane. I go regularly to

24

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1 Loreto and (indiscernible), and there are times
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- when I come in I cannot find the airstrip in
- 3 Calexico because of smog.
- 4 I live 17 miles from the border, and my
- 5 son, in one of these inversion layers in the
- 6 wintertime, asked me, "What is that 'mell, Dad?"
- 7 He's six years old. I say that's Mexicali.
- Now, we met with environmentalists in
- 9 Mexicali (indiscernible), Universite de -- Baja,
- 10 California, and they say this is a federal issue;
- 11 we can't do anything about it.
- 12 And so I agree with you, we've got to
- get together on this thing. The reason I'm here
- 14 today is the IID, as you know, is bringing on
- another geothermal plant, bringing 2000 megahertz,
- megawatts, whatever, 2000 something.
- They'd like to put another green loop
- they call it in, transmission lines. Now,
- 19 coincidentally this transmission line that they're
- 20 putting in to move this power out connects to the
- 21 Imperial Valley substation at the base of Mount
- 22 Lookout, which is a -- shot throw from Rosita and
- 23 InterGen.
- 24 The transmission lines coming into
- Mexico to that substation, which will move that

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1 power north, is about half utilized.
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- Coincidentally Northern Baja Pipeline

 was in our County schmoozing around passing money,

 making contributions, whatever they want to do, to

 get you to listen and talk. I don't mean graft,

 I'm talking about a gift to the library, gift to

 this. They did that the last time around.
- 8 They're going to bring LNG through there 9 now. I never did get a clear indication on 10 whether they're going to use the existing 40-inch line, you may know, I don't know, 30-inch line, 11 which goes into -- I guess it goes into Tijuana, 12 13 Rosarito. And I think they're going to use that 14 line to bring back, or they're at least going to 15 bring another line.
- At the same time when Mexico needs more

 power, the United States needs more power, and IID

 and San Diego Gas and Electric are building this

 loop in here, which will be able to ship power

 north. And all this across the border is shaping

 up.
- Now, I'm asking you, the Energy

 Commission people, and anyone here that can do

 this, I can tell you that if -- the environmental

 impact studies are going to be connected right now

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with the new transmission lines, we'll be asking
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- for a lot. We want offsets from the power just
- 3 coming across the border. We want the ability to
- 4 inspect and monitor.
- 5 And we would expect that you, if you
- 6 could, and anyone, because we're going to have a
- 7 (inaudible) sanction right now by the EPA. We're
- 8 having huge problems.
- 9 When the new power plants, which
- 10 coincidentally no one says they're coming.
- 11 Everybody says, I don't know. They're all in
- denial. But two and two makes four. There will
- 13 be a holy war over there to stop this from
- 14 happening. I don't care whether it's through Bob
- 15 (indiscernible), I don't care whether it's Dianne
- 16 Feinstein. We're not against transmission lines.
- We're not against power plants. We just want the
- 18 offsets so that our children can breathe clean
- 19 air.
- 20 And what's happened over there before
- 21 simply cannot happen again. Thank you.
- 22 PRESIDING MEMBER GEESMAN: I appreciate
- your comments, and I think that your experience
- 24 with our siting process on the geothermal
- 25 facilities that fall under our jurisdiction has

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been quite favorable.
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2 I would recommend, though, in the staff 3 report that's part of the backup material for this workshop, Environmental Issues and Opportunities 5 in the California/Mexico Border Region, that you 6 have your staff take a look at page 13, and the figure 1-2 that is on page 13 that identifies the Salton Sea air basin 2004 estimated emission 8 inventory. 10 Because in terms of pursuing offsets, 11 obviously it's going to be most productive to go to where the offsets are. This is data provided 12 by the California Air Resources Board. It 13 14 identifies the contribution from the energy sector 15 and other sectors, as well.

But, again, I do appreciate your

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comments here today, Mr. Supervisor.

The next one I have is Cecelia Aguillon
from Kyocera Solar.

MS. AGUILLON: Commissioners, thank you so much for coming to San Diego. My name is Cecelia Aguillon. I'm with Kyocera Solar. We're the second largest PV manufacturer in the world.

We have just opened an assembly plant in

Tijuana, which is growing rapidly because of the

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demand for PV worldwide. Our plant is dedicated
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 2
         to the United States, mainly California. As you
         all know, is the largest PV market in the country.
 3
                   We have decided to do -- what I want to
 5
         address to you today is the economic development
 6
         and environmental, and also the potential for
 7
         renewable energy, mainly PV, in the Baja,
 8
         California area, San Diego/Baja, California region.
 9
                   We decided to produce PV assembly in
10
         Tijuana because we are next to the largest market
11
         in the country. So, by doing this, we are
         providing employment; we're helping economic
12
13
         development.
14
                   But we're also taking advantage of, you
15
         know, the low tech labor availability there. And
         expanding the high tech in California. We're
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17
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know, the low tech labor availability there. And expanding the high tech in California. We're taking advantage of the economic benefits (inaudible) and we're able to bring product to California that's competitive; that helps the installer base, which is the bread and butter of the PV industry.

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What we see also is that we have similar weather, and we have the resources in San Diego which are great for solar, are also great in Baja, California. And we have all this maquiladora

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1 industrial buildings in Baja, California, and
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- they're growing. And you see that there's going
- 3 to be a (inaudible) peak loads and PV helps to do
- 4 that, and then distributed generation.
- 5 Right now the prices are prohibitive for
- 6 residential or commercial in Mexico to install PVs
- 7 without any kind of a financial incentive. So
- 8 what I will ask is that in the binational entity
- 9 that was proposed today that you include renewable
- 10 energy, both distributed generation and wholesale
- 11 members of the industry that can come up with
- ideas on how to work a binational program, and
- 13 also energy efficiency.
- In the (inaudible) we believe that
- energy efficiency and PV must go hand in hand
- 16 because then you -- the projects are most cost
- 17 effective.
- 18 We also see that creating a program that
- 19 will increase the demand for PV in Baja,
- 20 California, will help the community development
- 21 because they will create a base of dealers
- 22 installers, since it's going to be companies, not
- just, you know, workers on an assembly line. And,
- you know, so we can create more entrepreneurs.
- So what I recommend is that, you know,

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1 we think about financing loans for projects and
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- 2 tax incentives, maybe tax credits, maybe a rebate
- 3 program similar to the one in California. And
- 4 look at the renewable energy credits.
- 5 Basically create something that, while
- 6 in Japan for example, which is the largest PV
- 7 market, you have the residential base of the
- 8 economy, bring the prices down of PV by increasing
- 9 demand. Maybe in Tijuana it will be the opposite,
- where the commercial side of the market will bring
- 11 the prices, will help bring the prices down for
- the rest of the region, and maybe even the
- 13 country. But maybe opposite that happen in Japan.
- We're also very hopeful that SB-1, the
- Governor's initiative, of 3000 megawatts by 2017
- 16 becomes a reality. Scott Anders just said that we
- 17 have about 4 gigawatt potential for PV with
- 18 commercial and residential. So having this bill
- 19 pass and having a actual program that has some
- 20 long-term horizon will definitely help the
- 21 investment for the manufacturers and from the
- 22 dealer installer base to bring prices down over
- 23 time so that Baja, California also enjoys the
- 24 benefits of using solar energy.
- That's all I have, thank you.

PRESIDING MEMBER GEESMAN: Thanks for 1 2 your comments, Cecelia. 3 Tom Blair, City of San Diego. MR. BLAIR: Good morning, Commissioner 5 Geesman, Commissioner Boyd. Thank you for 6 visiting again America's finest city. We'd like to welcome you here. 8 The City, as you know, has had a goal of pursuing energy independence for a number of 10 years. And we've been trying everything from 11 energy efficiency to onsite cogeneration to small photovoltaic systems. And have tried to 12 13 experience all of the barriers that exist for 14 anyone who desires to implement the renewables. 15 And as you look at the bigger market for the region, you also have to look at how do we 16 17 deploy these renewables while we're still 18 continuing to create the infrastructure that will support the baseload needs of the region at the 19 20 same time you're trying to implement renewables. 21 Because those two often are counter-balanced 22 against each other. And you're looking at would

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we gain more benefit by renewables versus building

infrastructure for new baseloads. When really we

need both in the not-too-distant future. So we

1 need to create incentives that are going to help

- 2 the renewables over the barriers that are created
- 3 throughout the system while the larger independent
- 4 utility companies are trying to expand their
- 5 infrastructure for the baseload.
- The significant barriers that we found
- 7 to this point come in four regions. One is the
- 8 basic tariff issues where you're not allowed to
- 9 either wheel your own power or create an offset
- 10 for energy that you produce on your own site
- against loads that may be very close but are not
- 12 immediately adjacent. So some type of easing of
- 13 rules in that area would significantly help. Or
- if there were a direct access component where you
- 15 could -- that power that you generate you can use
- to offset your other loads.
- 17 Since we have 300 square miles of area
- and 1400 buildings in self generation
- 19 opportunities that are not immediately adjacent to
- 20 all of those areas, we would like some way that we
- 21 could offset other use for power that we generate
- on our own.
- 23 A second area is in interconnection
- 24 rules. I thank you for your support of our
- 25 position in your forwarding to the PUC last year

1 the interconnection rule changes which would allow

- 2 basically in combined technologies you could
- 3 export up to the approved qualifying facility
- 4 limit.
- 5 Right now we do have one facility,
- 6 Police Headquarters, where we've got both a
- 7 cogeneration plant and a photovoltaic plant. We
- 8 have to cycle down the cogeneration on the
- 9 weekends because we have the ability to export but
- 10 there is no export agreement interconnection that
- 11 exists right now in the State of California. So
- 12 the PUC is now looking at those issues under the
- distributed generation case.
- 14 There's also a need for some type of
- 15 capacity market. What we find is our peak
- 16 generation may or may not be coincident with the
- 17 utility's need as peak load. If we generate a lot
- of photovoltaic energy during the 10:00 a.m. to
- 19 4:00 p.m. period in the day, the utility in this
- facility is peaking around 6:00 to 8:00 p.m. in
- 21 the evening. So those are not necessarily
- 22 coincident, and while it helps, it certainly helps
- 23 the system, it actually creates some other flow
- 24 characteristics that could cause problems on the
- 25 utility grid.

So it would be nice to mix that with

that biogas generation, other forms of generation

that help balance the flow on the grid.

We, as the City, have been trying to finance a number of projects because we do have energy efficiency improvements that could be made in many buildings. We appreciate the fact that you have the CEC loan program, and that has been a major help to us in creating a financing mechanism that allows us to package the energy efficiency and generation projects and everything together so that they meet all the criteria. And then go forward with whole building improvements for libraries, for police headquarters, for different police substations.

So that mechanism is very helpful and I would encourage you to expand the availability of those loans to maybe other organizations other than just municipalities, or expand the dollars available under them so we could do more projects.

The City's identified 35 acres of solar area that's available within our own City facilities. We have a large number of concrete watertank tops that have very good solar orientation that right now are not cost effective

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1 to develop. We're looking at ways that we can
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- 2 bring those to market in the next couple of years.
- 3 But as Scott has mentioned, there is
- 4 huge availability of renewable potential in the
- 5 region. So we do need to balance with these and
- 6 see how we can finance some of these projects.
- 7 There are more -- highly -- a higher cost than
- 8 what the baseload cost is right now.
- 9 We're also looking at small hydro
- 10 projects since we have hundreds of miles of piping
- 11 that's pressurized for water distribution. A lot
- of those pressure reducing stations are prime to
- produce small amounts of energy that could offset
- 14 pumping costs in those distribution systems.
- We're looking at some technologies now that are
- 16 available on the east coast. So help in deploying
- those would also be very useful.
- 18 PRESIDING MEMBER GEESMAN: What size are
- 19 those applications likely to be, Tom?
- MR. BLAIR: They would be probably in
- 21 the 20 kilowatt or lower sizes. It would vary
- 22 with the piping size --
- 23 PRESIDING MEMBER GEESMAN: Right.
- MR. BLAIR: -- what the flow rate is.
- We also, since we go have one cogen -- well, we

1 actually have a number of cogeneration facilities,

- 2 even in the biogas facilities we use the thermal
- 3 output from the generators to actually preheat to
- 4 heat the digesters and improve the gas flow from
- 5 the biogas.
- 6 So we've experimented with a lot of the
- 7 different technologies.
- 8 What's happening right now in the water
- 9 systems is we're trying to come up with a
- 10 financing mechanism that makes it cost effective
- 11 within their limited financial availability to
- deploy some of these projects which could provide
- a significant amount of renewable energy for the
- 14 region.
- Thank you.
- 16 PRESIDING MEMBER GEESMAN: Thanks very
- 17 much for your comments.
- 18 Carlos Larios.
- MR. LARIOS: Hello, Commissioners. My
- 20 name is Carlos Larios. I was born and raised in
- 21 the San Diego/Tijuana region. I was educated in
- 22 Mexico. I'm a civil engineer, and now I work as
- 23 consulting for the Energy Commission.
- 24 And in support to your comments about
- 25 binational cooperation we incorporated a company

in Mexico, which I'm heading, with U.S. engineers

- 2 and U.S. consultants working with Mexican
- 3 engineers and Mexican consultants.
- 4 We're trying to integrate what we do
- 5 over here to what's going on over there. There's
- 6 a lot of energy projects that are being developed
- 7 over the region and we want to participate in
- 8 those projects.
- 9 What we have found is that there's no
- 10 actual entity, a direct entity. Like you say,
- 11 something like the Energy Commission in the States
- for Mexico. I know that one is about to be
- formed, as Scott mentioned. Have been talking to
- 14 people. But there's a lot of good intentions, but
- there is no actual somebody like to provide
- 16 guidance.
- 17 That's my comment. Anything that we can
- 18 help with over there we are open to suggestions or
- 19 anything. Thank you very much.
- 20 PRESIDING MEMBER GEESMAN: Thank you,
- 21 Mr. Larios. Okay, I'd like to thank our panel
- 22 members. We've had a very good discussion. I'd
- like to get the transmission panel on, though,
- 24 before we have our lunch break.
- 25 (Applause.)

1	MR. OLSON: Okay, I'm going to ask the						
2	transmission panel, Dave Geier, San Diego Gas and						
3	Electric Company; Bill Powers; and I'm not sure if						
4	there's a representative from the Cal-ISO here.						
5	And I'd like our consultants then now to						
6	go back and give a very brief overview of what we						
7	found in the reports. And also, Eric Knight, if						
8	you have comments on this section first. So, can						
9	you start the it will be about three or four						
10	overview slides here.						
11	And Al Sweedler is going to join this						
12	panel.						
13	(Pause.)						
14	MR. MURPHY: Thank you, Tim. I'd like						
15	to talk a little bit about the electric						
16	transmission systems in California and Baja,						
17	California border region.						
18	As described earlier, SDG&E supplies						
19	electricity to a service area through a						
20	combination of onsystem generation and imports.						
21	Approximately 60 percent of SDG&E's electricity is						
22	imported from outside the region.						
23	SDG&E can import 2850 megawatts of						

offsystem electricity when all transmission

facilities are open, such as the Southwest power

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link and Path 45.
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2	Transmission lines extending from
3	Imperial Valley and Mexico have experienced
4	significant congestion in the SDG&E service area.
5	Particularly at the Miguel substation. This
6	congestion at Miguel substation is primarily due
7	to powerflow associated with new power plants on
8	the south and east of Miguel substation. And, as
9	well, there's a number of new 230 kV transmission
10	lines proposed and under construction at the
11	Miguel substation.
12	And the final point I wanted to make is
13	the current east/west transmission capacity will
14	likely constrain transmission of additional
15	electricity generated by the renewable resources
16	located in the inland areas to the markets in
17	coastal areas with the highest electricity demand.
18	This slide illustrates the border
19	region's transmission system. A majority of
20	SDG&E's imported electricity comes in the service
21	area via the Miguel-Mission substations from the
22	east and San Onofre switchyards from the north.
23	SDG&E is interconnected to the Cal-ISO
24	system through Southern California Edison by five

230 kV lines, also known as Path 45. And that's

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1 \hspace{1cm} up by San Onofre nuclear power plant up on the
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- 2 left-hand side of that screen.
- 3 It can also import power from out of
- 4 state through the 500 kV southwest power link
- 5 transmission line. And that is the red line
- 6 running along the border between Mexico and
- 7 California.
- 8 And from Mexico through two 230 kV
- 9 transmission lines also called Path 45. And
- 10 that's the two green lines running along the
- 11 border on the Mexico side.
- The final point is SDG&E has no
- intrastate 500 kV connections at this time.
- 14 This figure shows a summary of
- projections for SDG&E's grid reliability planning
- on the three system peakload scenarios.
- 17 Represented in this graph are electricity supply
- from imports and generation minus the largest
- 19 generator under three different demand
- 20 projections.
- 21 The most important point highlighted by
- 22 this slide is the possible major grid deficiencies
- occurring as early as 2010 if the baseload Encina
- 24 and South Bay power plants are retired, as
- assumed.

SDG&E's long-term resource plan states 1 2 that there's a need for another major transmission project to access potential removal of resources 3 and provide enhanced grid reliability. 5 Specifically the plan calls for a transmission 6 project that complies with Cal-ISO's planning criteria, replaces RMR generation, allows for 8 retirement of aging power plants, delivers 9 additional electricity generation at lower costs, 10 increases the diversity of supply, and replaces a 11 portion of expiring DWR contracts. Regarding renewable resources, SDG&E has 12 13 committed to achieving the state-mandated 20 14 percent renewable portfolio mix by 2010 and 24 15 percent by 2017. In order to achieve that the 20 percent of renewable generation goal by 2010, 16 17 SDG&E must procure 777 megawatts of renewable 18 energy. Currently SDG&E has contracted for 19 approximately 225 megawatts of renewable generation through 2010. They still need an 20 21 additional 552 megawatts. 22 A key project that will contribute to 23 SDG&E's renewable energy mix is the addition of 24 significant geothermal resources from the Salton

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Sea, which will be transmitted into SDG&E service

1	area	transmission	line,	transmitting	to	SDG&E'	S
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- 2 service area via transmission line construction
- 3 upgrades in conjunction with the Imperial
- 4 Irrigation District.
- 5 Other resources that could contribute to
- 6 SDG&E's renewable generation are geothermal
- 7 electric plants in Cerro Prieto, and potential
- 8 wind projects at Juarez Mounds and Lara
- 9 (indiscernible) area. However, currently the
- 10 transmission systems in these areas are not
- 11 configured to export large amounts of power to the
- 12 U.S. and will need significant upgrades.
- 13 At this point I'd like to turn it over
- 14 to Nick to talk a little bit about the
- transmission issues in Baja, California.
- MR. PUGA: The transmission system in
- 17 Baja, California aside, although this diagram,
- 18 I've been told that only an engineer would love.
- 19 Let me go back actually discover that this diagram
- 20 shows it more clearly for -- it has a better
- 21 mapping to the geographic layout of the lines.
- The other one's a single-line diagram that
- 23 electrical engineers find very useful, but you
- can't place things on the map.
- The backbone of the transmission system

in northern Baja lies on the 230 kV east/west

- line, which we can see here on this green area.
- 3 That connected the valley side of Mexicali and the
- 4 generation resources from Cerro Prieto and the
- 5 power plants in the Mexicali area to the Tijuana
- 6 and coastal areas of northern Baja. Those two
- 7 lines have a transmission path capacity limit of
- 8 368 megawatts.
- 9 During the winter months these, as I
- 10 mentioned earlier, these lines carry a flow of 250
- 11 to 280 megawatts from the valley area, where the
- 12 generation is located, to the coastal areas. In
- 13 the summer this flow reverses to have a peak of
- about 150 to 200 megawatts from the coast to the
- 15 valley, contribution Rosarito plants to meet the
- valley summer peak created mostly by air
- 17 conditioning and irrigation.
- 18 Currently CFE in their transmission
- 19 expansion plan contemplates no additional capacity
- 20 additions to this transmission path, except for
- 21 transmission (indiscernible) form a capacity of
- 22 several substations for reliability purposes. One
- of them is going to be additional transformer
- 24 capacity in the section this path between the
- 25 Metropolita (indiscernible) substation and the

1 Tijuana I substation. This line, which will be

- 2 reconductor in relation to the transformers is
- 3 linked to the need for transmission for the new
- 4 220 megawatt combined cycle generating facility
- 5 which will begin service in 2008 at Rosarito which
- 6 is fired by natural gas already contracted by CFE
- 7 to supply incremental needs of Tijuana and
- 8 Ensenada.
- 9 In this graph one can see that the main
- 10 interconnection points to the U.S. system are at
- 11 La Rosita and the Tijuana area. And this loop --
- 12 the border, there's a line you cannot see here,
- the border line goes in the middle of this
- 14 (indiscernible). There's the 500 kV path from
- 15 Valley Imperial to Miguel substation north of the
- border. And in the south this 230 kV path that I
- 17 described.
- 18 There's several transmission lines
- 19 currently connecting California with Mexico. The
- 20 Cerro Prieto geothermal plant in northern Baja,
- 21 California is connected to the U.S. grid at
- 22 Imperial Valley substation. At one time this
- 23 Cerro Prieto generation station contributed
- 24 significantly to exports to both Irrigation
- 25 District in Imperial and to San Diego Gas and

1 Electric. But as the load has increased in Mexico

- 2 and the contract has expired, those imports
- 3 diminished.
- We can see on this table where the --
- 5 when the contract expired in 1996 the Mexico-to-
- 6 California transfer decreased from 1258 kilowatt
- 7 hours per year to 17 just for security purposes.
- 8 As we see, this trend increased to reach
- 9 765 megawatts in 2003, when the generating
- 10 facilities in Mexicali were built for export,
- 11 began operations.
- 12 There are other interconnections not of
- 13 much significance. San Diego Gas and Electric is
- 14 connected to Tijuana and Tecate, Mexico by two
- 15 12,000 volt transmission lines. There are also
- three 34.5 kV lines connecting Calexico to Baja,
- 17 California that connect some load pockets that
- traditionally were served by the Imperial
- 19 Irrigation District in Mexico.
- I think the important point is to see
- 21 that instate configuration this is what called
- 22 Path 45. The export limit for Mexico to the
- 23 United States is capped at 800 megawatts. There
- 24 were studies scattered out to study the expansion
- of capacity in this line, this path, to

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1 accommodate new generation applications which are
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- 2 no longer valid. They were withdrawn. And
- 3 therefore, there are no current plans to expand
- 4 the export/import capacity between these two
- 5 systems.
- I think with that we'll turn the floor
- 7 over to the panel.
- 8 MR. OLSON: Okay. Any questions or
- 9 comments from Eric Knight on environmental topics?
- 10 MR. KNIGHT: I could touch on the
- 11 environmental side. I think the transmission side
- 12 was handled pretty well.
- MR. OLSON: Okay.
- 14 MR. KNIGHT: I'm Eric Knight with the
- 15 Energy Commission. I managed the staff's
- preparation of the environmental issues paper.
- 17 And in there was a chapter on transmission. And
- it went into a lot of the background that these
- 19 gentlemen covered, so I won't cover that.
- 20 But building new transmission lines is
- 21 obviously challenging, particularly if you're
- talking about new rights-of-way.
- 23 A line from the Imperial Valley is going
- 24 to most likely need to cross the Anza Borrego
- Desert State Park, which covers pretty much the

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1 entire eastern county line, which will require
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- 2 coordination with the State Parks Department.
- 3 There is some language now in the
- 4 general plan which does talk about coordinating
- 5 with the utilities to insure that any new lines or
- 6 expanded facilities within the park avoid
- 7 sensitive areas dealing with impact, scenic vistas
- 8 within the park. But that is going to be a
- 9 challenge throughout that line through the park.
- 10 There's also numerous Native American
- lands, and as sovereign entities the utilities
- would have to negotiate with those tribes to build
- 13 a line through their land.
- 14 In addition, San Diego is a biologically
- diverse region and there are many endangered
- 16 species and habitat areas which would need to be
- 17 avoided. And in addition there's wilderness areas
- which would need to be avoided; and preservation
- 19 areas that would need to be avoided.
- In terms of a line into Mexico, I know
- 21 that that was one of the options that was studied
- 22 by SDG&E in their southwest transmission expansion
- 23 plan. And there's a number of reasons it was
- 24 ruled out. And I've listed those on page 47 of
- 25 the paper.

1	A number of engineering reasons; poor
2	thermal performance and increased congestion at
3	Miguel. And also there's the permitting concerns
4	about attaining U.S. Presidential permits to
5	connect the line at the border. And also the
6	current Mexican law which requires ownership of
7	lines in Mexico that connect to the CFE system,
8	that they be owned by CFE.
9	There's also concerns about
10	uncertainties over economic geothermal potential
11	at Cerro Prieto, and meeting the target dates of
12	2010 that SDG&E has set.
13	We've laid out a number of suggestions
14	for the Committee to consider. One of those is
15	participating in appropriate infrastructure
16	working groups and policy forums; the Border 2012
17	framework. And Mr. Sweedler had mentioned
18	establishing a binational energy planning group.
19	And I was wanting to know if creating that entity
20	within an existing framework like Border 2012
21	could maybe address okay
22	(Laughter.)
23	DR. SWEEDLER: We can talk about that
24	later.

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25

MR. KNIGHT: Right, okay. And another

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1 recommendation is working with key stakeholders
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- 2 and insure the siting of needed cross-border
- 3 transmission and pipeline facilities are done in
- 4 an environmentally responsible and efficient and
- 5 timely manner. And this would be, I think, a goal
- of the binational energy entity that could be
- 7 created.
- 8 And then another potential suggestion is
- 9 supporting additional exploration of whether
- 10 upgrades to CFE transmission lines and Path 45
- lines could meet the needs that the 500 kV lines
- that SDG&E has identified through the transmission
- 13 comparison study group.
- 14 That would involve construction within
- existing rights-of-way, upgrading existing
- facilities and not a new greenfield 500 kV line.
- 17 So from purely an environmental perspective that
- 18 would be preferable. But I think from an
- 19 engineering perspective there's problems with that
- 20 option.
- So, that's it.
- 22 PRESIDING MEMBER GEESMAN: I might note
- 23 that the State Parks Department, Department of
- 24 Parks and Recreation, if I've got the name right,
- 25 did appear before us in our workshop for the 2004

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1 IEPR update last August or September to report on
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- 2 initial planning work that they had been doing
- 3 with San Diego Gas and Electric addressing the
- 4 Anza Borrego issue.
- 5 MR. KNIGHT: And the general plan for
- 6 Anza Borrego has been adopted, and it now includes
- 7 language that the Parks Department will cooperate
- 8 with the utilities to insure if those lines are
- 9 needed and must cross through Anza Borrego, that
- 10 they're done in an environmentally acceptable
- 11 manner.
- 12 PRESIDING MEMBER GEESMAN: At the time
- of their appearance they were pretty complimentary
- of the initial planning work that was underway at
- 15 the time. Do you know if their sentiment has
- 16 changed?
- 17 MR. KNIGHT: No.
- 18 PRESIDING MEMBER GEESMAN: Why don't we
- 19 go to the panel, then.
- 20 MR. OLSON: I just wanted to make, I
- 21 think Nicholas Puga has one more thing, one more
- 22 slide here that I wanted to go over just briefly,
- 23 if you can, Nicholas. And then we'll go to the
- 24 panel.
- MR. PUGA: In the paper that touched

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1 upon the potential for renewables in the Baja
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- 2 side, which is significant, unfortunately, as
- 3 Commissioner Geesman pointed out, there is a
- 4 dearth of data available.
- 5 But there seems from the little evidence
- 6 that we can find, and this map is one of them, we
- 7 took the NREL 50 meter power density charts that
- 8 have been published for Baja and superimposed that
- 9 layer on the (indiscernible) map, which has
- 10 (indiscernible). It's hard to see, but if you
- 11 blow it up you can see (indiscernible).
- But let me use the pointer to point out
- 13 this area in inset here is the area that on the
- 14 U.S. side overlaps Anza Borrego on the Kunai
- 15 Reservations. This is the highway that runs
- 16 across that area. There's a transmission line.
- 17 On the Mexican side, which is this
- 18 dotted line, you can see that there is significant
- 19 potential here in the area (indiscernible). There
- is significant anecdotal evidence of winds.
- 21 Actually driven through the area in a van you
- 22 can -- you often wonder whether you'll be turned
- 23 over.
- 24 And several companies have gathered
- 25 quite a bit of data over the years about the

1 potential in this area. (indiscernible) Tech has a

- 2 large data set that is now administered by NREL,
- 3 and which was used, in part, to prepare these
- 4 charts.
- 5 Interesting about this area here is that
- 6 the 230 kV path that I mentioned earlier crosses
- 7 right here, parallel within one mile to
- 8 (indiscernible) line of the highway. And so it
- 9 crosses right through the middle of the highest
- 10 potential for wind in this region.
- 11 However, as I mentioned, it will require
- 12 -- the potential in this area is significant.
- 13 There currently are permits issued by the Comision
- 14 (indiscernible) Commission in Mexico for 300
- 15 megawatts in one sole permit, which I think is
- owned by (indiscernible) which will likely be
- 17 developed. And there is no sufficient capacity to
- 18 wheel that power across in a westbound direction
- 19 at the current time.
- I understand there is also interest in
- 21 this area over here, which is south of Tecate,
- 22 which would also end up connecting to this 230 kV
- 23 transmission path.
- 24 We have the same issue with Cerro Prieto
- 25 additional resources. CFE currently has in their

1 feasibility study an additional 120 megawatts of

- 2 generation in Cerro Prieto; are not officially
- 3 repeated in the resource plan, but the people in
- 4 the Baja, California region -- CFE optimistic that
- 5 at least the first 30 will be developed. Also
- 6 various issues about transmission capacity.
- 7 And I think one thing that I would like
- 8 to stress again is that, and several speakers on
- 9 the panel have pointed out, adopt a more
- 10 aggressive energy efficient efforts in the coastal
- 11 region would free up some of these transmission
- 12 capacity, the same in Mexicali, that would be
- 13 available to wheel the renewable resources in the
- 14 southern part of the border.
- DR. SWEEDLER: Can I just add one point
- to Nick's comments. Our studies corroborate the
- general comments because it's funny, you have the
- 18 white map syndrome, and now it's the opposite that
- 19 most people are looking at. Somehow it's white on
- 20 the California side.
- 21 But in the insert you can see that
- 22 extension and that's where I suggested coming up
- with about 1500 megawatts. But it's highly
- 24 seasonal dependent. It drops down to very very
- low values in the summer and increases, as you

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1 might expect, in the winter months.
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- So, from a resource plan, -- and the

 same thing is true on the Mexican side. So from a

 resource plan perspective that's going to need to
- 5 be taken into account.
- But nevertheless, the point made about
 the transmission is still valid.
- 8 MR. OLSON: Okay, can we go to the 9 panel, and I'd like to go the same thing like the
- 10 earlier panel, we'd like to get your insights,
- 11 comments, recommendations, things we may have
- 12 missed in our reports. I'd like to start with
- Dave Geier with SDG&E, followed by Jeff Miller of
- 14 the California Independent System Operator, and
- then Bill Powers with the Border Power Plant
- Working Group, and then Al Sweedler, again,
- 17 closing this.
- So, Mr. Geier, do you have any comments?
- 19 MR. GEIER: Thank you for inviting me
- 20 today, Commissioners; it's always good to see you
- in San Diego again.
- I'll start on the environmental side,
- 23 and the thing I sort of reacted to a little bit
- 24 was the thought that this is our -- looking at it
- from (inaudible) value to San Diego. I wouldn't

1 really classify it as a greenfield site. We do

- 2 have transmission right-of-ways for a large
- 3 portion of that line, be it they're not wide
- 4 enough for a traditional 500 kV line.
- 5 But we have, as the Commissioner
- 6 mentioned, worked with the State Park system. And
- 7 I'd characterize our discussions as still very
- 8 positive. I think there's a realization that we
- 9 will need to have a transmission line from the
- 10 east to meet our goals.
- 11 And in addition to looking at those
- 12 right-of-ways we realize we need to be flexible as
- far as where the lines go. From our discussions
- with the State Park system, BLM, the Forest
- 15 Service, we realize those areas that we're in
- 16 today that they'd just as soon us move. And we're
- open to that. We think there can be a win/win
- 18 situation there.
- 19 The other key thing that we're looking
- 20 at is we realize with the tight right-of-ways and
- 21 just the population growth of San Diego that we
- 22 probably can't build a traditional 500 kV line.
- 23 If you look at the lattice structures that people
- 24 have built in the past, including ourself, those
- lines probably will not be acceptable from an

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1 environmental perspective.
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2 So we're looking at new technology. 3 We've learned a lot with our upgrade of the Miguel-Mission line, the 230 line. We're actually 5 upgrading that right-of-way to bring another, you 6 know, 300 to 400 megawatts through an existing right-of-way. We had to convert some lattice 8 towers from the 69 kV level to 230. We've used a lot of steel poles; we're using high temperature 9 10 conductors. So we think through the use of maybe 11 some more high temperature conductors, even some ceramic core conductors, which will allow a 500 12 13 kV, by the time we build this line they may be 14 acceptable, we can reduce the profile of that line 15 and again try to get a win/win situation. 16

So, I think the concept of greenfield isn't quite there, maybe it's a brownfield. I'm not sure if it's something in the middle, there is some right-of-way.

The other thing I'd just like to report on, and it was part of the report, was the STEP stakeholder process that was a major milestone that we accomplished last month, and that truly was a technical study where we compared -- first of all, STEP, I think, as most people know, it's a

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1 stakeholder process. We had 22 participants from
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- 2 13 different entities.
- Really this is not a routing study; this
- 4 is really the technical study, how well these
- 5 various transmission options performed.
- 6 We started out with about nine different
- 7 options. Through the process an additional nine
- 8 options were looked at. So a total of 18 options
- 9 were evaluated by the group. So a tremendous
- 10 amount of work actually.
- 11 And really the criteria was based on
- three needs, which I think as we move forward with
- this line you'll see that in our need showing is
- 14 that first of all there's just the reliability
- 15 need. And that is what traditionally transmission
- 16 lines have been based on.
- 17 But in addition to reliability there's
- 18 economics. I know the first panel was
- 19 considerable discussion about the congestion,
- 20 particularly at Miguel. And what we found for the
- last three years as we've been upgrading the
- 22 southwest power link, we started in 2003 in
- 23 Imperial Valley. We added a second set of
- transformers there. 2004 we moved the congestion
- 25 closer to Miguel, so we doubled the transformer

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1 capability at Miguel. We had to put more --
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- 2 capacitors out in Imperial Valley.
- This year, a year ahead of schedule, we
- 4 got Mission Number Two, so we keep moving the
- 5 congestion closer to the load. And so the second
- 6 leg of the three-legged stool is the economics.
- 7 How will this line really impact the RMR costs.
- 8 And currently for our customers here in San Diego
- 9 that cost is \$200 million a year. And that truly
- is, in my opinion, just strictly a waste. And we
- 11 can do a better job of managing that congestion.
- 12 So that's the second leg of the stool.
- The third is what we've talked a lot
- 14 about here is being able to connect to renewables.
- 15 And the fact that I won't say we can't meet our
- 16 2010 goal; I'm not sure how we'll do it without a
- new line. But it's going to be very very
- 18 difficult to connect renewables. And that's both
- 19 renewables out of our basin in the Imperial Valley
- 20 area. But even the renewables that are in San
- 21 Diego County, without significant transmission
- 22 upgrades it will be very difficult to meet the
- 23 renewable goals.
- 24 And we didn't see that with the first
- 25 addition at the Cumaya wind farm. We have to

1 upgrade a 69 kV line to get, you know, that power

- 2 back. And almost every site, just by its nature
- 3 they're going to be remote. And the transmission
- 4 system we have in the past really did not, you
- 5 know, serve much load out there. So I think
- 6 everyplace you see the renewables you're going to
- 7 start seeing transmission upgrades.
- 8 And back a little bit to the STEP
- 9 process, so those are the three main criteria. We
- 10 looked at the various alternatives and what came
- 11 out of that, we went into each one of those giving
- 12 them a firm rating, through that process we came
- out that the preferred alternative (inaudible)
- 14 from the Imperial Valley area to what we're
- 15 calling central San Diego.
- Again, there's been no routing studies
- 17 done. San Diego Gas and Electric is serious about
- this line. We're moving forward with it. We are
- 19 probably within weeks of writing a contract both
- for the environmental work and the technical help
- 21 from outside consultants.
- 22 And so (inaudible) central is someplace
- 23 in the Imperial Valley to someplace in San Diego
- 24 County. And the concern is as you move further
- south towards the border, and we just saw

1 certainly a good technical diagram, upgrading the

- 2 CFE system really would add more congestion to
- 3 Miguel. And that's (inaudible) the analysis that
- 4 was done through the stakeholder group.
- 5 I'd also like to add that there was a
- 6 little bit of discussion about communication with
- 7 CFE. We've always had excellent communication
- 8 with CFE. We've been partners; we have the two
- 9 interconnection points. Last year when San Onofre
- 10 tripped we called CFE and they provided us I think
- it was over 300 megawatts almost instantaneously.
- 12 So we have a great relationship. And we will
- 13 continue to work with CFE on the issues. And
- there's more renewables in Baja, Mexico. We can
- find a way to work this out.
- I think if the technical studies would
- 17 have shown that the Mexico line was the preferred
- 18 route, some of the issues that were laid out are
- 19 things we can work through. That, in fact,
- 20 because of its location and, you know, the fact
- 21 that our load really truly is central San Diego,
- 22 that's what sort of drove the, you know, bringing
- 23 a third line.
- 24 It's almost like bringing a third
- 25 freeway to San Diego. We now have a highway 5

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along the coast; we have a highway 8 going to
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- 2 Imperial Valley; and now we need a highway 15, if
- 3 you will, that serves all the growing area to the
- 4 north central part of San Diego County.
- 5 PRESIDING MEMBER GEESMAN: You've
- 6 reduced your number of alternatives to four
- 7 recently. Is that going to come down to a smaller
- 8 number before you initiate your consultant work?
- 9 MR. GEIER: That will be the starting
- 10 point. And the consultant will work with that. A
- 11 couple of those options are very similar. So some
- of them are the full 500 loop that connects us
- 13 back to Riverside County. We think that's
- 14 probably the overall plan. It may or may not be
- 15 the plan we put forward initially. From a
- 16 reliability perspective, we don't need both lines
- 17 right now. We just need one of the two.
- 18 So it could be, you know, a phase one;
- 19 and then I think that part of this -- the
- 20 questions that were raised is, you know, where do
- 21 you put the power plants. And we think what the
- ISO, the market redesign, and we get LMP prices in
- 23 place, that that would drive where the plants are
- 24 sited, not necessarily someone thinking that Baja
- is better than, you know, central California.

1 The LMP will help us tremendously as far

- 2 as making sure the power plants are located in the
- 3 right sites.
- 4 PRESIDING MEMBER GEESMAN: And would you
- 5 venture a calendar in terms of permit process for
- 6 transmission lines?
- 7 MR. GEIER: We plan this fall to put
- 8 forward our need showing. We do not think that
- 9 the traditional CPCN process that we've had in
- 10 place in the state, you know, for the last 15, 20
- 11 years is necessarily the process we would use with
- 12 this line.
- So we will have a need showing this
- fall. We hope to be able to work with the state
- 15 agencies on the environmental piece. And
- 16 hopefully look at, in conjunction as opposed to,
- 17 you know, basically utility doing one
- 18 environmental study and then the state going back,
- sort of re-doing that, if you will.
- 20 We believe it's in everybody's interest
- 21 to do one study, and we'll collaborate on that
- 22 study. And that, you know, that will take some
- 23 time. And we'd like to introduce that sometime.
- I don't have a date for that yet. But, again,
- 25 instead of having a couple-year process, we'd like

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1 to bring that down to something less than a year.
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- 2 PRESIDING MEMBER GEESMAN: Thank you.
- 3 MR. OLSON: Mr. Geier, could you clarify
- 4 just for the record here what you mean by the
- 5 congestion at Mission-Miguel. Are you referring
- 6 to, it's completely full capacity on the existing
- 7 lines, and the new construction? Or is it a
- 8 complete -- is it over capacity for the corridor?
- 9 Is there any room for any corridor expansion?
- 10 Additional lines in the same corridor.
- 11 MR. GEIER: That was an option that we
- 12 explored, was the additional lines in the
- 13 corridor. And from a reliability perspective we'd
- 14 have to have some separation in that corridor. So
- 15 probably existing corridor wouldn't be wide
- 16 enough. But again, you could expand that
- 17 corridor.
- 18 But what we found is that the existing
- 19 scope of the corridor is very subjective to fires.
- 20 That line has really not had a good overall
- 21 performance. A lot of it is tied to fires and
- 22 weather conditions. So all that was taken into
- 23 account, and that was one of the options that was
- 24 considered.
- 25 From a congestion point of view I think

1 the second part of your question, prior to the

- 2 work we completed last year, the capacity of the
- 3 southwest power link was about 1100 megawatts.
- 4 That was limited by the transformer banks at
- 5 Miguel.
- 6 We increased that by 300 to 400
- 7 megawatts, depending on where you are on the
- 8 nomograph. By adding the banks, the load growth
- 9 that's allowed basically, I guess the positive
- things, it's allowed 300 or 400 more megawatts to
- 11 come into San Diego. But if you look at how that
- 12 line is (inaudible), and Jeff could probably, you
- 13 know, talk more about this, that line is fully
- 14 subscribed at this time.
- Within the month when we complete
- 16 Miguel-Mission number two, we're going to bring
- 17 that capacity up to about 1900 megawatts. So with
- 18 these two projects we've increased the capacity of
- 19 that line by about 70 percent.
- 20 But we believe that what will happen is
- as soon as we do that, is that line will be
- subscribed. You have to remember there's 8000
- 23 megawatts sitting in Arizona that just waits to
- 24 come to California. So we think that line's going
- 25 to be fully subscribed again.

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From a congestion point of view, you
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 2
         know, we have to deal with that on a daily basis,
 3
         Jeff knows. But, again, so the line will be fully
         subscribed; and in 2010 we start bumping up
 5
         against the reliability concerns. Up to that
 6
         point, with the southwest power link and the lines
         coming from San Onofre we're okay from a
 8
         reliability perspective.
 9
                   MR. OLSON: And can we now go to Jeff
10
         Miller, the California Independent System
11
         Operator.
                   MR. MILLER: Thank you and good morning,
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13
         Commissioners and others. Appreciate your giving
14
         an opportunity to the California Independent
15
         System Operator to offer some comments.
                   As far as comments on the report
16
         prepared by consultants, I thought it was fine. I
17
18
         really don't have anything that I would change in
         it. There was one thing I'd like to perhaps
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20
         discuss in a little more depth. I'll use my time
21
         to do that.
22
                   We'll discuss, you know, how the
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as new lines and RMR contracts.

economics of these projects work out, and what

sort of costs the ISO is looking forward to as far

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1	One thing I think is very important for
2	everybody to understand is how new lines are paid
3	for, now that the California ISO is here.

If San Diego were to build a new 500 kV line, say that line cost \$1 billion. The way that is financed, and I don't think it'll be a billion dollars hopefully, but the way it's financed, right now with current interest rates and so on, that means an annual cost of about \$100 million.

That cost is spread across the grid.

So, the way that San Diego's share is determined is based on its load compared to the overall California ISO load, which is 10 percent or less.

So the annual cost to San Diego of that new line is something in the order of \$10 million. So a billion dollar line, 10 million to San Diego.

On the other hand, if we don't have adequate transmission and we have to sign RMR costs with local generators, those costs are not spread across the grid. Those costs say in the locality that they're expended in. So San Diego's cost, as you heard Dave Geier mention, are 200 million in one year.

Now this new line could substantially reduce those RMR costs, and that's one of the main

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drivers behind this new transmission.
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2 If we look across the whole ISO grid we see that the actual RMR costs, San Diego has a big 3 chunk. But this year we topped \$1 billion in RMR 5 costs. You can spend \$10 billion on transmission 6 lines if it would get rid of those RMR costs. There may be other options, energy efficiency, 8 other generation and so on. But transmission is one of the ways that we can get the cost down, get 9 10 the costs to San Diego ratepayers down. And 11 that's one of the primary drivers in this new 500 kV line. 12 13 PRESIDING MEMBER GEESMAN: Jeff, not to 14 flog a dead horse, but on the off chance that 15 there's somebody in the audience that hasn't heard me say this five or six times before, the way the 16 17 state looks at these economics, by statute, is so 18 backwards that when the California Public Utilities Commission reviewed the economic impact 19 20 of the Valley Rainbow proposal, the test wasn't to 21 all users of the ISO grid, but rather the test was

example assumed, but rather loading 100 percent of the costs on the SDG&E ratepayer.

SDG&E wasn't paying the 10 percent that your

to the SDG&E ratepayers, themselves, assuming that

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MR. MILLER: Yeah. And you know, mainly
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         from, you know, if you look at it from the ISO-
         wide perspective, perhaps you should look at the
 3
         total costs. At the ISO that's the way we view
 5
         part of our role is to look at, okay, maybe this
 6
         line makes wonderful sense for San Diego, but it
         doesn't make sense for the overall ISO grid.
 8
         Well, when we look at the project that's how we
         look at it.
                   Valley Rainbow, when we originally
10
11
         proposed that to the Public Utilities Commission
         that was justified primarily on reliability need.
12
13
         And, as you know, the Commission didn't --
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                   PRESIDING MEMBER GEESMAN: Well, we've
15
         got some outdated statutes that govern the Public
         Utilities Commission's review of these kinds of
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17
         projects, and hopefully those are in the process
18
         of being changed this year.
19
                   MR. MILLER: I hope so. There was just
         one other point that I'd like to make, and I think
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21
         it's an interesting contrast that you can develop
22
         between San Diego and other cities in the state,
         like San Francisco.
23
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San Francisco has taken a quite

different approach from San Diego when they look

24

1 at transmission versus local resources. San

- 2 Francisco is doing everything it can to build new
- 3 transmission into the City in order to be able to
- 4 retire and eliminate the local resources. They
- 5 would like to have no generation at all in the
- 6 City, just transmission to bring it in from
- 7 outside.
- When I look at San Diego I see what,
- 9 from my perspective, may be a more noble approach,
- 10 where you want to have the resources internal to
- 11 the load and try, as much as possible, be self
- 12 sufficient.
- 13 But I don't think that transmission, you
- 14 know, I don't think that it's in the best
- interests of San Diego to leave transmission as
- sort of the last choice. I think transmission is
- 17 a very cost effective solution for San Diego and
- it should be weighed more heavily in the overall
- 19 resource mix.
- 20 MR. OLSON: I have one question and it
- 21 goes to do you envision any circumstances where
- 22 California ratepayers might cover the cost of, if
- 23 there's a benefit to California, cover the cost of
- 24 transmission line upgrades or construction in
- 25 Baja?

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MR. MILLER: That's an interesting
 1
 2
         question that there's no clear answer to right
 3
         now. We're not even sure we can fund transmission
         upgrades on another system that's not owned by the
 5
         ISO in this country, let alone in another country.
 6
                   Before we would task our legal folks
         with coming up with an answer to that one, we
 8
         would want to have some reason to think that that
         would be a proper way to go.
10
                   At this point there does not appear to
         be a need to follow up on that because the
11
         transmission options in Mexico haven't been found
12
13
         to be technically viable.
14
                   MR. OLSON: Thank you. What I'd like to
15
         do now is go to Bill Powers. Bill, do you have
         any comments, recommendations, insights to this?
16
                   MR. POWERS: Thank you, Tim. Thank you,
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18
         Commissioners, for making this trip down to San
         Diego to talk to us today. Probably just five
19
20
         minutes or so of comments.
21
                   I think that I do want to commend the
22
         2004 IEPR update for establishing the Imperial
23
         Valley study group and the Tehachapi study group.
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         And my group is now participating both in the
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Imperial Valley study group and in the STEP

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1 process, because the devil is always in the
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- 2 details on these types of projects.
- 3 I will address both these questions that
- 4 you have here for transmission. I'd like to start
- 5 by a brief overview of my experience with the
- 6 Imperial Valley study group.
- 7 The group was formed almost as the 2004
- 8 IEPR update came out. And one of the first things
- 9 that came out of that was a guideline that any
- 10 transmission looked at would have the capability
- 11 to move up to 2000 megawatts of additional power,
- 12 which essentially eliminates most options but
- large 500 kV lines. And that's an assumption that
- 14 I've now been questioning to find out why that --
- it doesn't appear in the IEPR. Wherever that
- 16 guideline came from, other than a potential
- 17 buildout target for geothermal fields in Imperial
- 18 Vallev.
- 19 The Imperial Valley study group, you
- 20 know, very rapidly we've narrowed down the
- 21 potential transmission options to three greenfield
- or brownfield, the state says, 500 kV options.
- 23 All of which moves through Anza Borrego State Park
- on an existing 69 kV corridor.
- 25 And the focus of the Imperial Valley

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1 study group has exclusively been geothermal.
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- 2 However, the mandate for the group is to look at
- 3 both geothermal and renewables, presumably wind.
- And I'd like to point out that this is in your
- 5 documentation, the California Energy Commission,
- 6 SDG&E's renewable procurement plan, which shows
- 7 wind at nearly 400 megawatts by 2010, and
- 8 geothermal at 73 in 2010, showing wind at a little
- 9 over 400 megawatts in 2014, and geothermal 194
- 10 megawatts.
- 11 It would seem, based on the plan, that
- we definitely should be considering the wind
- 13 resource too in the eastern part of San Diego and
- 14 Imperial County. And based on SDG&E's plan,
- they're very much focused on that, both in-County
- and out-of-County.
- The point I'm trying to make is that
- 18 currently the 500 kV routes that are the only
- 19 focus of the Imperial Valley study group at this
- 20 point are dozens of miles to the north of the
- 21 primary wind resource area on the border. They're
- 22 also 500 kV.
- 23 And what I've included, and I'll provide
- 24 this -- I'm just using this to talk off of right
- 25 now, but what I passed out earlier to the

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1 Commissioners, is that in contrast the Tehachapi
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- 2 study group has done a superb job -- I included
- 3 the cover page and what they call their
- 4 transmission collector system -- for that
- 5 Tehachapi region. They have done a superb job of
- 6 designing a very logical, phased transmission
- 7 system to capture the maximum wind potential of
- 8 Tehachapi.
- 9 In contrast, the Imperial Valley study
- 10 group has completely ignored the wind resource.
- 11 And the current transmission plan that is out
- there would actually be a hurdle to tie in wind
- 13 resources from the east in contrast to what the
- 14 CEC's consultants were pointing out.
- The Mexican option that we often address
- goes right through the maximum wind resource area
- in the region. And would be quite easy to tie
- 18 into. And I understand that there are some
- 19 technical hurdles, but the physical reality is
- 20 that line goes through the wind resource area.
- 21 And that line is just as capable of moving
- geothermal power to San Diego as a brownfield or
- greenfield geothermal -- or 100 kV line.
- Now, we did go on a little expedition to
- 25 Anza Borrego State Park last weekend. We meaning

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1 the Utility Consumer Action Network, myself,
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- 2 Sierra Club, to look at the existing transmission
- 3 corridor in Anza Borrego State Park, because
- 4 that's raised a fair number of alarm bells
- 5 locally.
- 6 And even though the 100 kV line is still
- 7 relatively conceptual, as a member of the Imperial
- 8 Valley study group, SDG&E has worked out an
- 9 agreement with State Parks to use that corridor
- 10 for the 500 kV line. So we went to look at it.
- 11 What's there now, what will we see if we
- 12 add a 500 kV line going through the area. And
- 13 what you have, there's another set here so that
- 14 each Commissioner has a set, is a series of about
- 15 a dozen pictures. In every picture that 69 kV
- line is present. It's either in the foreground or
- 17 the background.
- 18 And frankly, we couldn't find it when we
- 19 went to look at it initially. And then we
- 20 realized that it wasn't just telephone poles.
- 21 That was the 69 kV line. And it goes right by
- 22 Tamarask Grove campground in Anza Borrego. You
- 23 can see, there are little notes here that show you
- 24 what's what.
- These poles are 40 foot high; they are

1 mono poles as they go through the back country of

- 2 Anza Borrego. You don't see them. They're part
- 3 of the background. And what I've included past
- 4 these photos is a -- I commented on a 2000
- 5 megawatt 345 kV line in Arizona that moves through
- 6 national forest. And what I've included in your
- 7 packet is a photo of a lattice tower capable of
- 8 carrying a 500 kV line that Dave had mentioned.
- 9 And also a mono pole tower, which is what's being
- 10 proposed or considered in Arizona to cut down on
- 11 the visual impact.
- 12 But I think that the most useful bit of
- information are the photo simulations that they
- 14 did on the Arizona project, where you can see the
- desert country very similar to Anza Borrego; then
- 16 you see a lattice tower in the foreground and you
- 17 see a mono pole tower in the foreground. And this
- is additional photo simulation.
- 19 The reason I put these photos together
- 20 and the reason that we went out there, I think
- 21 that the amount of political capital that it will
- 22 take to put a 500 kV line through this corridor in
- 23 Anza Borrego will be tremendous. And I think that
- 24 it's just important to know that upfront, that
- 25 this will completely change the character of that

- 1 corridor in Anza Borrego.
- 2 And my understanding is that this 69 kV
- 3 corridor actually predates the park. It's from
- 4 the 1920s. The park was established in the '30s.
- 5 I'm not certain of that, but I think it was
- 6 grandfathered in.
- 7 I'd also like to point out that I have
- 8 attended the Imperial Valley study group meeting.
- 9 I was at the last STEP meeting. And one of the
- 10 things that created a little controversy at the
- 11 Imperial Valley study group meeting was that the
- 12 meeting notes did not reflect a very lively
- discussion. As you know, the Supervisor from
- 14 Imperial County was there at that meeting, and
- 15 he -- when Joe Maruca is in the room, it's usually
- 16 a lively discussion.
- We had many lively discussions. None of
- 18 it showed up in the meeting notes, which
- 19 precipitated a whole series of emails. And we now
- 20 have emails that are far longer than the meeting
- 21 notes.
- I was at the STEP meeting. We had a
- tremendous amount of discussion there about these
- 24 alternatives. I haven't seen the meeting notes
- 25 yet. And I have a feeling they're going to be

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very brief. But there's a lot of controversy
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- 2 below the surface that unless you're at those
- 3 meetings that you wouldn't be necessarily picking
- 4 up.
- 5 One point on Valley Rainbow is that in
- 6 the Valley Rainbow alternatives analysis, SDG&E
- 7 did identify this Mexico path as meeting most of
- 8 their requirements. The issue in that
- 9 alternatives analysis less than two years ago was
- 10 the administrative and cross-border regulatory
- 11 hurdles of making that happen. It wasn't so much
- 12 a technical weakness as it is now being presented.
- 13 I commend the CEC for underscoring the
- Garamendi principles, using existing corridors. I
- would contest, though, that that 69 kV corridor
- 16 that exists in Anza Borrego, you're really talking
- about a goat trail being turned into an interstate
- 18 highway. I mean it's a dramatic change for that
- 19 environment.
- 20 And one final -- two final comments.
- One is Al Sweedler did point out that the local
- 22 planning process is really focusing on inbasin as
- 23 our primary goal for generation with selected
- 24 transmission upgrades to support that. Not
- 25 necessarily converting the region into primarily

1 an importer of power with relatively few local
2 resources.

And just one final comment on the 8000 megawatts of power in Arizona that's waiting to come to California. It's almost a part of the local legend that there are dozens of combined cycle projects gathering dust in the Arizona desert waiting to jump onto Devers to Palo Verde II, or onto transmission that we put together.

There was a very revealing presentation given by RW Beck's consultant, who works the whole STEP region. He pointed out that virtually all of the combined cycle generation in western Arizona that Californians presume will be available when we tie in our power lines is now under long-term contract in Arizona with no new combined cycle currently on the drawing boards for that area. He said you may end up building your line and having nothing to tie into it.

And a lot of interesting things came out of that STEP meeting that hopefully the CEC can get a little bit more background on later.

Thank you.

24 PRESIDING MEMBER GEESMAN: I think I
25 would clarify that I do believe our direction to

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the Imperial Valley study group was a geothermal
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- focused direction. And I think the number 2000
- 3 megawatts is consistent with what we identified
- 4 last year.
- 5 MR. POWERS: It was interesting,
- 6 Commissioner, you bring that up, because what I
- 7 was asking for when I was speaking to the
- 8 moderator of the group was, do you have -- is
- 9 there a specific determination that you made to
- 10 limit it to transmission opportunities that were
- 11 2000 megawatts.
- 12 And what appears to be more oral history
- than it is hard and fast determination to
- eliminate options that don't provide that.
- 15 PRESIDING MEMBER GEESMAN: Could very
- 16 well be. And your reference to the Path 45
- 17 upgrade as potentially delivering geothermal to
- 18 San Diego load center, are you referring there to
- 19 Cerro Prieto geothermal or are you suggesting that
- 20 it would also be a viable route for Imperial
- Valley geothermal?
- MR. POWERS: I'm suggesting it would be
- 23 a viable route for Imperial Valley. On these
- series of color figures, the figure number 3 is
- 25 the Imperial Valley study group's proposed

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1 transmission plan for that area. And they show it
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- 2 tying in their existing 230 kV. But Path 42
- 3 that's moving that geothermal power, they show a
- 4 tie-in into the Imperial Valley substation, two
- 5 230 kV lines.
- 6 That would allow power to be moved onto
- 7 the southwest power link, on the Path 45.
- 8 Actually allow the combined cycle plants in
- 9 Mexicali to move power at Path 42 to SCE.
- 10 PRESIDING MEMBER GEESMAN: Thank you.
- MR. OLSON: Okay. Alan Sweedler, do you
- 12 have any final comments on this panel session
- 13 here?
- 14 DR. SWEEDLER: Thank you. I'd like to
- bring the discussion back to the border region,
- 16 because that's what's specifically this workshop
- 17 is about, and the border chapter input to the IEPR
- 18 report.
- 19 What I'd like to suggest maybe to the
- 20 staff, Tim, and consultants, that when you look at
- 21 transmission in the border report you consider it
- 22 as part of this comprehensive picture that I've
- 23 been referring to this morning. And perhaps use a
- 24 regional energy strategy which, of course, is a
- 25 major part of the border for San Diego as a

1 guideline.

renewables.

And that is after a great deal of local
input, including from Mexico, the view has merged,
or has been incorporated into regional energy
planning, that at least for this region, and that
includes Baja, California, we need a mix of local
generation, unlike the San Francisco case. But a
major part of that mix needs to be indigenous

We're not advocating building coal plants, obviously, or more steam generating plants in the region. But we recognize being completely dependent on transmission has a lot of down sides.

We already import about over 60 percent of our electricity as it is.

So, a mix of in-region generation, which on the San Diego side basically as the future builds out is two major combined cycle plants, and on the Mexican side on natural-gas fired upgrades to the Rosarito area.

But also a significant amount of renewables in-region; region being defined as the full border region. And efficiency and demand side reduction. But coupled with that is the recognition of a certain amount of transmission.

We specifically did not take a stand on 1 2 any particular type of transmission. We left it generic to give us flexibility. And I think 3 that's what's really needed now. 5 I would like to ask the staff to look a 6 little more closely at the possibilities for a coordinated effort with Mexico on transmission, 8 notwithstanding some of the technical problems. Because the technical problems are vis-a-vis a different set of technical problems for a major 10 11 transmission line coming in. And the advantage of that is that in the 12 13 renewable study that we are completing, we do 14 recognize that transmission is going to be needed 15 for the geothermal in the Imperial Valley, the 2000 megawatts that comes out of our report, as 16 17 well, but the wind potential at midpoint to that 18 is significant, even though it's somewhat intermittent. And if the solar potential is built 19 20 that is a distributed generation issue which 21 doesn't involve major transmission.

So, transmission is needed, both for renewables and for reliability. But what type of transmission that needs to be further analyzed.

And there are opportunities, more opportunities

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1 for a greater integration in order to tap some of
2 those renewables in Mexico for Mexico and for
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- 3 California for -- how shall I put it -- a more
- 4 comprehensive transmission planning process,
- 5 including the Mexican side of the border. And
- 6 that goes back again to how do we do this.
- 7 But the transmission, just as an
- 8 isolated thing, misses the whole point of
- 9 comprehensive energy planning.
- 10 MR. GEIER: Tim, I have one
- 11 clarification that may help a little bit. From
- some of the most recent work from the Imperial
- 13 Valley group, from some of the work Alan's talked
- 14 about, there is an additional study that we've
- 15 started inhouse, and we're calling it a wind
- 16 cluster study, if you will.
- 17 And I think the focus really was on
- 18 those 2000 megawatts in Imperial Valley. But as
- 19 we look at, you know, the Crestwood area here in
- 20 San Diego and in the area going south there
- 21 appears to be a tremendous potential for wind.
- 22 So we've started a study that really
- just truly is getting off the ground now, but look
- 24 at how you would connect that region, if it were
- 25 to develop. And quite honestly, we have two good

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1 options.
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At the border we have the SWPL line that
goes right through that area. And potentially,
you know, you could tap that line and build a
substation and then take lines out to the wind.
You could bring in a line from Mexico to

You could bring in a line from Mexico to that substation. You could build a substation on the CFE 230 line.

But I think that we're all sort of together on this, and as we get more and more data and we refine the work on the renewable side probably one transmission line is not the answer.

It's probably a combination. And for the wind, I think all of us are in agreement that we really need to address that, in addition to that.

And along the lines, I mean there's really wind, there's central solar that appears to have a big potential also, which you look back at our original work with the RFP, maybe it wasn't identified as -- but I think the technology is changing now and, you know, and with the ability to have a transmission line, you may see more solar, also.

So I think all three of them need to be addressed. I do agree with Bill that we probably

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1 focused probably a little bit tighter on the
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- 2 geothermal. But I just want to make sure
- 3 everybody's aware that we are looking at the wind,
- 4 particularly in the Crestwood and the mountain
- 5 range area. That work's just beginning, but it
- 6 does appear to have a lot of potential for the
- 7 future.
- 8 MR. OLSON: Okay, --
- 9 DR. SWEEDLER: I don't know how the
- 10 IEPR, how specific you can or wish to be in the
- 11 IEPR report, but I think it would be useful at
- 12 least to make the suggestion of a comprehensive
- 13 transmission integration analysis --
- 14 PRESIDING MEMBER GEESMAN: The
- 15 Legislature beat you to it.
- DR. SWEEDLER: Oh, okay.
- 17 PRESIDING MEMBER GEESMAN: We're
- 18 required to --
- 19 DR. SWEEDLER: -- including Mexico --
- 20 PRESIDING MEMBER GEESMAN: We're
- 21 required to do a strategic transmission plan,
- 22 however that is to be defined, --
- DR. SWEEDLER: Great.
- 24 PRESIDING MEMBER GEESMAN: -- this year.
- DR. SWEEDLER: Okay. So that's what

- 1 would be useful.
- 2 MR. POWERS: One final comment. This is
- 3 from the initial opening meeting of the Imperial
- 4 Valley study group. Apparently the name Imperial
- 5 Valley study group was chosen to reflect its focus
- 6 on the entire Imperial Valley, and all types of
- 7 renewable energy within it, rather than just the
- 8 Salton Sea geothermal area.
- 9 PRESIDING MEMBER GEESMAN: Yeah, and if
- 10 my memory serves, the name change was something
- 11 that we had suggested, as well, to be a broader
- 12 geographic grouping. I don't recollect the
- 13 broadening to include other resource types. And
- 14 my experience with not just that group, but the
- 15 Tehachapi group, as well, is that there does tend
- 16 to be a certain mandate expansion as time passes.
- 17 But it sounds like they started with that expanded
- 18 mandate.
- 19 I'm going to go to blue cards. The one
- 20 that I have is Dan Perkins from the Sierra Club.
- 21 MR. PERKINS: Thank you, Commissioners,
- for coming to visit. While we talk about
- generation and transmission I think many of us in
- 24 this room have participated in the PAG meetings
- 25 that have gone on for our statewide energy

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1 efficiency programs that are going to be taking
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- 2 place 2006, '7 and '8.
- 3 And I see a great potential for being
- 4 able to do something in the way of energy
- 5 efficiency that could have an impact on the amount
- of energy that we need to generate and transmit in
- 7 our area.
- 8 So at the same time that we're talking
- 9 about all of this, we need to take into
- 10 consideration that number one, I think we can do
- 11 something. If we rely on our past experience I
- would say you don't have a whole lot to go on, but
- I think that there's a lot more than we can do.
- 14 And I'm encouraged by some of those programs that
- 15 I see stepping up.
- Thank you.
- 17 PRESIDING MEMBER GEESMAN: If I could
- ask you a couple of questions. My perception is
- 19 that Commissioner Kennedy at the CPUC has set
- 20 those targets pretty aggressively. And I wonder,
- 21 do you share that view? Or do you think that the
- targets could have been set higher?
- MR. PERKINS: The targets are okay; the
- 24 implementation, I think, leaves a little to be
- 25 desired. I see a lot of programs that have been

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tried before, and I see a lot of rehashing of some
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- of those programs. I don't see a lot of new
- 3 things that are taking place.
- 4 But given the resources I think that
- 5 private enterprise can step up to the plate and do
- a lot in this, as well, utilizing the programs
- 7 that have been designed.
- 8 PRESIDING MEMBER GEESMAN: Well, that's
- 9 one of the things that I do think we'll be
- 10 revisiting in this report. Our staff will be
- 11 providing a forecast of expected electricity
- demand, and the contribution of the efficiency
- programs that the CPUC has launched. Then we'll
- 14 have to make a judgment as to what should be
- included in the forecast and what should be
- included as other add-on preferred resources.
- 17 MR. PERKINS: Specifically I can tell
- you that there's a tremendous market in
- 19 retrofitting existing residential. That market is
- 20 much larger than the new residential. There's
- 21 been a lot of concentration on that, and feel
- 22 comfortable that that's moving along.
- The same is true with the industrial/
- 24 commercial sector overcoming some of the problems
- 25 that we have with non-owner-occupied properties is

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1 something that we really need to work on.
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But in the case of residential we're

certainly looking at owner-occupied properties

that the decisionmaker can then do something

positive towards making a contribution to energy

efficiency. And I think that the public, and with

your help with Flex-Your-Power and advertising

that can go on, I think we can do a lot to bring

the level of awareness up that we can make that

- PRESIDING MEMBER GEESMAN: Yeah, I think 11 the state has been slow to join the issue at the 12 13 retrofit sector. In 1982 if my recollection is 14 correct, we fell one vote short on the State 15 Senate floor in having the Legislature enact a measure, that the real estate industry actually 16 supported, to require a certain conservation 17 18 retrofit at the time a home was sold.
- MR. PERKINS: Exactly.

10

happen.

- 20 PRESIDING MEMBER GEESMAN: And we
- 21 haven't revisited that for almost 25 years.
- MR. PERKINS: -- doing that.
- 23 PRESIDING MEMBER GEESMAN: I understand
- 24 that. I think another area that has caused the
- state to be a bit slow in the retrofit sector has

1	been until very recently we've tended to
2	undervalue natural gas savings. And to the extent
3	that insulation and building envelope improvements
4	in the retrofit sector do generate large
5	quantities of natural gas savings, that hasn't
6	been as important, from the state's perspective
7	until recently, as trying to achieve electricity
8	savings.
9	So there's a lot of work to be done
10	there. And hopefully this cycle of our report car
11	address some of the more promising opportunities.
12	MR. PERKINS: And I think at the same
13	time we should be incorporating photovoltaic on
14	rooftops at that time of purchase on a home, as
15	well. And we plan on making that happen, as well.
16	PRESIDING MEMBER GEESMAN: Thank you for
17	your comments. Anyone else from the public care
18	to address us before our lunch break?
19	Okay, why don't we take one hour, which
20	means we'll come back here at five minutes to two.
21	(Whereupon, at 12:55 p.m., the workshop
22	was adjourned, to reconvene at 1:55 p.m.
23	this same day.)
24	000
25	

1	AFTERNOON SESSION
2	2:00 p.m.
3	PRESIDING MEMBER GEESMAN: I'm going to
4	be the timekeeper in the afternoon and I want to
5	announce in advance we're going to finish the
6	natural gas discussion no later than five after
7	three in order to move on to the transportation
8	discussion.
9	MR. OLSON: All right, I think we may
10	even do that earlier, if possible.
11	The next session we want to go into
12	ready to go here? Yeah, we need our PowerPoint
13	set up here. Rob, we need the PowerPoint set up
14	here.
15	Okay, the next session is going to be on
16	the topic the natural gas supply and pipelines
17	infrastructure. And again we're going to go
18	through the same format. Tom Murphy and Nick Puga
19	will give a overview of some of the highlights of
20	the studies. And if Eric Knight has additional
21	comments on any of the environmental topics. Then
22	we'll go into the panel.
23	So, Tom and Nick, can you go ahead and
24	start this?
25	MR. MURPHY: Thanks, Tim. We will now

1 conclude the discussion of the natural gas market

- 2 and infrastructure in the border region.
- 3 National gas demand within the SDG&E
- 4 service area is forecast to grow between 1.2 and
- 5 1.6 percent. This growth is primarily due to
- 6 increased demand from power plants, such as the
- 7 Palomar Escondido power plant and the Otay Mesa
- 8 power plant.
- 9 During the same time period demand in
- Baja is projected to increase by as much as 7
- 11 percent a year; and is driven mainly by
- 12 electricity generation and industrial heating
- processes.
- In 2003 the total annual natural gas
- demand in SDG&E was 90 billion cubic feet. 52
- 16 percent of natural gas demand was from residential
- and small commercial/industrial core customers; 11
- 18 percent from coal generation and large commercial
- 19 noncore customers; and 37 percent from power
- 20 generation.
- 21 As mentioned in the last slide, the
- 22 primary driver of demand growth in SDG&E service
- 23 area will be from power plants. New power plants
- 24 built in this period will significantly increase
- demand. However, old plants that are repowered

1 and have higher efficiencies, may produce a net

- 2 reduction in demand.
- 3 SDG&E is the local distribution company
- 4 for natural gas in San Diego and Imperial County,
- 5 but receives natural gas from Southern California
- 6 Gas Company on a wholesale customer basis.
- 7 This slide illustrates the SoCalGas
- 8 pipeline transmission system. SoCalGas imports
- 9 approximately 85 percent of its natural gas from
- 10 outside the state, as seen by the pipelines
- 11 extending from the Arizona border.
- 12 This system has 3875 million cubic feet
- per day of firm receipt point capacity and 105
- 14 billion cubic feet of underground storage
- 15 facilities.
- 16 SDG&E receives delivery of natural gas
- from the SoCalGas system at the Rainbow and San
- Onofre stations, which are located just to the
- 19 east of datapoint MM.
- 20 The total capacity of the SDG&E
- 21 transmission system is 620 million cubic feet in
- the winter and 600 million cubic feet in the
- 23 summer. SDG&E also contracts with SoCalGas for
- 24 5900 million cubic feet of underground storage
- 25 capacity; however, these storage fields are

1 located outside the SDG&E service area, which

- 2 means that peak demand must be met with the
- 3 transmission capacity of the Rainbow and San
- 4 Onofre pipelines.
- 5 At this point I'll turn it over to Nick
- 6 to talk a little bit about the natural gas in
- 7 Baja, California.
- 8 MR. PUGA: I'm going to talk a little
- 9 bit about natural gas demand in Baja, California.
- 10 The demand in northern Baja is driven mainly by
- 11 power generation. After failed auction of the
- 12 Tijuana LDC franchise, the only distribution of
- natural gas can be found in Mexicali. It's fairly
- small, based on 2003 sales data. The Mexicali LDC
- sold an average of 10.8 million cubic feet per day
- 16 to all of its customers. So the rest really is
- power.
- This only represents about 4.8 percent
- 19 of all the consumption of natural gas in Baja,
- 20 California Norte region. Power generation for the
- 21 public sector, CFE's own plants, and independent
- 22 power production and their contract with CFE
- 23 amounted to 140.6 million cubic feet per day, or
- 24 63 percent of the average demand for the region.
- 25 InterGen's Rosita power complex export

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dedicated capacity, plus Sempra's Termoelectrica
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- 2 de Mexicali accounted for the remaining 72 million
- 3 cubic feet per day, or approximately 32.2 percent
- 4 of the natural gas demand in Baja Norte.
- 5 I prepared this table which shows -- the
- 6 data for this table came from the Department of
- 7 Energy's exports into Mexico. And you can see the
- 8 upper part of the table that starting in 2003,
- 9 which would have -- the data that was available at
- 10 the time that I prepared this, shows you what the
- demand for the Rosarito plants is, which is
- 12 equivalent to 77 million cubic feet per day.
- 13 And the Mexicali load for CFE, the
- export plants which are the same for Mexicali, 600
- megawatts, which started in 2004 at 53. And then
- the total for Baja in 2004 it's 223 million cubic
- 17 feet per day.
- We escalated all those numbers by
- 19 matching the demand forecast and estimated load
- 20 factors for the plants in their current dispatch
- 21 stack. So, this brings it in 2010 to a total load
- of 355 million cubic feet per day.
- 23 PRESIDING MEMBER GEESMAN: Let me ask
- you a couple questions, Nicholas. Did you say
- 25 that there previously had been a Tijuana LDC?

1	MR. PUGA: No. What happened in 1996
2	when the Comision Regulardora de Energia decided
3	to open up gas distribution in Mexico, Tijuana was
4	one of the potential franchise zones. And they
5	actually had a preliminary tender offer
6	PRESIDING MEMBER GEESMAN: Okay.
7	MR. PUGA: to auction off the
8	franchise. What happens is that in the model that
9	they created they wanted the investors to commit
10	to serve a certain number of residential
11	customers, commercial customers, industrial
12	customers.
13	Because there was no existing
14	distribution of piped gas to the residential
15	class, the costs would have been prohibitive. And
16	CRE decided not to allow a more aggressive pursuit
17	of strictly large loads. And so it never got
18	auctioned off.
19	PRESIDING MEMBER GEESMAN: Okay.
20	MR. PUGA: In general, the auctioning
21	off for the franchise for LDCs in Mexico have been
22	fairly successful, although admittedly not a
23	single one has met their goals in gasifying the

residential sector.

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PRESIDING MEMBER GEESMAN: They're not

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1 residential business models as I understand it.
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- 2 MR. PUGA: No. And I guess that brings
- 3 me to make a couple of comments -- maybe the only
- 4 point I could make -- is all the maquiladoras in
- 5 their cluster around Mexicali, Tijuana and Tecate,
- 6 along with a handful in Ensenada, there is close
- 7 to a thousand maquiladoras in the northern Baja,
- 8 California region.
- 9 And there's significant clusters of
- 10 plants in industrial parks that are very close to
- 11 the pipelines that run in that area.
- 12 Well, I'm not exactly sure why this
- hasn't happened, but in other parts of the country
- there is an industrial area in Durango,
- 15 (indiscernible), where the LDC was kind of slow in
- 16 extending the grid and providing service to
- industries and commerce.
- 18 And so in Mexico under the current
- 19 regulatory model you can apply for a self supply
- 20 permit as a transport company. You can build your
- 21 own pipe and make your off-takers the partners in
- 22 the company, -- own one share. But you can create
- 23 a small distribution company, if you will, for
- 24 industry.
- 25 I think this will be ultimately very do-

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1 able in Baja, California. It may be just a matter
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- 2 for the right group of entrepreneurs to come in
- 3 and study the loads and start. And I'm pretty
- 4 sure the code would allow them to do that.
- 5 PRESIDING MEMBER GEESMAN: That would
- 6 not be covered by the franchise that's already
- 7 been auctioned off, for example --
- 8 MR. PUGA: It never got auctioned off.
- 9 PRESIDING MEMBER GEESMAN: Okay.
- 10 MR. PUGA: They called the auction off.
- 11 I'm sorry.
- 12 PRESIDING MEMBER GEESMAN: Okay.
- 13 MR. PUGA: Because nobody could commit
- or nobody would commit to serving the number of
- 15 residential customers -- the tender documents.
- 16 PRESIDING MEMBER GEESMAN: Thank you.
- MR. PUGA: As part of the preliminary
- analysis that we did, and as you very well pointed
- 19 out, Commissioner, there is not very much data out
- 20 there. We obtained from the Secretary of Economy
- 21 in Mexico a list of all the registered
- 22 maquiladoras in the country. Pulled the ones from
- 23 Baja, California. Matched them to a listing of
- large industrial customers that CFE provided to
- one of the industrial associations in the area.

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1 And came up with this very preliminary look into
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- 2 the potential.
- 3 And if you look at the 141 largest
- 4 Tijuana electricity consumers by peak demand you
- 5 can see in the chart that there are roughly 66
- 6 that are larger than 1 megawatt. There are
- 7 roughly 72 between 1 and 5 megawatts. And there
- 8 is a handful of larger ones.
- 9 Those larger ones are very large.
- Toyota, for example, is a 40 megawatt customer.
- 11 So there's a handful of others in the 25s and 12s.
- 12 Now, these customers, one thing that struck us as
- interesting, was that they had very high load
- 14 factors. When I plotted the load factors from the
- graph on the right, and you can see that there is
- 16 a significant number of this -- I just plotted the
- 17 60 largest customers -- and you can see that there
- is a significant number that have average load
- 19 factors above 60 percent, which would seem to make
- them good candidates for self generation. The
- investment would pay off.
- In addition, a lot of these customers,
- 23 especially in the food processing areas, furniture
- 24 manufacture and paper product manufacturing have
- 25 high thermal loads. And they would be

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1 theoretically good customers for cogeneration,
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- 2 good candidates for cogeneration.
- I guess the issue here would be access
- 4 to gas. But as I mentioned before, if somebody
- 5 came in and allowed them access by building the
- 6 pipe to reach the main transmission pipelines that
- 7 are there, that would be do-able.
- 8 But clearly CONAE, who is the
- 9 organization tasked in Mexico with promoting
- 10 cogeneration, and has done a nationwide study of
- 11 cogen had very little data in Baja, California.
- 12 I spoke to the FIDE officials and they
- would be interested in studying the subject
- 14 further simply from the point of electrical
- 15 efficiency.
- And I'm pretty sure CONAE would like to
- 17 revisit the subject of the cogeneration potential
- in this area.
- 19 MR. SMITH: Nicholas.
- MR. PUGA: Yes.
- MR. SMITH: Excuse me, is there an
- 22 upper, is there a cap on the amount of self
- 23 generation that's allowed by -- in Mexico, the
- self generators?
- MR. PUGA: Not really. There was a

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1 modification to the electrical law that allows for
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- 2 sale of excess power of your own facility to third
- 3 parties that don't have a stake in the plant,
- 4 they're not owners of the plant, to 20 megawatts.
- 5 However, there's no limiting the amount
- of a self-supplied corporation and the size of the
- 7 plant that they would build. As a matter, there's
- 8 some 200-plus megawatt facilities in Mexico that
- 9 are strictly self supply for a number of
- 10 industrial customers. They wheel across the
- 11 country over CFE's grid. And as long as they have
- one share of the corporation they're owners of the
- plant and therefore they're self supplying. So
- 14 there is no limit on --
- MR. SMITH: So if a company had four
- 16 different facilities throughout the country --
- 17 MR. PUGA: Oh, build a plant in one
- 18 place and wheel to the rest.
- MR. SMITH: Wheel to the others.
- MR. PUGA: Yes.
- MR. SMITH: Okay.
- MR. PUGA: And that is being done.
- 23 There's many large examples of plants in -- near
- 24 cement -- in Mexico, owned by CEMEX and by
- Companie (indiscernible), that big mining concern,

1 that do that exactly. The only limitation is to

- 2 sell generation if you're not an owner.
- 3 MR. SMITH: Thank you.
- 4 MR. PUGA: We were looking at Baja,
- 5 California Norte has no gas of its own, no native
- 6 gas. So, historically Baja, California Norte has
- 7 imported gas from the United States. And that is
- 8 still the case today.
- 9 However, the arrival of projects for
- 10 gasification of liquified natural gas is going to
- 11 change the picture radically.
- 12 The project that I show on the bottom
- 13 left of the chart is the Costa Azul energy
- 14 facility run by Sempra, which is already broke
- 15 ground, it's under construction. It has a nominal
- 16 capacity of 1000 million cubic feet per day. It
- has current storage capacity, and perhaps off the
- top of my head I think it's 20 bcf on site, with
- 19 room for an additional 20 bcf. And therefore
- 20 could double the capacity in a fairly short time.
- 21 This facility at the 1000 mmcfd level will
- start operation in 2008, late 2008.
- 23 Several projects have come and gone.
- 24 The Marathon gas project was called off for
- various reasons. The ConocoPhillips project was

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1 also not pursued. But currently there are two
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- 2 other projects that are in various stages of
- 3 development.
- 4 One is the Chevron Texaco Coronado
- 5 energy project which has a capacity of 700 to 1400
- 6 mmcfd. However, that project has been -- which
- 7 had already received an NIS compliance certificate
- 8 from SEMARNAT, the Secretaria of the Environment.
- 9 Sierra Club and other intervenors filed a
- 10 recourse, complaining that SEMARNAT had mistakenly
- 11 awarded a certificate of compliance for this
- 12 project.
- 13 The paper, and I have to apologize
- 14 because in the editorial process a correction did
- not make it to the paper, says that the next step
- is to go to federal court and decide whether this
- is correct.
- 18 There's one step missing there which is
- 19 the SEMARNAT, itself, has to review their own
- 20 process of compliance. And again, either issue a
- 21 certificate of compliance of not.
- The following step, if somebody decided
- 23 to pursue it, would be to intervene with the
- 24 courts. So I think that we should probably add an
- 25 errata to the paper, because there's one step

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1 missing. Although I quoted the official in the
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- 2 Mexican government correctly, but he was wrong.
- 3 PRESIDING MEMBER GEESMAN: Is there a
- 4 time limit for SEMARNAT to reevaluate their --
- 5 MR. PUGA: Four to eight months.
- 6 PRESIDING MEMBER GEESMAN: Okay.
- 7 MR. PUGA: I have the feeling that it
- 8 may be difficult to imagine that they would fail
- 9 against themselves for awarding certificate. So I
- 10 think it will probably stand. In the meantime, by
- 11 the way, what the law says is the permit is good
- 12 while it's being argued, so --
- 13 PRESIDING MEMBER GEESMAN: Right.
- 14 MR. PUGA: -- and --
- 15 PRESIDING MEMBER GEESMAN: But at the
- 16 end of that four-to-eight-months process, you can
- 17 anticipate a potential court challenge?
- 18 MR. PUGA: That would be up to the
- 19 intervenors.
- 20 PRESIDING MEMBER GEESMAN: Right.
- 21 MR. PUGA: I presume that if they filed
- 22 the motion with SEMARNAT they're not going to be
- 23 happy by SEMARANT saying yes, we were right, this
- 24 complies, right.
- 25 PRESIDING MEMBER GEESMAN: Yeah.

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1 MR. PUGA: So they may file again. They
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- 2 third project, which is slightly under the radar,
- 3 not very many people know or talk about it, is an
- 4 interesting project.
- 5 ENI, the Italian gas conglomerate, which
- 6 has in its strategic plan to enter LNG
- 7 transportation worldwide, has acquired, through
- 8 one of its subsidiaries, Moss Maritime, which is
- 9 one of the prevailing designs in the LNG tanker in
- 10 the world. They're the ones that have the big
- 11 basketballs on the ship.
- I can't remember, I think 60 percent of
- all the ships floating these days, which are 180,
- I believe, 167, are under this design.
- Now, what Moss Maritime has done, they
- 16 have created a Mexican subsidiary called Danza,
- 17 which has presented an EIS that has been approved
- by SEMARNAT, to create a offshore floating
- 19 facility based on a converted Moss Maritime ship,
- 20 which has already been named, it's identified;
- 21 which will make it a very low cost, -- well, it
- 22 could be a very competitive option, especially
- 23 because of the timing, to an onshore facility.
- 24 Although admittedly -- stored, a ship is two to
- 25 three times more expensive than an onshore

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1 facility. But I haven't seen that, because of the
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- 2 number of idle capacity, the number of ships that
- 3 are idle in various ports in the world, this is
- 4 not a bad use for one of those stranded assets.
- Now, this project has already been
- 6 approved by SEMARNAT, but it still has not
- obtained a permit from CRE. However, in the
- 8 filing with SEMARNAT they are saying they're going
- 9 to start operations in 2008.
- I see it as a very feasible project.
- 11 That would put another roughly 300 mmcfs directly
- in the back of the Rosarito plant that would
- 13 connect to the TGN pipeline. Obviously they will
- 14 have to compete for pipeline capacity, but not in
- 15 the stretch of pipeline between the Rosarito plant
- and the junction to the Gasoducto el Norte. But
- beyond there, if it would like to push gas up to
- 18 Ehrenberg they would have to compete with the
- 19 output of Costa Azul.
- 20 On Monday I had the chance to see a
- 21 paper presented by Sempra that showed that they
- 22 were proposing to build another pipeline, a TGN-2
- 23 pipeline, connecting to Otay Mesa to supplement
- 24 the capacity of the current pipeline connected
- 25 there.

And they're also proposing to build a 1 compressor station right at the border point 2 3 between the North Baja pipeline and interconnection to the Gasoducto Baja Norte. 5 Clearly this would indicate that they're already 6 considering expansion of Costa Azul. We figure right now that after 8 satisfying local demand, they could still push 9 about 200 mmcfd westward on the Gasoducto Baja 10 Norte. And obviously good expansion, they do have 11 additional capacity. But we're talking in the not very 12 13 distant future the possibility of having upwards

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But we're talking in the not very distant future the possibility of having upwards of, officially they say that they could double the capacity of the Costa Azul to 2.5 bcf. And then you add, assuming that the other 1000 or 1 bcf Coronado output, plus the Moss Maritime project, which could get very easily expanded, you could find in the very near future way upwards of 2 bcf entering California. That means the potential is there.

As far as pipeline capacity, and I think
I'll leave this graph up, the one diagram, which
is the following diagram, is actually is an early
proposal of routing for the pipeline between the

1 Costa Azul project and the Gasoducto Baja Norte.

- 2 And actually doesn't connect here as shown in the
- 3 paper. That may be another errata that I'll have
- 4 to file. But it connects roughly at a point of
- 5 where the arrow shows the Gasoductor Baja Norte
- 6 right here. It's straight south from Tecate.
- 7 And so this diagram, which you'll find
- 8 in the paper, is currently incorrect because the
- 9 pipeline routing changed. But this one is
- 10 correct.
- 11 And so very quickly, the Transportodora
- de gas Natural, TGN, which we see on the left-hand
- 13 side of the map, which is the pipeline that feeds
- the Rosarito pipeline from Otay Mesa is a 30-inch
- 15 diameter, 23-mile pipeline. And it supplies gas
- 16 under a ten-year agreement, Sempra with CFE, to
- 17 provide the complete energy supply package to the
- plant, including up to 300 mmcfd in the U.S.,
- 19 purchasing the gas in the U.S., that is, and then
- 20 transporting it across the border to the plant.
- 21 However, in December the contractual
- 22 arrangements were changed to provide gas for the
- 23 conversions for the Rosarito other units. And so
- 24 I'm not completely sure what the terms of that
- 25 agreement are, but obviously they extend for the

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1 current life of the retrofits in the Rosarito
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- 2 plants and the Presidente Juarez plants.
- 3 In addition to that plant, obviously the
- 4 most important pipeline probably in Baja Norte is
- 5 the 135-mile, 30-inch pipe that goes from the
- 6 border west of Mexicali, across Baja and connected
- 7 to TGN. This 30-inch pipeline has a capacity of
- 8 approximately 500 million cubic feet per day of
- 9 gas; and it serves the La Rosita and the
- 10 (indiscernible) in Mexicali right here. And some
- industrial customers in northern Baja and southern
- 12 Baja that -- and southern California, I'm sorry.
- Toyota is right over here, and that's
- another very large off-taker for that pipeline.
- 15 And they just began operations last year, I think,
- 16 or 2003.
- 17 I already spoke about the ECO gas, which
- is formerly known as (indiscernible). And as I
- 19 mentioned they obtained a franchise in 1996. And
- 20 they sell fairly small amount of gas, about 10.8
- 21 mmcfd.
- I think that probably ends my
- presentation, and pass the microphone to Tim.
- MR. OLSON: Okay, do you have another
- 25 slide here, cross-border natural gas issues. Did

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1 you want to raise that at this point?
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- 2 MR. PUGA: I apologize, I thought I
- 3 was -- okay. We had some cross-border natural gas
- 4 issues in our paper that we thought were worth
- 5 raising, pointing out.
- And these basically that there is a
- 7 significant pipeline infrastructure that has been
- 8 built in Baja to bring U.S. natural gas supplies
- 9 to the region. This gas will not only feed
- 10 California, but also the Arizona region and some
- of the power plants proposed in that area.
- 12 I spoke about the LNG projects that have
- 13 been proposed in Baja and that could also supply
- gas to meet demand on both sides of the border.
- 15 Also the issue that currently there's
- some constraints in the capacity of Southern
- 17 California Gas and San Diego Gas and Electric gas
- 18 transmission systems in order to allow gas to flow
- 19 north.
- 20 And finally the importation of LNG from
- 21 Mexico to Southern California Gas would require
- 22 improvements of the SDG&E system to reverse the
- 23 flow of gas and expand its capacity. But I think
- 24 that those considerations have already been made,
- 25 at least proposals discussed by the various

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1 players in the market.
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- 2 PRESIDING MEMBER GEESMAN: Earlier this
- 3 morning you mentioned a 15-year solicitation that
- 4 CFE had done for gas supplies.
- 5 MR. PUGA: Yes.
- 6 PRESIDING MEMBER GEESMAN: What
- 7 proportion of CFE's gas needs at northern Baja
- 8 does that represent, that solicitation?
- 9 MR. PUGA: Out to what year?
- 10 PRESIDING MEMBER GEESMAN: Well, out
- 11 through year 15, unless it trails off pretty
- 12 radically.
- MR. PUGA: No, it will continue.
- 14 Roughly, let's see -- well, basically it would
- provide for about 250 out of 355.
- 16 PRESIDING MEMBER GEESMAN: Okay. So
- 17 there still is an increment of unmet need in the
- 18 CFE plants?
- MR. PUGA: Yes.
- 20 PRESIDING MEMBER GEESMAN: Okay. About
- 21 a third. Okay. Thank you.
- MR. OLSON: Okay, now additional
- 23 comments here by Eric Knight on some of the
- 24 environmental topics. And just a little bit out
- of this morning, there were other comments that

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1 Eric and some of our staff wanted to make on
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- 2 environmental topics. They want to just briefly
- 3 touch on those right now, as findings from their
- 4 environmental report.
- 5 MR. KNIGHT: In terms of the topic of
- 6 air quality, we touched on it earlier this
- 7 morning, but I'd just like to go through our key
- 8 findings and our suggested next steps in the area
- 9 of air quality. And then after that John Kessler
- is here to talk about water quality issues, as
- 11 well.
- 12 Air quality in the border region
- violates most established ambient air quality
- 14 standards in both the U.S. and Mexico for ozone
- and particulate matter, PM10. In addition the
- 16 Mexican area of the border also violates the
- 17 carbon monoxide standards.
- 18 The airsheds, there are two distinct
- 19 airsheds in the border region, and they span the
- 20 international border. So neither government is
- 21 able to solve the air quality issues unilaterally.
- 22 So cooperation between the two countries is very
- 23 critical.
- 24 Looking at the emissions inventory power
- 25 plants are pretty small portion of the inventory.

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1 It's mostly, the predominate sector is the mobile
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- 2 sector. And the mobile emissions appear to be
- 3 predominately from cross-border traffic,
- 4 particularly vehicles idling at the border
- 5 crossings waiting for inspections. And we'll talk
- 6 about this topic in much further detail. But this
- 7 looks like the area where most of the
- 8 environmental improvement could be accomplished.
- 9 Although emissions from the electricity
- 10 sector are relatively small compared to the mobile
- 11 sector and other sources in the region, power
- 12 generation facilities are generally easier to
- 13 control. They're large, stationary and well
- 14 monitored.
- 15 Cross-border emissions trading is an
- 16 innovative way to improve air quality while
- 17 providing for additional infrastructure. There
- was a successful cross-border emission trade
- 19 between Texas and Mexico that was carried out by
- 20 El Paso Electric Company. My understanding is
- 21 they required a change to Texas law. And for
- 22 something like that to occur in California it
- 23 would also require a change to California law.
- 24 But a recent survey of managers of
- 25 Mexican manufacturing plants indicated that

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there's overwhelming support for a cross-border
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- 2 trade program.
- 3 So the staff suggests that the IEPR
- 4 Committee consider the following: Participating
- 5 in the appropriate air quality working groups and
- 6 policy forums of the border 2012 framework, which
- 7 could offer the Energy Commission direct contact
- 8 with the U.S. and Mexican Federal environmental
- 9 agencies with the authority to effect changes
- 10 related to other sources of air pollutants,
- 11 particularly the mobile sources in the region.
- 12 And also to evaluate the costs and
- 13 benefits associated with cross-border emissions
- 14 reduction trading between Mexico and California.
- 15 PRESIDING MEMBER GEESMAN: I wonder if I
- 16 could ask you to do some additional research on
- 17 exactly what legal architecture was involved in
- 18 the Texas case. Whether there was a federal
- 19 waiver required or not.
- DR. SWEEDLER: I have a little
- 21 information on that, Commissioner Geesman. The
- 22 Texas arrangement can be used to offset state
- 23 standards but not federal standards.
- 24 PRESIDING MEMBER GEESMAN: Okay.
- DR. SWEEDLER: It was done with the

1 knowledge of the federal EPA, but it only applies

- 2 to meet the Texas State air standards.
- 3 In California our standards are more
- 4 stringent than the federal. So from the air
- 5 quality perspective, of course, that would be
- 6 better, but we would run up against a little bit
- of that issue. Whereas in the Texas case that's
- 8 not the case.
- 9 PRESIDING MEMBER GEESMAN: Right.
- 10 DR. SWEEDLER: I spoke with some people
- 11 at the federal EPA recently. They seem to be less
- interested in this whole issue than one would
- think.
- 14 However, since the Texas initiative has
- 15 already been put forth, something coming from
- 16 California, particularly even though our standards
- 17 are stricter, they would certainly be interested
- in. And I don't think they'll take the lead it
- in, though, I think it has to come from us.
- 20 PRESIDING MEMBER GEESMAN: Right.
- MR. PUGA: You asked me a question
- 22 earlier which I think I heard incorrectly.
- 23 Therefore I answered it incorrectly.
- 24 PRESIDING MEMBER GEESMAN: Okay.
- MR. PUGA: The 15-year agreement for

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1 supply for 15 years does cover all their gas
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- 2 needs.
- 3 PRESIDING MEMBER GEESMAN: Oh.
- 4 MR. PUGA: So they're completely
- 5 covered.
- 6 PRESIDING MEMBER GEESMAN: Okay.
- 7 MR. PUGA: And actually -- use and
- 8 supply contract, but also includes all the
- 9 transportation and logistics of delivery.
- 10 PRESIDING MEMBER GEESMAN: So the
- 11 existing CFE generating plants don't offer any new
- 12 market for new LNG?
- MR. PUGA: No. But the parties to the
- 14 contract and the owners of the energy facilities
- 15 are the same, so --
- 16 PRESIDING MEMBER GEESMAN: Yeah. Thank
- 17 you, Nicholas.
- 18 MR. OLSON: Okay, John Kessler from the
- 19 Energy Commission Staff. He has some brief
- 20 comments on the water, environmental and water
- 21 impacts.
- MR. KESSLER: Thank you, Tim. As we
- look at the water supply situation in this part of
- 24 the state you can't help but quickly get the sense
- 25 that there's a lot to be concerned about.

A couple indicators of how dire the water supply situation is, we've been relying on the Colorado River supply to our state for almost half a century. And we were recently cut back by a million acrefeet. That's about 20 percent of what we've historically received over the last half century. And we're going to have to live within generally a 4.4 million acrefoot allocation each year unless surplus is available. The Department of Water Resources

The Department of Water Resources forecast from the State Water Project, they're looking at, in average years, meeting about 75 percent of their contractual obligations. But in a drought year like 1977, if it were to repeat, they're looking at allocations on the order of about 20 percent of those contractual allocations.

As we look at some of the future water supplies that are anticipated to meet the needs of this area, we're looking at situations where we're having to fallow agricultural lands. There are some conservation projects like lining of the canals and so on; the All American Canal, the Coachella Canal, that will serve to basically capture water that's been lost through seepage over time.

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But there's also part of the program is
to basically displace agricultural use of water,
which, along with domestic, is considered the two
highest uses in the state.

And so our concern is that we not get
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into the position where water needs for power plant cooling when there are reasonable alternatives that fit the Energy Commission's policy, is something that is truly feasible.

And really, the talk this morning about, you know, demand side management and energy conservation, as well as renewables, we see really makes up a real big part of the picture for the future to help avoid these impacts on the water supply.

If we look at San Diego County Water
Authority's 20-year projection from current to
2025, they're looking at basically doubling the
amount of recycled water, the treated wastewater
which can be used for landscape irrigation, golf
courses and so on.

They're also looking at a new source which to my understanding has never been tapped before, for this community at least, been considered for awhile. But that's desalinizing

1 salt water. And relying on that to the tune of

- about 56,000 acrefeet per year. That would be a
- 3 project that would be coordinated with the Encina
- 4 Power Plant through a reverse osmosis system.
- 5 So as you look at these indicators,
- 6 we're saying, wow, water is really, you know, a
- 7 scarce commodity here. And what can we do to
- 8 responsibly support the economic growth, the basic
- 9 lifeblood needs of this community, this region,
- 10 for drinking water and our food production, and
- 11 still support the energy infrastructure that we
- 12 need.
- And so as we look at that, you know, of
- course there's a lot of leaning on the renewables.
- 15 But we also look at some of the alternative water
- supply and cooling technologies.
- 17 And in some communities where reclaimed
- water is not currently tapped or expected to be
- 19 tapped over the next 30- to 50-year horizon, then
- 20 there may be adequate supplies to support the
- 21 cooling of the power plant.
- But we're seeing a growing need and
- 23 dependency on recycled water supplies in southern
- 24 California, unlike in northern California where we
- see situations where there's 100 million gallons

per day available in reclaimed water systems from,

- 2 you know, some of the Bay Area plants. Well,
- 3 that's just not the case down here. There isn't
- 4 that kind of surplus available.
- 5 PRESIDING MEMBER GEESMAN: Well, you
- 6 know the two siting cases that I'm most familiar
- with in southern California, the El Segundo
- 8 project in Los Angeles and the Palomar project in
- 9 Escondido, both involved reclaimed water that was
- 10 otherwise going out into the ocean.
- 11 And in both instances there seemed to be
- 12 a rather abundance, if not over-abundance, of
- 13 recycled water.
- 14 And my knowledge of the water industry,
- 15 particularly in southern California, suggests that
- 16 water districts have been struggling for quite
- some time to find viable markets for the reclaimed
- 18 water. A lot of different potential applications
- 19 that could be beneficially used for reclaimed
- 20 water, but there does appear in many instances to
- 21 be adequate surpluses, at least for today's
- generation of plants to provide cooling water.
- 23 Am I wrong on that?
- 24 MR. KESSLER: I think it really comes
- down to area-specific, you know, depending on

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1 which water district. We look to the east with
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- 2 Eastern Municipal Water District, the Inland
- 3 Empire plant there in a situation where they
- 4 weren't able to supply all the reclaimed water
- 5 that that plant could use initially. And so there
- 6 was a transition from fresh to reclaimed. And so
- 7 they have that amount of capacity for production
- 8 in their system.
- 9 But, --
- 10 PRESIDING MEMBER GEESMAN: I think East
- 11 Altamont fit the same profile.
- MR. KESSLER: Exactly. So I don't mean
- 13 to overstate that, but I just mean to suggest that
- 14 the opportunity to use reclaimed water fits the
- policy; it fits the state policy guidance that we
- have. But we just need to look at the regional or
- 17 the particular area effects of that source of
- 18 supply, and that it's not something that becomes -
- and what we're seeing is more of a greater
- 20 dependency for that to meet the other needs, to
- 21 try to stretch the fresh water supplies even
- 22 farther.
- 23 So as we look at the alternative in
- 24 terms of cooling, we look at dry cooling. Our
- 25 experience on a couple of cases now is that in

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some cases it does pencil out to be a reasonable
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         and comparable cost. And primarily what we see is
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         where the cost of water supply, in some cases that
         includes the cost to fallow the lands, basically
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         the fee that's paid to the farmers, is something
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         that if you take into account that annual cost
         over time compared to dry cooling which has a
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         higher capital cost on the front end, that's
         something that oftentimes will pencil out to be
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         relatively about the same costs over the life of
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         the plant.
                   So, we also see examples of more dry
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         cooling. Here within this County there's the Otay
14
         Mesa plant. That's in an arid and hot
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         environment. There's a couple plants in Nevada,
         the El Dorado plant, as well as the Moapa Energy
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17
         Facility. And both of those are designed with
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Mesa plant. That's in an arid and hot
environment. There's a couple plants in Nevada,
the El Dorado plant, as well as the Moapa Energy
Facility. And both of those are designed with
ambient temperatures as their design point of
something on the order of 103, 108 degrees
Fahrenheit. So they're designed to survive and
produce without a significant penalty from the
standpoint of losing capacity during the hot
temperatures. So, we believe that that's emerging
to be a more viable alternative in terms of
cooling.

1	As we look at our recommendations from
2	this brief study, as Eric said, he mentioned, and
3	others have mentioned, participating in the Border
4	2012 framework. In addition to that we're really
5	trying to encourage the renewables to the extent
6	that we can; those are particularly no or low
7	water, like the wind and the solar photovoltaic.
8	And we also think that the Commission
9	could consider a policy that would address,
10	similar to the one that was adopted in 2003, that
11	applies to 50 megawatt and larger plants, to look
12	at a policy that would also apply to the smaller
13	plants. And we could encourage local districts
14	who are permitting those to consider adopting
15	those as their own.
16	And there's also a consideration with
17	the Salton Sea restoration plan. And we just want
18	to encourage that that restoration be also taken
19	into account, and mindful as part of our water and
20	overall environmental planning in this region.
21	Because that's an important objective
22	environmentally for the state, too.
22	Thank way

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25 add one comment here to illustrate the incredible

DR. SWEEDLER: Commissioner, if I could

1 complexity and to bring it back to the border, one

- 2 would think that using wastewater for plant
- 3 cooling makes good sense. Particularly if there's
- 4 not a high enough demand. And just dumping it in
- 5 the ocean.
- 6 But when you go across the border it
- 7 really gets complicated. And the case in point is
- 8 the cooling for the power plants, both the Sempra
- 9 and InterGen plants, that do use wastewater. They
- 10 clean it up. I've seen, I've been to the plants,
- 11 was just there a couple weeks ago, the wastewater
- 12 treatment plant is a very modern facility. So
- 13 they take this wastewater, reprocess it, ship it
- 14 to the plant, where it's cleaner, can be used.
- 15 And then the plant puts it into the river, which
- is notoriously polluted. So you think this is
- 17 great.
- 18 But, there really is no free lunch in
- 19 this whole thing, because the quantity of water
- 20 that goes into the river, even though it's
- 21 cleaner, is much less because much of it is lost
- 22 to evaporation.
- 23 That diminishes the supply of water to
- the Salton Sea. So there's a direct relationship
- 25 between the cooling mechanism in Mexico and the

1 viability of the Salton Sea, which goes outside of

- 2 just the water districts within California.
- 3 And somehow we have to figure out how to
- 4 incorporate that into planning.
- 5 MR. KESSLER: And also adding to that,
- 6 Salton Sea kind of mass balance to try to maintain
- 7 its elevation. They're looking at trying to
- 8 manage a smaller, or a lower inflow over time with
- 9 the dike structure that would basically separate
- 10 the current area into two areas. One that will be
- 11 managed as more of trying to maintain a constant
- 12 salinity and elevation and support its wildlife
- and ecosystem versus one that would be more
- 14 flexible in terms of the quality of the water that
- 15 it could take, and be more of a salt flat over
- 16 time.
- 17 But there's also contributions that are
- 18 expecting to diminish the inflows to the sea over
- 19 time as a result of what's going on within the
- 20 local water districts, Imperial, Coachella and so
- on, with their programs to improve their
- 22 irrigation practices and conservation measures.
- 23 Those inflows, particularly the
- 24 agricultural return waters, could be less over
- 25 time. And so that's all been part of the mix to

1 try to help manage the Salton Sea restoration plan

- 2 that could accommodate an overall kind of new
- 3 balance of inflows.
- 4 I also want to acknowledge a nice
- 5 comment we got from Bill Powers in the last week
- or so with respect to we've made a recommendation
- 7 to acknowledge geothermal as a renewable resource,
- 8 which certainly it is an important one.
- 9 And what we saw in the case of Salton
- 10 Sea Number 6 Power Plant is that they weren't
- 11 being as consumptive in their planned use of
- 12 external water source. And that's primarily
- 13 because they're going to benefit of treating and
- using their steam condensate for basically all
- 15 their cooling. The external water source was
- primarily as a wash water and process needs.
- 17 That's unusual. That's not the pattern
- 18 we've seen with the other geothermal plants where
- 19 they tend to be more water demanding or consuming.
- 20 But what Bill pointed out is that if we don't
- 21 replenish the steam field that over time we'll see
- 22 it diminish much as we saw the Geysers geothermal
- 23 steam field diminish over time.
- 24 So that's also a "Catch 22" and we
- appreciate that comment.

MR. OLSON: Okay, I think we'd like to 1 2 go back to the natural gas panel now, and I guess to start off, I wonder, David Taylor is with the 3 4 San Diego Gas and Electric Company, and also 5 representing Southern California Gas Company. 6 And, again, this panel session, we're interested in your comments, insights, things that 8 you suggest we revise or correct in our reports. 9 And any recommendations you might have to us on addressing the topics that we've raised, or issues 10 11 in the issue paper. MR. TAYLOR: All right. Thank you, 12 13 first of all, for inviting me here today. I just 14 wanted to start off by saying that my position 15 with The Gas Company is over the gas transmission operations piece. And I also had the pleasure of 16 17 operating through the energy crisis. 18 So from my personal viewpoint, having 19 access to a new supply of gas at the southern end 20 of the San Diego system would greatly enhance the 21 reliability of that system.

Now, SoCalGas and San Diego both feel that access to new supplies, wherever they are, LNG or other sources, greatly would benefit the customers, both in reducing price volatility, but

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1 also supply reliability, in general.
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We haven't taken a position on any one

project. And as you know there are multiple LNG

projects out there. But the position that we do

take is that if a project is to be built we think

that the customer in California should have access

to it. And we would like to provide that.

Now, if LNG is built in the Baja region, there will be, as Nicholas had pointed out, a need for some system enhancements through the San Diego system. The magnitude of those enhancements really depend on how much supply is destined to come in at that point. And as yet that has not been determined.

And the main reason is that of the volumes that they've been talking about for coming in, exceed that of the demand that would otherwise be used in San Diego. So there is a need to be able to move it into the Southern California Gas system.

So, along that end, you know, SoCalGas and San Diego Gas and Electric have proposed a framework to support access of these new supplies.

And through that framework is to increase, you know, customer choice; encourage the development

of the new supplies; and make sure that there's infrastructure adequacy.

I'll try to be brief on this, but the access right now, as you saw from one of the maps that were put up there, the customers in southern California have access to multiple supply sources already. And adding a new supply source we think will further benefit the customers in this region, San Diego, as well as the rest of southern California.

The addition of a receipt point has the capability of increasing the overall receipt point capacity into southern California; or it, depending on what type of infrastructure is put in, could just displace supplies from other sources.

The way that these gas systems actually operates is you can't bring more in than you have a place to put it. And so, you know, it won't add any additional capacity, per se. But it would be adding more access to that capacity.

As you also know, that the gas supply system or the gas transmission system has access to the largest storage capacity, underground natural gas storage capacity in the western U.S.

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1 Supplies coming in at any of the access points
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- 2 would have access to those storage fields. As do
- 3 customers across the SoCal/San Diego gas system.
- Now, I think the point was made, well,
- 5 they don't really have physical access to it; but
- 6 they do have access through our ability to move
- 7 gas around the system.
- 8 As I said, we are currently in the
- 9 process of analyzing, you know, do have
- 10 preliminary system engineering on the expansion of
- 11 the take-away capacity at Otay Mesa. And just
- sort of a final note that these supplies, if they
- do come in here, not only have that potential to
- 14 serve the load in San Diego, and improve the
- 15 reliability of that load, but they also have the
- ability to get to other parts of southern
- 17 California.
- 18 PRESIDING MEMBER GEESMAN: Do you think,
- in order to make any of these proposed LNG
- 20 projects materialize, your company is going to
- 21 need to sign long-term take-or-pay contracts?
- MR. TAYLOR: I can't really comment on
- 23 that. I'm on the operations side. I'm not
- 24 allowed to talk to that side of the house.
- 25 PRESIDING MEMBER GEESMAN: Fair enough.

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DR. SWEEDLER: Well, I think it must be
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         public knowledge, because it was announced through
         the Latin America Energy Conference yesterday, and
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         Nick was there, the president of Sempra said they
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         will not build any plant unless -- they won't even
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         start unless they have firm contracts --
                   UNIDENTIFIED SPEAKER: That's very
 8
         true --
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                   DR. SWEEDLER: -- as a general business
         practice. Am I right, Nick?
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                   MR. PUGA: He said that unequivocally.
                   DR. SWEEDLER: Yeah.
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                   PRESIDING MEMBER GEESMAN: Yeah, that's
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14
         a little different than the question I was asking.
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         And when Sempra addressed us, oh, it must be a
         year and a half ago now, Commissioner Boyd, in our
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         2003 IEPR process, they made very clear that they
         envisioned their LNG project, at least on the west
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19
         coast, but I think they're speaking of the Gulf
20
         Coast, as well, as merchant type projects that
21
         would not involve utility ratepayers being
22
         committed to a long-term take-or-pay contracts.
                   DR. SWEEDLER: That is a different
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24
         question. What he said is they wouldn't invest
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\$700-, \$800-million without having someone to buy

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1 the gas. They didn't say who that would be, so.
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- 2 PRESIDING MEMBER GEESMAN: No, he was
- 3 emphatic a year and a half ago disclaiming any
- 4 intent to have the utility ratepayers subject to
- 5 long-term take-or-pay contracts.
- Who's next, Tim?
- 7 MR. OLSON: Okay, next we'd like to call
- 8 on Carla Garcia-Zendejas from the Border Power
- 9 Plant Working Group based in Tijuana. Carla, do
- 10 you have any comments, insights, recommendations
- 11 for us?
- 12 MS. ZENDEJAS: Thank you. Thank you for
- 13 the invitation and for your continued interest in
- 14 getting true and real information for a good
- decisionmaking process.
- Before any more comments I just wanted
- 17 to touch on the court challenges with Chevron
- 18 Texaco. There are indeed pending, those pending
- 19 litigation. And I am sure that even after the
- 20 SEMARNAT issues another, or approves of their own
- 21 report, there will be challenges to that.
- 22 And there's also pending litigation with
- 23 the Sempra Shell project. That has not been
- handled in the press as much as it should be.
- 25 There are many cases pending from developers and

1 people in Ensenada who filed and had hoped to get

- an injunction to stop the actual construction.
- 3 But that has obviously gone forward, but there are
- 4 still pending cases.
- 5 And as far as Moss Maritime in Rosarito,
- 6 there are also challenges that I know are going to
- 7 be filed or have already been filed by the NGO and
- 8 community-based groups and organizations.
- And that does go to a degree to what I'd
- 10 like to address. But just a comment that I
- 11 congratulate the staff of the Energy Commission
- 12 because this is a very good document. And the
- 13 places that I see are not completely addressed are
- 14 at least touched on in many cases.
- And what I'd like to probably see more
- 16 clearly or hope to see reflected is that when we
- talk about transmission lines, it's very easy to
- just say, well, this transmission line, 54, et
- 19 cetera. The transmission line is connected to a
- 20 power plant. The power plant has to be connected
- 21 to a pipeline. And the pipeline has to have some
- 22 regasification terminal somewhere, which is going
- 23 to be bringing gas in in tankers that are going to
- 24 be extracting gas from somewhere around the world.
- So, it's a complete supply chain that is

1 having effects around the world. And if we

- 2 continue to say let's use natural gas because it's
- 3 cleaner, and that's it, there are consequences to
- 4 other people from beginning to end of this supply
- 5 chain.
- 6 And it's irresponsible in a globalized
- 7 world to continue to just say, well, this or other
- 8 transmission line is going to be needed, and we
- 9 can just change it or use another one. And that
- is something that I think that probably the human
- 11 factor is what I see lacking to a degree. Because
- there are people being affected from point 0.1 to
- 13 .100 in the supply chain.
- 14 And I'd mentioned it before in a
- 15 Commission meeting about citizens in Indonesia,
- 16 citizens in Russia. And I'm glad to see that the
- 17 effects of the pipeline Baja Norte to an
- 18 archeological site in Tecate and the devastation
- 19 to that are included. Because these are facts.
- 20 This is a history we have of pipelines that were
- 21 already built in Tijuana, in Tecate, in Baja,
- 22 California. This is a history we have as Mexican
- 23 citizens of what this infrastructure has meant to
- 24 us. And I'm glad that it was mentioned that the
- 25 demand for 15 years is such for Comision Federal

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1 de Electricidad in Baja, California.
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- Because Mexican citizens in Baja,
- 3 California in the beginning were becoming perhaps
- 4 alarmed and as far as the security issues, in the
- 5 9/11 world, the sabotage of this possible LNG
- 6 facility, and the fact that again we are being
- 7 considered as a backyard.
- 8 It's sort of a de facto agreement
- 9 between the companies and our government that
- 10 these plants are going to be created and the
- 11 supply of energy and gas is going to flow like the
- 12 air across the ocean. And there are many many
- 13 people that do not think that way, from community
- leaders, from students, all the way up to the
- 15 Senate on a federal level in Mexico.
- 16 There are Senators calling for repealing
- 17 the taking away of the permits that are already
- 18 issued for all of these liquified natural gas
- 19 terminals today.
- There are constitutional issues that are
- 21 being addressed today as far as hydrocarbons and
- 22 Mexicans' power over anything to do with
- 23 hydrocarbons and hydrocarbon distribution in
- 24 Mexico.
- There are issues about environmental

1 justice that continue to be put on the table. And

- 2 the fact that the plants, the power plants are not
- 3 using the best technology that they're going to be
- 4 using in California -- in the plants that are
- 5 being proposed in California and Oregon.
- 6 Submerged combustion vaporization will
- 7 be used in all of the LNG terminals that are being
- 8 projected for California, which means that they
- 9 would not use seawater to regasify. But all of
- 10 those, save one in Baja, California, would use
- 11 seawater, which would completely affect the
- 12 ecosystem and I won't go into it, but the
- endangered species, whales, et cetera.
- So, that, the dry cooling, which was
- 15 already mentioned, in power plants. Why do we
- 16 continue to use water if there is the technology
- 17 available not to use it.
- 18 So that in the recent months, in the
- 19 last year, has become very aware to much much more
- 20 people and the press, which are finally
- 21 questioning prices. If the same company is going
- 22 to own the power plant, the pipeline and the regas
- 23 terminal, how can we be sure that we will not be
- 24 subject to monopoly prices, as Mexican citizens.
- 25 Because by 2010 California has to

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1 achieve renewable goals. So what happens?
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- 2 Because these plants would go online by 2008,
- 3 2007. By then you would have to be very close to
- 4 a renewable goal. So what happens after that? Do
- 5 we have to abide by created dependence on natural
- gas that we still don't have, on another fossil
- fuel, as Mexican citizens. We still don't use it
- 8 in our homes. How many years would it take for us
- 9 to use it in our homes? And will we be subject to
- 10 that price manipulation?
- 11 So all of these issues are social, human
- 12 rights, you know, basic issues all across the
- 13 supply chain, that are still very much boiling in
- 14 Mexico, and they may not be as publicized or as
- 15 well known, but they are happening.
- And those factors have to do with why
- 17 (indiscernible) Oil is not in Tijuana anymore; and
- 18 Conoco and El Paso Phillips left. And many other
- 19 companies are saying I don't want to have to
- 20 suffer through this political climate in Mexico,
- 21 I'll just go back to Long Beach and see if I can
- 22 put that LNG terminal there.
- 23 So things like that, and decisions at
- 24 the CPUC that have bearing on which direction the
- gas in the pipeline is going, have direct bearing

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on what happens in Baja, California.
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- 2 So, it has to be more of a symbiotic 3 relationship, but we have to take into account 4 every single part of this very complex problem.
- 5 Thank you.

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- PRESIDING MEMBER GEESMAN: Thank you for
 your comments. I would say, from my own
 experience on several siting cases in California,
 that dry cooling is not always the environmentally
 preferred choice. The resistance that it has run
 into in a couple of cases that I'm most familiar
 with have been based on a larger footprint on the
 land. In other words, it takes a substantially
- There have been concerns about a much
 larger visual impact. Local residents don't
 generally see that as a favorable feature.

greater volume of space.

- And then there have been some

 suggestions of noise, although noise in many

 instances can be mitigated based on simply

 spending more money.
- But I think that's a site-by-site, caseby-case determination that needs to be made.
- 24 I certainly agree with your overall
- 25 perspective that it's important to recognize the

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1 complexity of each of these seemingly small
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- 2 decisions to better understand the interactive
- 3 effect between decisions on one side of the border
- 4 and the ramifications on the other side.
- 5 So I want to thank you for being here.
- 6 MS. ZENDEJAS: Thank you.
- 7 MR. OLSON: Okay, Al Sweedler, do you
- 8 have -- we have a few minutes left in this
- 9 session.
- 10 DR. SWEEDLER: I'd like to bring this
- 11 back to the IEPR and specific things that might be
- included for you to think about including.
- 13 I think one of the most important things
- I heard this afternoon was the answer to
- 15 Commissioner Geesman's question about the 15-year
- supply for the Rosarito plants.
- 17 My understanding is, and your response,
- 18 was that for the next 15 years there is contracted
- 19 gas-through pipelines coming from the north to
- 20 supply the needs for the Rosarito expansion.
- 21 That suggests to me, as you pointed out,
- that as far as that huge complex is concerned, is
- 23 not going to be an LNG load center. Which
- 24 therefore means that we may be seeing a huge
- amount, if two plants are built, maybe 2 bcf

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1 coming into San Diego, which only has a demand
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- 2 right now of 600 million.
- 3 So, there's a enormous potential supply
- 4 of gas coming in directly to California. And that
- 5 seems to me an issue that's directly related to
- 6 the IEPR as far as the supply now. Is that a good
- 7 thing or a bad thing?
- 8 I'll be the (indiscernible) scientist
- 9 here. In theory, if you have more natural gas it
- 10 might lower prices, although I don't know why
- 11 someone would build a plant to sell something at a
- 12 low price. But nevertheless, it does diversify
- 13 supplies was mentioned.
- But on the other hand, if you look at
- the regional energy strategy, which I keep going
- back to, for this region, which is part of the
- 17 California process, that amount of natural gas
- $\,$ 18 $\,$ would be more than enough to meet all the demands
- 19 of the two new plants going up in Palomar and Otay
- 20 Mesa, and the repowering, and plenty left over,
- 21 which would inevitably push out renewable
- 22 development. Just because you have this great
- 23 supply and you can say, well, what's wrong with
- 24 that. After all, it's a free market energy system
- 25 if we have the energy.

And the answer to that is we become more 1 2 and more dependent on far-away sources of energy. And we lose the incentive to develop indigenous 3 supplies, which has a real security basis for it. 5 And has some possibility of stabilizing prices, 6 whereas if we become only dependent on this imported source of energy, we are just completely 8 subject, and not just we in San Diego, California, southern California where this gas would go, to 10 the world price markets just like we see in 11 gasoline. So, in some sense natural gas is a 12 13 bridging fuel. It is better than oil, clearly. 14 But it doesn't come free. It still contributes to 15 air quality issues, global climate change and very importantly, it locks us into a situation where 16 we're dependent on a source of energy we have 17 18 absolutely no control over. 19 So, I didn't quite appreciate the 20 magnitude until this came up. I was assuming that 21 Rosarito would be a major load center. But now it

looks, if those numbers are correct, or at least reasonably so, that clearly the market for these plants is California. And that should at least be discussed in the IEPR.

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And the other part I'd like to see
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 2
         discussed in the IEPR, no conclusion again, is if
         Carla could supply some very specific details
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         about these pending lawsuits. Who's bringing
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         them; what the status; something to reference.
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         The notion being that there ought to be a little
         discussion about the political complexities and
 8
         issues facing these plants. Not the company's
 9
         conclusion, but just to point out to the reader
10
         that the Commission is aware that these entities
11
         are taking place, and that we, being the IEPR who
         commissions it, we are aware, at least, that these
12
13
         things are there. We don't know what's going to
14
         happen, but we're not sort of going into this
15
         blindly.
                   MR. PUGA: I did want to clarify
16
17
         something; it is that the contract that CFE signs
18
         for supply at their gate, and so they just happen
19
         to have thrown in the deal the transportation
20
         contracts that they owned.
21
                   But in reality it all nets out. I mean
22
         doesn't matter where -- I mean you cannot trace
23
         one in the pipeline, the green ones and the red
24
         ones. And so what happens is that the gas, by
25
         having an LNG facility, there will no longer be
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1 room to bring the gas out from California into
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- 2 Mexico. The gas will be left from the gas that is
- 3 arriving at the LNG facility if, indeed, there is
- 4 an arrangement between the parties. And then the
- 5 rest that's available for --
- DR. SWEEDLER: -- the supplier of that
- 7 gas has agreed to supply it for 15 years. So,
- 8 they have to do that whether the LNG facility is
- 9 built or not.
- 10 MR. PUGA: That is correct.
- DR. SWEEDLER: So, that's my point.
- 12 They have a secure supply of gas. And as far as
- 13 the supplier's concerned they'd better get it to
- 14 them. And right now they can get it to them
- through the north/south link.
- PRESIDING MEMBER GEESMAN: Well, we're
- 17 going to take a fair number of these issues in our
- 18 natural gas review. And I think, just speaking
- 19 for myself, based on your reports that have been
- 20 provided, I think before we got a very good handle
- 21 on how much of the LNG brought into Baja is likely
- 22 to find its way north of the border, we're going
- 23 to need to get a better handle on what the Baja
- load will actually be.
- 25 Whether the CFE resource plan currently

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1 has all of the electrical generation that is
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- 2 likely to be built in the forecast period.
- 3 Whether there's additional industrial load, or
- based on the data that we have. We've got a very
- 5 good handle on the industrial load on the Mexican
- 6 side of the border.
- 7 I would tend to add to your litany,
- 8 Alan, a concern with the alternative actually
- 9 being coal-generated electricity in the United
- 10 States. That's a topic that has received quite a
- 11 bit of attention in Sacramento here the last
- 12 several months. And a great deal of concern by
- those troubled by a prospective climate change.
- I also think we need to make a
- determination as to the likelihood of any of the
- 16 north-of-the-border LNG projects actually coming
- 17 to fruition, either the Long Beach project or the
- 18 two offshore projects that have been proposed in
- 19 southern California.
- I guess finally, and I would challenge
- 21 Eric or Bill or any of the others that may want to
- 22 submit more detailed written comments on this. I
- 23 still fail to see the tradeoff between a
- 24 prospective surplus of natural gas backing out
- 25 renewables. I don't understand the economics; I

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don't understand the policy ramifications.
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- 2 I've said before I don't think
- 3 California will be able to go any faster on
- 4 renewables than the plants that we've articulated,
- 5 which is a 20 percent of retail sales target by
- 6 2010. And as my Commission and Governor
- 7 Schwarzenegger have announced, a 33 percent target
- 8 in the year 2020.
- 9 So I am skeptical that we could
- 10 accelerate that pace. I infer from your comments
- 11 concern that we may not be able to make those
- 12 targets largely because of a prospective surplus
- of natural gas. And I just fail to see that.
- DR. SWEEDLER: I think that's a very
- good point, and this is clearly a tradeoff.
- 16 Natural gas is, even people when they talk about
- 17 putting fuel oil in, which would a worse
- 18 alternative, so we compare it to coal.
- I was referring more to what's happening
- 20 in Mexico. I think you're absolutely right about
- 21 California. But we have been discussing this
- 22 morning about the potential renewable energy
- 23 resource in Mexico, and its potential supply for
- 24 California.
- 25 PRESIDING MEMBER GEESMAN: I follow that

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1 logic, --
2
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DR. SWEEDLER: Okay, so --

3 PRESIDING MEMBER GEESMAN: -- I think

4 you're onto something there.

5 DR. SWEEDLER: That's where my thought

6 process was going.

7 COMMISSIONER BOYD: I want to concur

8 with Commissioner Geesman's concern about nailing

9 down the Baja demand. Because, Al, I think you

and I have been in multiple fora over the last

11 many months, and I must admit I've heard different

estimates of the Baja demand practically every

13 time.

10

12

18

22

14 Usually when somebody's concerned that

none of the gas is going to be in Mexico the

answer is no, a fairly substantial part is

17 destined for Mexico. And then when it's north of

the border it's don't worry, it's all coming up

19 here kind of an answer.

20 So that has been a very illusive issue,

21 but because you're already touched upon the other

issue that immediately struck me, because we've

23 heard this continuously, the backout of

24 renewables. And I'm glad you've now corrected

25 that to be south of the border.

Because we have the RPS that guarantees

a very hard target for folks that can't back out

in California anyway.

PRESIDING MEMBER GEESMAN: Shall we go

to blue cards? The first one up is Bill Powers.

MR. POWERS: Just very brief. I know you want to keep the program moving. I haven't seen you since we were sitting next to each other at the workshop I'm just about to talk about, is we were on the same panel at the CPUC/CEC longterm natural gas proceeding workshop in San Francisco in December 2003.

And at that proceeding, it wasn't David, but another representative from SoCalGas presented SoCalGas' projection of gas demand and future projection. And it actually looks like this.

This is now the CEC's projection which shows a 20 percent drop in gas demand in California over the last three to four years. And slowly going back up to about 90 percent of 2001 by 2025.

According to David Maul this is probably going to be revised further downward based on these new efficiency proceedings at the CPUC. So I think that's an important context because figure 3 of the energy supply demand that's in this May

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1 2005 CEC document, it's showing a pretty steady
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- 2 increase of natural gas consumption.
- 3 This was actually the complaint I had
- 4 with much of the CEC documentation over the last
- 5 year and a half, it was very similar. But just in
- 6 the last few months this is now the data that's
- 7 out in all of these public presentations, which is
- 8 a 20 percent demand drop in the last four years.
- 9 The reason that's relevant to the border
- is that the domestic demand in Baja right now is
- maybe 150 mmcfd; that's 2, 2.5 percent of
- 12 California's daily gas usage. If our demand is
- dropping 20 percent, and their total demand is 2
- 14 percent of our demand, and they get their gas from
- us or from the north, we really have a lot of
- impact on their price envelope based on that.
- 17 David Maul has also been saying -- I'm
- 18 not picking on him, he's the CEC's face on natural
- 19 gas -- that California has adequate supplies of
- 20 gas for the next ten years without LNG. And that
- 21 LNG may or may not modulate price.
- 22 And that gets me to one point,
- 23 Commissioner Geesman, I think is very important.
- 24 There is a rehearing challenge in the CPUC
- 25 proceeding on gas precisely over the issue of

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1 ratepayers taking the bulk of the financial risk
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- of the projects whether they be in Baja or to the
- 3 north.
- 4 A key element of that proceeding, which
- is being contested, is allowing SoCalGas and SDG&E
- 6 to permanently terminate capacity contracts with
- 7 Transwestern and El Paso Gas Company. And this is
- 8 not LNG competing head-to-head in a free market.
- 9 This is LNG substituting for domestic gas
- 10 supplies.
- 11 And that created probably the only time
- 12 we will ever see El Paso Gas, Kinder-Morgan
- 13 Pipeline Company, Transwestern have an informal
- 14 alliance with Greenpeace to protest the
- substitution of domestic gas supplies with LNG.
- And I think that story is yet to completely
- 17 unfold.
- 18 Thank you.
- 19 PRESIDING MEMBER GEESMAN: Thank you.
- 20 Francisco Do¤ez, USEPA.
- 21 MR. D ¥EZ: Thank you. I want to
- 22 apologize for awkwardly backtracking from the LNG
- 23 discussion, but I thought I could briefly add to
- the discussion, the previous discussion on cross-
- 25 border emission reduction credits from the federal

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1 perspective.
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2	As the excellent environmental issues
3	and opportunities document notes, as defined by
4	EPA, emission reduction credit must represent a
5	real enforceable, I'd add federally
5	enforceable, quantifiable and surplus reduction in
7	air pollutant emissions.

Now, the problem for a cross-border, in a cross-border context with this is that I think Alan Sweedler referred to it as the white map syndrome, the U.S. Clean Air Act has a white map syndrome with regard to anything not within the United States border.

The terms federally enforceable and surplus in particular can't have an illegal meaning outside of the U.S. border, in Mexico or anywhere else. So the ramification of this is that in order to use cross-border emission reduction credits to fulfill the requirements of the federal Clean Air Act, it would be necessarily at the minimum to amend the Clean Air Act. And in addition, probably to have some kind of federal agreement with Mexico or whatever country is involved.

So, in the hope of using cross-border

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1 emission reduction credits, would need to be
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- 2 advanced through both the legislative and
- 3 diplomatic arenas in order to take hold.
- 4 And EPA region IX did fund a small
- 5 evaluation study on the feasibility of using
- 6 emission reduction credits across the border. And
- 7 I'd be happy to pass that on to staff.
- 8 PRESIDING MEMBER GEESMAN: That would be
- 9 very much appreciated. And I take from your
- 10 comments that we're probably best off focusing on
- 11 the state Clean Air Act and satisfying
- 12 California's standards, rather than attempting to
- 13 amend the federal Clean Air Act.
- 14 MR. D ¥EZ: Possibly. I leave it to
- 15 California to (indiscernible) on that.
- MR. OLSON: Okay, at this point we'd
- 17 like to go to our transportation panel. Thank you
- very much for our natural gas panel members here.
- 19 (Applause.)
- 20 MR. OLSON: And what I'd like to do is
- 21 call the panel members up to the -- for
- 22 transportation up to our dais over here on this
- 23 side. That's Rafael (indiscernible), Greg
- Newhouse, Bill Figge, Angela Shaffer Payne, Byron
- 25 Wear, Enrique Vallegas (phonetic) and Francisco

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1 Domez again from USEPA.
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- 2 So the way we'd like to start this off
- 3 is --
- 4 (Pause.)
- 5 MR. OLSON: I'd like to start off by
- 6 introducing Jim Adams from the California Energy
- 7 Commission Staff. He's going to give a brief
- 8 overview of the findings of one of the significant
- 9 topics of the transportation section of the
- 10 reports.
- 11 And then we're going to ask the panel
- members to comment on their views, not only on the
- 13 reports, but other things we may have missed or
- topic areas they would like to have covered.
- So, let's start out now with Jim Adams.
- MR. ADAMS: Good afternoon. Perhaps we
- 17 will have a minute here just to get settled. I
- think what I'd like to do, refer to the main
- 19 points in the executive summary that deal with the
- 20 transportation; sort of kind of the highlights of
- 21 chapter 4, which does deal with it in much more
- 22 detail.
- In essence we've had a tremendous
- 24 increase in cross-boarder movement of goods
- 25 primarily by trucks, which carry approximately 98

1 percent of the goods across the border. This is

- 2 the result of the NAFTA agreement, and the growth
- 3 in maquiladoras south of the border, and the
- 4 tremendous commerce that has resulted from that.
- 5 And this has essentially led to the
- 6 situation where we have now, which is a very
- 7 congested situation at the border. It's an air
- 8 quality impact issue. It's a congestion and
- 9 inefficient movement of goods issue. And it's
- 10 something that is going to -- could triple by the
- 11 year 2030.
- 12 One of the figures in my analysis points
- 13 out that in 2000 I believe it was on the order of
- 2 million tons a year; and it's going to be like
- 5.6 million tons if I have that right.
- One of the things that we've looked at
- is the potential for shifting from truck traffic
- 18 to increased rail capacity. In addition, there's
- 19 an issue with congested ports. There you might
- 20 think Long Beach and L.A. are out of the border
- 21 area. They are tremendously important for trade
- in the border area, on both sides of the border.
- 23 And, once again, the movement of goods
- is expected to double or triple. This has
- 25 tremendous implications. Right now they're

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1 congested.
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2 So we really think that what we're 3 looking at is recognizing the situation is bad right now. It's inevitably going to get worse. 4 5 And we need to talk about shifting the movement of 6 goods from something like trucks to rail, or expanded port capacity, perhaps in Ensenada or 8 other ports in Mexico, to relieve what is 9 inevitably going to be essentially a nightmare 10 situation in terms of getting goods in and out of 11 the country, particularly -- or California, particularly since Asia is becoming more and more 12 13 of a factor for goods being shipped all throughout 14 the country, primarily -- or in main part, or 15 essentially in significant percentage going through L.A. and Long Beach. So this has 16 implications for the border area that you might 17 18 not think about initially. One of the things that we hope that 19 20 comes out of this is more coordination between 21 California agencies dealing with this issue, 22 including Caltrans, which we have a representative today. And also the Baja, California's Department 23 24 of Infrastructure, which they have already started a significant coordination of improvements in 25

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1 transportation issues.
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2 But I think more needs to be done. And we, on staff, are having a more difficult time of 3 getting information from the Baja side in terms of 5 we don't have quite the data that we do for north 6 of the border. And we're hoping we can improve that as we go forward, because essentially we need 8 to be aware of what the situation is in both California and Baja, California. And I feel like 9 we know much more about California than we do. 10 There's also an issue here related to 11 airports and aviation transportation of goods. 12 13 Once again, L.A. International -- International 14 have a tremendous amount of volume, as does in 15 some of, of course, San Diego more locally. And we've made a couple of 16 17 recommendations that hopefully we'll hear some 18 comments on as to how we can try and solve this 19 problem. 20 And it looks like we're missing Rafael 21 from the Baja Department of Infrastructure. I 22 know he had another commitment, I believe, in 23 SANDAG; so hopefully he can join us at some point. 24 With that, we'll let Tim proceed.

25

MR. OLSON: Okay, and one of our

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1 speakers has a short-term travel issue. We're
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- 2 going to ask her to go first. That's Angela
- 3 Shaffer Payne of the San Diego Port District.
- 4 MS. PAYNE: Thank you very much for the
- 5 opportunity to present here this afternoon. We
- did provide copies of the presentation, I believe,
- 7 for the Commissioners. We did leave some in the
- 8 back and it looks like they may all be gone.
- 9 I'm going to guickly step through this
- 10 presentation and then be available to answer any
- 11 questions that you may have.
- 12 Slide 2, we are an agency that was
- created in 2003 to operate San Diego International
- 14 Airport. At the same time, to look for the
- 15 region's long-term air transportation solution.
- So I'm going to speak a little bit to that today,
- 17 the cargo issue and what we're doing for
- improvements both at San Diego International
- 19 Airport and searching for a new site in the
- 20 future.
- 21 Slide 3 speaks to some of the congestion
- issues that we face today. We are the nation's
- 23 29th busiest airport. You see here that we've had
- 24 a record year in 2004, actually showing about a
- 7.5 percent growth rate over calendar year 2003.

1 And we're trending so far in calendar year 2005

- 2 for that same growth rate.
- Next slide, please. So why are we
- 4 unique? I think if most of you haven't flown
- 5 through the airport, we are located on 614 acres,
- 6 really in a bowl -- thank you -- located in a bowl
- 7 with a Marine Corps Recruit Depot to the north of
- 8 the airfield, the Bay to the south of the
- 9 airfield, and rising terrain off the east and the
- 10 west end of the airport.
- To give you an example of how we compare
- 12 to other airports, this gives you a comparison,
- for example, with Oakland International Airport,
- 14 which serves approximately the same amount of
- 15 passengers. They have four runways and they sit
- on 2500 acres. Tampa serves again a similar
- amount of passengers; has a very similar port
- 18 structure with they have three runways and sit on
- 19 approximately 3000 acres. And as you can see here
- 20 we're barely visible within the Denver Airport
- 21 boundaries, itself.
- 22 So what does all this mean for San Diego
- 23 International Airport? We've recently completed
- 24 an aviation activity forecast that looked at both
- our operations, passenger and cargo demand, for

- 1 the region.
- 2 We found that really over the next 20
- 3 years that the passenger and cargo demand will far
- 4 exceed our capacity that we're able to provide at
- 5 the current location.
- 6 Our forecast has been vetted, not only
- 7 internally, but also externally, both with SANDAG
- 8 and with the Federal Aviation Administration. We
- 9 find that we're very much on track with the FAA's
- 10 projection of future growth.
- 11 Passenger airlines currently represent
- 12 the primary source of demand for the airport. You
- see that almost 90 percent of the operations are
- 14 made up of passenger airlines. A very small
- 15 percentage of all cargo are civil and military
- operations.
- 17 Annual passengers of SDIA, and I touched
- on this just a moment ago, 16.4 million in 2004.
- 19 The average annual growth rate for San Diego
- 20 International Airport has been 4.9, outpacing the
- 21 U.S. average of 3.3.
- 22 We saw a relatively minor drop off right
- 23 after 9/11; quickly bounced back much faster than
- 24 most of our partners in the industry.
- Our passenger growth rate through 2030.

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1 We used in our forecast both a high and a low
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- 2 scenario; between 2.2 and 2.8. And again, as I
- just mentioned, the first full year after our
- forecast we were at 7.4. That was anticipated.
- 5 We do expect that that will slow down slightly.
- 6 But what you do see is that by 2030 we're
- 7 somewhere between 27 and 32 million annual
- 8 passengers on one runway facility.
- 9 This slide speaks to SDIA's runway
- 10 capacity, itself. You see that annual operations
- 11 are forecast to reach severe congestion as soon as
- 12 2015, between 260,000 annual operations and
- 300,000 annual operations.
- 14 Severe congestion, as defined by the
- 15 FAA, is where quite frankly you're in a situation
- 16 that you're waiting not only before you get onto
- 17 the aircraft, but once you board the aircraft
- 18 you're waiting somewhere between 15 and up minutes
- 19 before you're able to taxi out to the runway and
- 20 depart. This has a severe impact to those
- 21 passenger and cargo carriers that want to utilize
- 22 the facility, as that time is money to them,
- certainly.
- So the current cargo at San Diego
- 25 International Airport. Cargo has grown rapidly at

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1 SDIA, increasing at an average annual rate of 8.5
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- 2 percent from 1980 to 2002. We experienced a
- 3 slight decrease in 2002 and 2003 in air cargo
- 4 attributed to the slower economy and reduced mail
- 5 shipments following 9/11. Just simply the tighter
- 6 security requirements, mail through passenger
- 7 carriers.
- 8 Expected going forward, though, we do
- 9 have an aggressive forecast that shows cargo under
- 10 a high scenario growing at 4.8 percent annually.
- 11 By the time we reach 2030, needing to accommodate
- 12 622 metric tons of cargo under a low scenario
- 13 close to 500,000 metric tons of cargo.
- 14 Although today most of San Diego
- 15 International is air cargo transits to Los Angeles
- 16 International. And we estimate, I think it was
- just mentioned in the opening, that San Diego
- 18 County trades at least 62,000 metric tons of air
- 19 with Asia every year.
- 20 This slide here depicts with that
- estimate of 60,000 metric tons a year,
- 22 representing a little over 3000 truck trips per
- year between San Diego and Los Angeles.
- 24 We see the greatest cargo growth to and
- from the U.S., as was mentioned, will be with

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1 Asia. And this is the additional metric tons that
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- 2 are going to be needed as we move forward.
- 3 So there's potential need for new cargo
- 4 gateways. And this slide just simply speaks to
- 5 the market, and then the associated airport that
- is necessary to accommodate this cargo.
- 7 So how are we trying to solve this here
- 8 in San Diego? We're looking both at the short-
- 9 term and the long-term solutions. Immediate needs
- 10 are being addressed through our airport master
- 11 plan that is insuring that, for at least the short
- 12 term, the next 10 to 15 years, we can accommodate
- 13 this growth at San Diego International Airport.
- 14 This process simply speaks to the
- different steps that we're using walking through
- 16 the master plan, again starting with update to our
- 17 passenger and operational forecast; developing
- 18 those facility requirements.
- 19 We're currently preparing cost estimates
- 20 and a finance plan that our board will be
- 21 reviewing in June, hopefully selecting an
- 22 alternative. And then going through an
- 23 environmental review.
- 24 The primary components of our facility
- 25 requirements. And this is what it looks like.

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1 We're actually proposing, as you see here,
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- 2 airfield improvements that will include improving
- 3 our taxiway position, and remain overnight
- 4 parking.
- 5 This is important, the taxiway
- 6 improvements, certainly to our cargo carriers.
- 7 Their ability to move quickly through the airfield
- 8 and depart; and upon arrival to move quickly to
- 9 the air cargo facility is something that is
- important to them.
- 11 We see a lot of -- we hear a lot from
- 12 UPS and FedEx in terms of their ability, because
- of our departure curfew beginning at 11:30 p.m.,
- 14 to get goods out of the southwestern corner of the
- United States back to some of their sorting
- 16 facilities. And in order to do so we currently
- don't have the room to allow those facilities
- onsite. So when the cargo reaches the airport,
- 19 they need to quickly put it onto the aircraft and
- 20 have it leave this airport in order to make their
- 21 ontime calls at other places in the United States.
- 22 UPS had actually told us several years
- ago that they find that they take more cargo out
- of San Diego International -- or San Diego County
- 25 through actually other airports in the country

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than they do out of San Diego International
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         Airport. In other words they're trucking more of
 3
         their cargo out of San Diego County than they're
 4
         actually putting on aircraft out of the County.
 5
                   Terminal facility requirements. You see
 6
         here this shows just in terms of where we're
         deficient today, and where we'll be through 2030
 8
         in terms of our gate requirements. We're
         proposing two potential alternatives right now,
10
         either an expansion to terminal one and a smaller
11
         expansion to our terminal two. And then ground
         transportation, of course, is an important
12
13
         component.
14
                   This is where I think you're most
15
         interested today. We are looking at expansion
         opportunities on the general dynamic site to the
16
         north of the airfield; all of the area there
17
18
         that's shaded in the orange color. That's where
         we're looking to expand our cargo facilities.
19
20
         Currently we have approximately 50 cargo flights,
21
         dedicated cargo flights, a week. Moving forward
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23 really being the most limiting factor.

24 What we've proposed to the north is

22

25

being able to provide some of the cargo sorting

we hope to be able to increase that, our runway

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facilities that we're hearing from the cargo
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- 2 carriers that they would like to see onsite.
- 3 Recognizing that that, too, is with 89 acres at
- 4 the former General Dynamic site, does not provide
- 5 a lot of opportunity for the facilities. It's
- 6 just simply to get us through the next 10 to 15
- 7 years.
- 8 Our site selection program briefly.
- 9 We're mandated by law to address the region's
- 10 long-term air transportation needs, which, of
- 11 course, would include cargo. We're going through
- 12 a comprehensive process to evaluate all potential
- 13 sites in the County. And even several outside of
- 14 the County. And would expect to bring forward a
- 15 recommendation next spring for placement on a
- 16 County-wide ballot initiative in November of 2006.
- 17 I would add that we have a technical
- 18 document that's associated with our forecast that
- 19 speaks more in depth to the cargo needs in San
- Diego County, which I provided to staff. It also
- 21 can be found on our website.
- We're in the process of updating our
- economic analysis for the airport. Our previous
- 24 economic analysis in 2001 actually showed at that
- 25 time that over 80 percent of the exports from San

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1 Diego County were being exported by truck, because
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- 2 there simply was not the ability to accommodate
- 3 any more cargo through our airport here in the
- 4 County.
- 5 So, as we update that plan or analysis,
- 6 rather, over the next month I'd be happy to
- 7 provide that to your staff if that provides
- 8 additional assistance in preparing the documents
- 9 you need to do.
- I do apologize that I need to leave to
- go to another meeting, but I'm happy to answer any
- 12 questions you may have.
- 13 PRESIDING MEMBER GEESMAN: I take it the
- 14 announcement recently from the Base Closure
- 15 Commission took several of your site options off
- 16 the table?
- MS. PAYNE: We did have five military
- installations that were being considered. We'd
- 19 actually not studies those installations since
- 20 2003, awaiting the base realignment and closure
- 21 process. Our board has not yet provided us policy
- 22 direction, if those sites will just be summarily
- 23 removed or if they would like us to do any
- 24 additional analysis with those sites.
- So we're waiting some future direction

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1 from our board.
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- 2 PRESIDING MEMBER GEESMAN: And are some 3 of the remaining sites that are under
- 4 consideration being looked at as potential cargo
- 5 only airports?
- 6 MS. PAYNE: When we started this process
- 7 actually several years ago, we looked at each
- 8 potential airport site. And at that time we
- 9 started with 32 in the region.
- 10 And we looked at their ability to
- 11 perform as commercial only, as cargo only. We
- 12 really had come to the conclusion that we didn't
- feel a cargo-only airport would provide the relief
- that is needed for both SDIA or moving forward,
- 15 taking the brownfield initiative that had gone
- forward several years back. We didn't feel that
- the airport authority could support a cargo-only
- 18 airport proposal again because we were looking at
- 19 it more globally from the passenger and cargo
- 20 perspective.
- 21 Today it would be -- we're not studying
- 22 the all-cargo option. Certainly if something
- 23 would present itself, we'd be willing to talk
- 24 through that. But it's not something that's part
- of our analysis today.

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1 PRESIDING MEMBER GEESMAN: Yeah, and I
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- 2 would suggest that your slide 8 seems to bear that
- 3 out pretty clearly.
- 4 MS. PAYNE: Yes.
- 5 PRESIDING MEMBER GEESMAN: Thank you
- 6 very much.
- 7 MR. ADAMS: Angela, I had one other
- 8 question. I read someplace that there was a
- 9 comparison between sort of energy efficiency
- 10 moving goods by truck versus aviation versus
- 11 railroad. And I just wondered if you'd done any
- 12 research on that, or had something you could
- 13 offer?
- MS. PAYNE: Offhand, a document doesn't
- 15 come to mind. I could certainly go back and see
- 16 what, someone on our planning staff might have
- some better information for you. I don't have any
- 18 statistics that I can offer you today in terms of
- 19 a comparison between the three types.
- 20 MR. ADAMS: I would appreciate it,
- 21 because I think I remember reading something along
- those lines.
- MS. PAYNE: Okay.
- 24 MR. OLSON: Okay, I'd like to introduce
- 25 the next speaker. Bill Figge is a representative

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1 here of the Caltrans District 11. And, again,
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- from all the panel members, we'd like to hear
- 3 comments, insights, recommendations to us on
- 4 either what we presented in our report or things
- 5 we omitted, or just your recommendations overall
- on some of the topics we're discussing.
- 7 MR. FIGGE: Thank you. I have with me
- 8 also Sergio Pallares from our international border
- 9 studies branch from Caltrans, as well, to answer
- 10 any questions that might come up.
- I have a little presentation to go
- 12 through. I wanted to give you kind of an overview
- of the border from a transportation perspective.
- 14 It will be fairly quick. I'm sure you've seen
- 15 quite a bit today, but I think we can look at it
- 16 from three angles.
- 17 What we'd like to do is look at first a
- 18 very quick view of international trade coming
- 19 across the border. Kind of give you a sense of
- some of the numbers that have been discussed,
- 21 especially in terms of the truck traffic.
- Then a little bit of a overview of the
- 23 ports that we have here in San Diego and Imperial
- 24 Counties, crossing into Mexico; and the
- 25 transportation infrastructure that's associated

- 1 with those.
- 2 And finally, in the end, just a little
- 3 touch on some of the border-wide issues from a
- 4 planning perspective that we're working on, and
- 5 kind of where we see border transportation and
- 6 infrastructure planning heading.
- 7 The border region, as we call it, the
- 8 border region for many of the reasons that you've
- 9 all been discussing here today, I suspect, is we
- share a 150-mile-long border between California
- 11 and Baja, California. And that region has a
- 12 population of 5 million right now, with an expect
- growth to over 8 million by 2025.
- 14 And it is a region in all senses of the
- word, as you've been discussing, in terms of air
- 16 and water and energy and transportation. And just
- from a general societal standpoint, the
- interconnectedness of the region is growing all
- 19 the time to where that border is becoming less and
- less of an issue, I think.
- 21 This next slide gives you just a sense
- of the numbers of people crossing and vehicles at
- 23 the two largest ports in California, San Ysidro
- 24 and Calexico. And these are numbers that are in
- 25 millions. Obviously San Ysidro is quite a bit

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1 ahead of Calexico, but there are significant
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- 2 numbers of people crossing in both locations.
- 3 This is an illustration of how truck
- 4 traffic has grown in terms of the value of the
- 5 goods that have been transported. It's in
- 6 billions of dollars. You can see since NAFTA has
- 7 passed, we're up around the \$30 billion mark in
- 8 terms of truck traffic.
- 9 We show truck traffic because as Jim
- 10 mentioned, trucks represent 98 percent of the
- 11 means of transporting goods back and forth across
- 12 the California/Baja, California border. We have
- about 2 million trucks crossing a year right now,
- and we expect that to grow to almost 5.5 million
- 15 by the year 2030.
- 16 PRESIDING MEMBER GEESMAN: How do you
- 17 attach a dollar value to that trade?
- 18 MR. FIGGE: It's based on interviews
- 19 that we've done and information that comes from
- the customs and border protection group.
- This slide gives you a sense of where
- those goods are being destined for, or
- originating. The key point here I think we want
- 24 to make is that it's both a state and national
- issue in terms of the goods movement.

The middle arrow talks about goods that

are basically originating or have destinations in

San Diego or Imperial Counties. So they count for

just 22 percent of the total.

A similar amount, about 21 percent, is headed for out of the State of California. That's the arrow that goes off to the right.

And then the one to the left shows that fully 57 percent of these trucks are destined or have an origin within California other than in San Diego or in Imperial Counties.

This gives you an idea of where they are destined within California. And you can see that the majority of trucks within California, either origin or destination, most of them are in the southern part of the state. And I think this is a significant point in terms of looking at potentially shifting it to rail. It's a fairly short trip for most of these trucks. And it might be, from the way rail companies operate and the way shippers look at things, this is a -- might be a bit of a difficult nut to crack in terms of trying to shift to rail due to the shortness of the trip.

On the other hand there may be some more

1 potential for the goods that are destined for

- 2 outside the state. You can see they do travel all
- 3 over the country. And clearly there's a national
- 4 and even international piece to this trade that
- 5 might have a little higher probability of looking
- 6 at rail as an alternative.
- 7 Just wanted to give you a quick sense of
- 8 our Caltrans District 11, why we have the border
- 9 issues for Caltrans. Our two counties are San
- 10 Diego and Imperial, which basically abut the
- 11 border throughout the entire state.
- 12 There are six ports of entry currently.
- 13 San Ysidro is the furthest one on the left. Otay
- 14 Mesa is the one after that. The red one is Otay
- 15 Mesa East, which is a proposed port of entry that
- 16 I'll talk about a little bit in a minute. Then at
- 17 the middle of the San Diego County area there is
- 18 Tecate. And then in Imperial County, Calexico,
- 19 Calexico East and then Andrade over on the Arizona
- 20 border.
- I've got a list here, just the ones I
- just mentioned, and then also I'll be talking a
- 23 little bit about the roadway infrastructure that
- 24 serves and supports those ports of entry in
- 25 California.

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San Ysidro is obviously the largest
 1
         port. It's known as being the largest land port
 2
         of entry in the world in terms of the number of
 3
         crossings that occur. It has a large vehicular
 5
         component. But there's also a lot of people that
 6
         cross as pedestrians, or using bicycles, and
         connected both ends with other modes of
 8
         transportation. And there is a rail connection in
         the San Ysidro area, as well.
                   This kind of gives you an overview of I-
10
11
         5 as it crosses into the San Ysidro Port of Entry.
         One of the main transportation improvements we're
12
13
         talking about is shifting the southbound lanes a
14
         little to the west, creating a new crossing there
15
         that would allow us to use the existing southbound
         lanes to convert them to northbound lanes, so we
16
17
         would have a much larger footprint for processing
         vehicles as they come across the border.
18
19
                   This is a project that's being looked at
20
         from most of the agencies that are involved. It
21
         probably has a rather high price tag. We don't
22
         have funding for all this yet.
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23 And one of the aspects of any kind of 24 border port of entry improvements are the ability 25 to operate it. And we can build additional booths

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for inspection, but obviously there needs to be
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- 2 staff and resources available to operate those
- 3 booths.
- DR. SWEEDLER: Excuse me, the number,
- 5 these 17.9 port of entry, that's from Mexico to
- 6 the U.S., right?
- 7 MR. FIGGE: Yes, --
- B DR. SWEEDLER: So you're not counting in
- 9 those statistics from the U.S. to Mexico, which
- 10 are about the same size. So they're really double
- 11 what we're looking at.
- MR. FIGGE: That's true.
- DR. SWEEDLER: Is that right?
- MR. FIGGE: Yes, that's a --
- 15 (Parties speaking simultaneously.)
- DR. SWEEDLER: Okay, because that looked
- very low, so in terms of energy and air quality,
- we want to be looking at all the traffic going
- 19 both ways, I would imagine. Okay.
- 20 MR. FIGGE: Yes. Otay Mesa point of
- 21 entry is the main gateway for commerce in the San
- 22 Diego metropolitan area. All of the commercial
- 23 traffic in the San Diego area goes through Otay
- Mesa that's not processed at San Ysidro.
- We recently have seen some improvements

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1 in terms of providing fast lanes for the
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- 2 processing of trucks in a more quick manner. But
- 3 Otay Mesa, as San Ysidro, still experiences
- 4 significant amounts of delay due to the congestion
- 5 from the frequent use that we have there.
- 6 Looking at the Otay Mesa port of entry
- from a transportation perspective, it's currently
- 8 served by, you see the 905 at the top. That's an
- 9 existing city arterial basically that we're using
- 10 as a state highway to connect to the Otay Mesa
- 11 port of entry. It's a city street with traffic
- 12 signals and left turns and lots of vehicle use.
- The proposal is to build a freeway
- connection from 805, which is the first freeway
- 15 you will come to as you go to the west, to the
- 16 Otay Mesa port of entry. That project's about a
- 17 \$300 million project. We have most of the
- 18 funding, but have not been able to identify enough
- 19 to complete the project. We're looking at ways to
- 20 be able to build it perhaps in segments, or find
- other ways to get that accomplished. But it's a
- 22 significant transportation improvement that's
- 23 needed for that vicinity.
- One of the other significant ones that's
- occurring is to the north of here. There will be

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1 a new toll road built called SO-125. It's
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- 2 actually under construction right now, and will
- 3 provide access from the 905 freeway north into the
- 4 San Diego metropolitan area, which will provide
- 5 another north/south route for the people using the
- 6 border here.
- 7 I mentioned the future Otay Mesa East
- 8 port of entry. This is one, there's a lot of
- 9 potential improvements and new crossings over the
- 10 border that I'll talk about a little bit later,
- 11 but this is the one that has probably the most
- momentum at this point.
- 13 At the Otay Mesa border crossing we've
- had about 1.3 million crossings in 1999, and
- 15 that's expected to continue to grow to 2.1 million
- by 2010. We will need to be looking for ways to
- 17 accommodate this growth. And one way is to look
- 18 at another port of entry to the east.
- This shows you some of the improvements
- 20 that would be necessary on the Mexican side of the
- 21 border in terms of transportation access. And we
- 22 would have to be doing some more things on the
- U.S. side; extending the 905 freeway easterly
- 24 under a new route called SO-11, that would connect
- 25 into this. Currently there is no transportation

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1 infrastructure in that vicinity.
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- 2 Just taking a quick mention of the Tecate port of entry. Tecate is served by a two-3 4 lane state highway that goes to kind of the 5 mountains east of San Diego, ends up on route 188 6 to the border there. Tecate has recently improved the entire port facility and built an interim 8 CVEF, which is a commercial vehicle enforcement facility. I wanted to just mention that, because 10 California does have CVEFs at the three main 11 commercial crossings. We have the Otay Mesa,
- And this is a facility that allows for
 trucks to be inspected for safety and to some
 extent for their air quality as they come across
 the border. So we have the ability to inspect
 vehicles and make sure they're safe when they come
 across.

Tecate and in Calexico East.

- This is the new port there, after taking
 away the little yellow overlay. And the temporary
 CVEF is in place, and then we will be building a
 new permanent facility there that's about a \$17
 million project that we have received funds from
 the federal government to do that with.
- 25 Calexico is in Imperial County. It's

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1 been the traditional point of entry between
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- Mexicali and Calexico. There's about 17 million
- 3 person crossings at this location in 2003.
- 4 Calexico, the port of entry is at the end of state
- 5 route 111, which is at this point a main street
- 6 through the downtown portion of Calexico.
- 7 There isn't commercial traffic at this
- 8 location at this time. It's been moved to the
- 9 east, to Calexico East. But there is significant
- 10 congestion in vehicular access at this point.
- We are discussing with a number of
- 12 agencies how to improve the situation at Calexico
- by maybe making access via a road to the east --
- 14 to the west, rather, that would get it out of the
- 15 downtown. And that's something that's kind of in
- its early stages of discussion.
- 17 PRESIDING MEMBER GEESMAN: Is that 17
- million number also just a one-way number?
- 19 MR. FIGGE: Yes. This is Calexico East.
- 20 Calexico East is the main commercial facility for
- 21 the Imperial County area. It's fairly new. It
- 22 was built in a greenfield environment, a true
- greenfield environment, agricultural area that was
- 24 converted to this use.
- 25 We've built a new state highway to serve

1 Calexico called route 7. It's been built in two

- pieces. The second piece, which represents an
- 3 investment of about \$65 million, is set to open
- 4 this month, which will connect the Calexico East
- 5 port of entry directly with interstate 8 in
- 6 Imperial County, so it will have a full four-lane
- 7 expressway facility from the port to the freeway.
- 8 I just wanted to give you a quick view
- 9 of what we call the NAFTA network. We've looked
- 10 at all these transportation pieces over the years,
- and defined them as the NAFTA network. And that's
- 12 the blue lines that you see there.
- Some of those are existing facilities
- and some are new facilities. But they are
- 15 basically our vision of what's necessary to
- 16 accommodate the goods movement, particularly that
- 17 comes across the border into California or goes
- 18 from California into Mexico.
- 19 Looking at San Diego County you can see
- 20 the routes I was talking about at the border
- 21 between San Ysidro and Otay Mesa on the bottom
- left-hand of the screen there. That's route 905,
- 23 the freeway connection. It would be continued
- 24 past 125 to the red dot showing where Otay Mesa
- 25 East would be built via state route 11.

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And then going directly north from the
 1
         Otay Mesa East port of entry you see the 125 toll
 2
 3
         road project. The other roads are existing roads,
         but they're being improved as part of the overall
 5
         transportation improvements for the San Diego
 6
         area.
                   The red designates those pieces that are
 8
         basically new facilities that we were talking
 9
         about.
10
                   Looking at Imperial County, Calexico and
11
         Calexico East are the two port of entries shown in
         the middle. The red pieces are route 98 from
12
13
         Calexico to Calexico East is a two-lane facility
14
         most of the way. We look to improve that to at
15
         least four lanes. And then the north/south route
         is route 7 going directly from the Otay Mesa East
16
17
         up to interstate 8.
18
                   So we'll have that complete here
         shortly. The route 98 piece hasn't been funded.
19
20
         We can see route 111 which runs directly from
21
         Calexico north to Brawley. That is one of the
22
         projects that we got started on earliest, and it
23
         now represents a four-lane expressway from
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25 The significant pieces that we need to

Calexico all the way to Brawley.

complete are extension of 7 north, and then around
Brawley in what we call the Brawley bypass. So

3 that right now we have trucks on that four-lane

facility on 111, and they come into Brawley and

5 they go through the middle of town on the main

6 street. And so the idea will be to build a four-

lane expressway so that all trucks would be able

to use that type of facility from Calexico East

all the way through Imperial County. And as you

saw, there was a great deal of truck traffic that

11 moves up into the Riverside/Los Angeles areas.

The cost of the NAFTA network is between \$1.5 and \$1.7 billion dollars, depending upon the availability of funds that we have programmed but are not necessarily available to us. The shortfall for those projects at this point is

17 between \$5- and \$600 million.

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Just wanted to touch on some of the
activities that we've been doing, that Caltrans
has been involved in. Looking at planning issues
from a transportation perspective. There's lots
of groups that are involved in planning and
working together with our federal partners and
with local and regional agencies, as well as our

25 counterparts on the Mexican side.

1	Caltrans participates in these
2	organizations at various levels, mostly our
3	district here represents Caltrans in terms of
4	transportation improvements for the state on these
5	types of groups.
6	I also wanted to touch on some of the
7	facts that we have in this report and that we also
8	have displayed in other places. Come from various
9	studies that have been funded, from state and
10	federal sources. We've looked at a number of
11	different surveys and transportation studies that
12	have really given us a pretty good handle on some
13	of the needs and issues that we have at the border
14	that provide us with a significant level of
15	information that allows us to do our planning.
16	There are some additional tools that
17	we've been working with, GIS type systems, and
18	working on looking at kind of short-term
19	improvements on what we call bottlenecks that
20	might be able to be resolved fairly inexpensively,
21	that provide some immediate benefit, that maybe
22	not are long-term solutions.
23	And looking at our cross-border models
24	so that we can anticipate what the future travel
25	demands are going to be.

The key for us right now is looking out 1 2 for long-range activities. This is a listing of 3 various potentially new crossings of the border that we're aware of, and there may be others that 5 are out there. All different agencies, different 6 people, different points of view, come forward with good ideas to look at what needs to occur to 8 facilitate the border crossing. And you can see that there's a lot of potentials out there. I think most of the agencies that are 10 11 involved with border planning, as well as ourselves, have come to the conclusion that we 12 13 need to be looking for that long-range kind of 14 viewpoint. And figuring out just how to judge 15 these things; what our needs are; where should we be expending the resources that we have that can 16 17 be done in the best way possible. So that's our focus, is to work with the 18 other agencies involved in border planning at this 19 point. And begin to assemble some sort of master 20 21 plan that we could all be working together with.

In conclusion, the -- no doubt experienced today, there are many different agencies involved in border planning; many different companies and private sector, public

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1 sector, environmental groups. It's a very
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- 2 complex, very involved area to work in.
- 3 And I think the more communication like
- 4 this that occurs the better off we are in terms of
- 5 trying to find commonalities.
- 6 The other point I guess we're making is
- 7 that the border infrastructure is not fully
- 8 funded, and there is needs for additional funds to
- 9 be able to do the things that we see need to be
- done in the short term, as well as the long term.
- 11 And then finally I think energy is an
- 12 area that we should pursue more discussion about.
- 13 I think it's something that we've not really had a
- 14 great focus on from the transportation side in the
- past, and this is an opportunity for us to do
- 16 that.
- 17 So I thank you very much.
- 18 PRESIDING MEMBER GEESMAN: Thank you.
- MR. FIGGE: I'd be happy to answer any
- 20 questions.
- 21 PRESIDING MEMBER GEESMAN: I appreciate
- you being here.
- MR. OLSON: Okay, the next panel member
- I think we'd like to hear from is Greg Newhouse,
- who wears several hats here. He's also a former

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Energy Commission Staff.
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And he listed as the San Diego Area
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         Clean Cities Coordinator, but I know he -- several
         other things. He's a representative of San Diego
 5
         Miramar College, also. So, Greg, if you have any
 6
         questions, comments, your insights. You have a
         presentation, also, right?
 8
                   MR. NEWHOUSE: Well, I have a
         presentation, but I think for the sake of time
10
         I'll forego running through that as a PowerPoint.
         I think it's been passed out to most people, so
11
         I'll just hit some of the key topics there that
12
         I'd like to address.
13
14
                   First is to add to a comment earlier
15
         today that Dr. Sweedler made. I think agreements
         and involvement in organizations is great. But I
16
         think organizational involvement in the border
17
18
         region is literally crucial for the Energy
         Commission to consider and to look at.
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What we're really looking at is issues and problems that have developed over a long period of time. They're going to continue to become more intense over the next years, as your staff report has indicated. And we're really looking forward to a consistent and committed

1 involvement in energy issues in this region.

I think it's almost along the line of,

3 for those of you who are involved in

transportation alternative fuels, the type of

5 effort that the Energy Commission put out in

6 regards to pushing, if you will, methanol in the

'80s. And just its commitment and almost tenacity

in doing that, that that's the type of involvement

and commitment that I think is critical from your

agency in terms of being involved in border energy

issues.

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Along with that, and kind of wearing the
hat as an Associate Dean of Miramar College, I
think any involvement in energy issues in this
region, particularly in transportation, involve a

key commitment to education.

We partner in our automotive program
with Toyota. Toyota made a decision a few years
ago to make a substantial push into the Mexican
market with its vehicles. It has requested from
us that our faculty spend time in Mexico actually
training their counterparts at community colleges
there, so you have technician development in the
Mexican various areas, so that the dealerships
there can actually fully repair, take care,

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1 maintain the vehicles that come to those
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- 2 dealerships, and to take care of the new
- 3 technology that comes into those regions.
- 4 So I would urge you that when you're
- 5 looking at any technological change you put that
- 6 hand-in-hand with educational change to go along
- 7 with it.
- 8 The final point is kind of twofold.
- 9 What I would like to offer you in the alternatives
- 10 fuels area is kind of a practical and a long-term
- 11 solution. On the practical side in your work with
- 12 the California Air Resources Board, amongst other
- things you identified diesel fuel alternatives.
- 14 Fischer Tropsch was one of the fuels that you
- identified as a key possibility in a diesel market
- 16 for heavy duty vehicles.
- 17 And I would say that's a great fuel to
- 18 pursue. It's not here right now. And I think one
- 19 of the things that we need to look at in the
- 20 border region again is going back to consistent
- 21 and continual improvement and change.
- I would encourage you to look at
- 23 biodiesel as a precursor to your decisions in
- 24 regard to Fischer Tropsch. I know there's NOx
- issues, nitrogen oxygen issues -- excuse me,

1 nitrogen oxide issues associated with biodiesel.

So I would suggest that when you look at
a practical alternative there, a 2 to 5 percent
blend in using biodiesel and getting that into the
diesel fuel arena starts you on a path of reducing
particulates, reducing toxic emissions, while not

7 having a substantial impact on nitrogen oxide

8 emissions.

It allows you also probably a good way to make changes simply in the culture, if you will, in the transportation arena to do something different than what is normally undertaken.

Biodiesel also can work well with ultra low sulfur diesel as a lubricity factor for ultra low sulfur diesel. So it goes hand-in-hand with the introduction of that fuel.

If you go back to the Fischer Tropsch example or option that you all have talked about before, there's some studies at the National Renewable Energy Lab that show that you can, if you do a blend that's roughly 54 percent biodiesel and the remainder Fischer Tropsch, you don't have any increase in nitrogen oxide emissions.

24 So the implication of that is even at 25 lesser blends with Fischer Tropsch you actually

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1 may have reduction of nitrogen oxide emissions.
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- 2 And I suggest you all might want to look into that
- 3 option, as well.
- 4 COMMISSIONER BOYD: Greg, what's your
- 5 biodiesel blend --
- 6 MR. NEWHOUSE: What the --
- 7 COMMISSIONER BOYD: -- component?
- 8 MR. NEWHOUSE: It was 54/46 blend with
- 9 the Fischer Tropsch.
- 10 COMMISSIONER BOYD: Fischer Tropsch and
- 11 biodiesel, but what's the bio in the diesel
- 12 percentage?
- MR. NEWHOUSE: I'm not -- in terms of
- 14 the NREL study I can give you that study and give
- it to your staff, but I don't know the exact
- 16 component of that. I assume it's one that was --
- 17 (Parties speaking simultaneously.)
- 18 MR. NEWHOUSE: -- to meet the present
- 19 ASTM standards, et cetera. That's my assumption
- in that.
- 21 But it gives you a way of making change
- 22 and of making practical change now. It gives
- 23 people on both sides of the border, if you wish to
- 24 make biodiesel from waste grease, a new industry
- 25 in both sides of the border to pursue. It's just

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1 a practical way to make change now. And I think
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- 2 it can lead into future partnerships.
- 3 On the long-term side, --
- 4 PRESIDING MEMBER GEESMAN: Greg, let me
- 5 jump in --
- MR. NEWHOUSE: Sure.
- 7 PRESIDING MEMBER GEESMAN: -- there and
- 8 say that biodiesel did receive a fair amount of
- 9 attention in a workshop either yesterday or the
- 10 day before yesterday.
- 11 (Laughter.)
- 12 PRESIDING MEMBER GEESMAN: And we do
- 13 intend, both in reviewing the staff materials that
- were presented yesterday, and also in scheduling a
- future workshop with the Air Resources Board and
- 16 the South Coast Air Quality Management District,
- 17 which I said I'd like to see by the end of June.
- 18 And there's apparently some back and forth as to
- 19 whether it might not more likely end up in July.
- But we do intend to give more attention
- 21 to the air quality ramifications of a biodiesel
- 22 blend. That will be a portion of our similar
- 23 discussion on the higher ethanol blend, as well.
- So I mean we're focused on some of the
- 25 things that might be able to be put into effect in

1 the near term and have a demonstrable impact in

- 2 the near term, rather than simply focus on some of
- 3 these longer term horizon options.
- 4 MR. NEWHOUSE: That would be great,
- 5 having California get to a standard, if you will,
- 6 for B-20 or some variation of that would be great
- 7 news all the way around. At least get some clear
- 8 guidance to people who propose that as an option.
- 9 And the other thing I would lay out for
- 10 you in terms of going from kind of one side of the
- 11 spectrum, which is what I consider the practical
- 12 and now, to the longer term spectrum, which is
- 13 simply going along with the Governor's plan for a
- 14 hydrogen highway.
- We have some really unique opportunities
- in this region because of things that already
- 17 exist here. We have one of the largest fueling
- 18 facilities, if you will, at the City of Chula
- 19 Vista. We have some vehicles in this region that
- 20 are running off of hydrogen. And we have a
- 21 manufacturer in this region, ISE Corporation, that
- 22 actually puts together buses that will run on
- 23 hydrogen.
- 24 We will have, my understanding is a
- 25 Department of Defense demonstration program

1 beginning later this year on hydrogen technology.

- 2 And in the longer term it gives us, on
- 3 both sides of the border, something to partner
- 4 with now as we're working out all of the details
- 5 in the hydrogen technology, and using that as a
- fuel and/or using that as a stationary source of
- 7 energy, to be able to have a long-term productive
- 8 partnership.
- 9 And I think both sides, the practical
- 10 now and the long term, offer you good pathways in
- 11 this region to work together in new partnerships.
- 12 That's what I would lay out for you.
- 13 COMMISSIONER BOYD: Thank you.
- 14 MR. OLSON: Thank you, Greg. I have one
- 15 question regarding -- congratulations on your
- 16 success here. This region is noted as a pioneer
- 17 throughout the country in success in alternative
- 18 fuels. The County and different cities, Chula
- 19 Vista, the airport CNG projects; even going
- 20 actually into Imperial with Calexico's CNG school
- 21 buses. And you're a prominent part of that with
- 22 your role as coordinating a lot of the programs
- for funding out of DOE, or at least administering
- 24 that.
- 25 And I guess one of the questions, about

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five or six years ago the U.S. Department of
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- 2 Energy was looking for ideas on cross-border clean
- 3 cities programs with sister cities, Tijuana, San
- 4 Diego, Juarez and El Paso and a couple others.
- 5 And I don't know if they really got much response.
- 6 Is that something that you -- have you looked into
- 7 that? Are you open to that kind of cross-border
- 8 doing joint demonstrations with a sister city, so
- 9 to speak, for --
- MR. NEWHOUSE: We're very much open to
- 11 that. I believe in El Paso/Juarez, they actually
- 12 have a partnership working together. And we would
- very much be interested in doing the same type of
- 14 partnership between our area and the Tijuana
- 15 region, as well. Very much so.
- 16 PRESIDING MEMBER GEESMAN: I wonder what
- your reaction would be to a stronger regulatory
- push to encourage saturation of CNG in the heavy
- 19 duty vehicle sector, public sector fleets in
- 20 particular.
- MR. NEWHOUSE: Gee, thanks for that
- 22 questions.
- 23 (Laughter.)
- 24 MR. NEWHOUSE: I'm really not in favor
- of the stronger regulatory push. I strongly

believe in incentives. I'm convinced that in some

cases the regulatory push to the north has

resulted in some very difficult CNG projects at

school districts, in particular. They've had the

great opportunity of getting vehicles and being

able to operate on natural gas. They haven't

always had the maintenance facilities nor the

That's changed over time.

But I think what's more valuable than a regulatory approach, and even more valuable than incentives, at least in many regions alternative fuels are implemented based upon good intentions of good people.

technicians that have been able to maintain them.

So even in the San Diego area we may have a CNG project in the north, a CNG project in the south, one or two in the eastern portion of the County, none of which allow the other, for various liability or other reasons, to be able to use their fueling facilities. So we have a lot of islands of good intentions.

And coming up with a plan, I don't like the word plan, but some type of integration action where people work together would be a great and huge value, which again is something that you

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1 folks could facilitate with a lot of us. But in
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- 2 the border region, as well.
- 3 MR. OLSON: Okay, at this point I'd like
- 4 to go to our next panel member, and I'm going to
- 5 ask Francisco Domez of U.S. Environmental
- 6 Protection Agency to make any comments, your
- 7 recommendations, insights on this session.
- 8 MR. D \(\pm \text{EZ}: \) Thank you, again. EPA's
- 9 main priority for air quality along the border, of
- 10 course, is to characterize and reduce emissions
- 11 that are interfering with attainment of the
- 12 national air quality -- national ambient air
- 13 quality standards.
- 14 As the CEC Staff document indicates,
- both San Diego and Imperial County have problems
- 16 with ozone and particulate matter. While Imperial
- 17 County also has problems with -- or has measured
- high concentrations of carbon monoxide,
- 19 specifically at the border crossing.
- 20 EPA has found that working on
- 21 transportation issues specifically can have
- 22 significant impacts on each of these pollution
- problems.
- 24 For example, as part of border 2012, EPA
- 25 Region IX is supporting U.S./Mexico border clean

diesel demonstration projects, which is a scoping

2 study to evaluate the costs and (indiscernible)

3 emission control retrofit technologies on Mexican

4 heavy duty diesel vehicles operating in the San

5 Diego/Tijuana region.

Upon completion of the study it is anticipated that up to 20 Mexico domiciled heavy duty diesel trucks operating in the border region will be retrofitted with appropriate emission controls to demonstrate the viability under Mexican operating conditions.

Demonstrating successful cost effective approaches to reducing air pollution from Mexican heavy duty diesel vehicles will help with the market for cleaner diesel in the border region, and provide an important tool for Mexico as it moves to implement similar cleaner diesel projects.

In another related project, the California Resources Board is receiving EPA grant support to analyze the trucks that routinely crosses the border from Mexico into California.

ARB will develop and conduct fuel surveys to determine fleet composition and activity characteristics such as country of

1 registration; vehicle characteristics like model

- 2 and year and odometer readings, engine model,
- 3 year, make, et cetera; trip origins and
- 4 destinations; fueling habits; and future plans to
- 5 increase travel in California and other states.
- Fuel samples from the subset of trucks
- 7 will be collected for analysis. Another subset of
- 8 trucks will be temporarily equipped with global
- 9 positioning systems to track vehicle activity all
- 10 over the U.S.
- 11 The information collected in the study
- 12 will increase our understanding of how much
- 13 Mexican trucks contribute to the region's
- emissions, and where geographically these
- 15 emissions are occurring.
- 16 Finally, border 2012 is also supporting
- ongoing work to pave dirt roads in Baja,
- 18 California. This is not so much a cargo-moving
- issue as a general vehicle transportation issue.
- 20 This road-paving project in Ensenada and Rosarito,
- 21 Tecate and Tijuana is underway and is anticipated
- to significantly reduce PM10 emissions.
- 23 The North American Development Bank is
- 24 providing significant support for this project,
- 25 which will pave 2.3 million square meters of

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1 streets in those five municipalities.
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2 Those are my specific examples. a very general remark I want to strongly endorse 3 the CEC Staff recommendation that the Commission 5 actively participate in the border 2012 program. 6 Just in the area of air quality alone border 2012 has several subgroups and forums that are direct 8 interest here, including the borderwide air policy forum, the California/Baja, California regional 10 workgroup. And within that work group, the San 11 Diego/Tijuana air task force and the Imperial/ Mexicali air task force, several of whom's members 12 13 are here present in the room.

These groups hold periodic public meetings and the CEC's interest and expertise would be most welcome in these collaborative processes.

PRESIDING MEMBER GEESMAN: What's the

Thank you.

14

15

16

17

19

timeframe for the road-paving program, and where
does the funding come from?

MR. D \(\text{YEZ} : \) EPA provides some amount of
funding, as I said. It's also leveraged from the
NAD Bank. I'm not sure of the precise timing;

25 I'll have to check in with my colleagues and get

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1 back to staff.
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- 2 PRESIDING MEMBER GEESMAN: Yeah, we'd
- 3 like to learn more about that.
- 4 MR. D ¥EZ: Okay.
- 5 MR. OLSON: Okay, the next speaker we'd
- 6 like to call on is Byron Wear, who is with the
- 7 Corrizo Gorge Railway and has a presentation. I
- 8 think this is a potential solution for some of the
- 9 transportation mode shift. So, Byron, please go
- 10 ahead. Now, there's also a little remote there
- 11 for you.
- 12 MR. WEAR: Thank you. It's a pleasure
- to be here, Commissioners and Staff. I'm Byron
- 14 Wear; I'm a former -- San Diego City Council.
- 15 Please don't hold that against me today. My
- 16 retirement check still clears the bank.
- 17 (Laughter.)
- 18 MR. WEAR: I get to play with trains, so
- 19 that's my new job. I also have the opportunity to
- 20 chair a state commission that led to the
- 21 consolidation of this agency, SANDAG, with our
- 22 Transit Authority and our Airport Authority.
- I'm here with Sergio Reyes. He's our
- 24 Director of Business Development in Baja,
- 25 California. And he's available for questions.

1 Sergio's father helped start the Baja, California

- 2 corporation that we are part of in terms of our
- 3 binational railroad.
- Moving on here, our railroad is
- 5 considered the impossible railroad. It was
- 6 started in 1908 construction during -- it survived
- 7 floods, survived World War I. And it basically
- 8 was the dream of John D. Spreckles, to actually
- 9 connect San Diego with the east. His dream was
- 10 for an eastern link in San Diego.
- 11 It's a very difficult railroad in terms
- of the terrain. This happens to be a slide of the
- 13 reopening trip across the famous Goat Canyon
- 14 trestle. It's the longest wooden trestle, curved
- trestle, about 600 feet, in the United States.
- 16 At the Golden Spike Celebration,
- 17 November 19th it was connected. John D. Spreckles
- is pictured there. I happen to have a personal
- 19 connection, that the man standing next to him with
- the moustache is my wife's grandfather, Colonel
- 21 Esteban Cantu. So, what goes around comes around.
- 22 Our railroad has gone through, as I
- 23 mentioned, all kinds of issues over the years.
- It's been basically up until a year and a half ago
- 25 was out of service for about 25 years. Inadequate

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1 maintenance, wildfires, flash floods and
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- 2 vandalism.
- 3 Our railroad was started two
- 4 corporations. The actual American company was
- 5 started in 1997 with the goal of reopening the
- 6 desert line; and then four years later we started
- 7 our affiliate in Mexico. We have approximately 65
- 8 employees which are split between both Baja,
- 9 California and San Diego.
- 10 Our president of our company, Gary
- 11 Sweetwood (phonetic) personally led the effort to
- 12 repair the tunnels. He has extensive construction
- 13 background and we were able to go in and spend
- 14 about \$6 million and totally reestablish the
- 15 connection.
- The issue here is that SANDAG and the
- 17 other agencies in San Diego had no idea that this
- 18 railroad would be open as quick as it was. So
- 19 that leaves us kind of scrambling for lots of
- 20 policy issues.
- We spent, as I mentioned, about \$6
- 22 million getting the rail open. This is, again,
- 23 the Goat Canyon trestle. And then this is a UP
- 24 test train we brought through back in 2004 to test
- 25 our tunnels. Union Pacific is our strategic

1 partner to the west, and we have a marketing

- 2 agreement and interchange agreement with them at
- 3 Seeley, California. And we are able to handle
- 4 double-stack containers through our tunnels.
- 5 Before opening we were hit with some
- 6 damage here. We had a fire that started and swept
- 7 across the border and took out one of our tunnels
- 8 and bridges. Our inhouse construction team that
- 9 repaired that bridge, and it's fully operational
- 10 now.
- 11 Our goal is to -- really our corporate
- 12 culture is a binational company that serves both
- 13 Baja, California and San Diego, to provide
- 14 efficient train and passenger services. We have
- 15 actually a passenger rights in Mexico; we do not
- have passenger excursion services in the United
- 17 States as yet. But that's something we are
- 18 seeking. Primarily because we think we can better
- 19 coordinate that service and avoid problems with
- 20 freight service.
- 21 We're actually hauling sand out of our
- own right-of-ways, a major impediment in the
- 23 desert portion where we have large sand dunes that
- 24 cover the track. So we've been conducting sand
- operations.

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We also -- talking about LP gas today.
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 2
         We are the folks that bring the gas across the
         border and currently in San Ysidro into Mexico.
 3
         That is beginning to shift. There are some major
 5
         security issues in terms of bringing that kind of
 6
         product down through downtown San Diego. And we
         are looking at shifting it to the east. We
 8
         actually can get a much more favorable
         transportation rate for the gas companies.
10
                   In addition to gas we have construction
11
         sand, lumber, paper, all kinds of different
         commodities we've been hauling over the last three
12
13
         years. We represent many products out of Baja,
14
         California, everything from products for Tecate
15
         Beer to wood and lumber and all kinds of
         construction products, plastics.
16
17
                   And this gives you an idea of what's
18
         happened just in three years. We've had a
19
         tremendous growth in terms of our business.
20
         is before opening the actual desert line, this is
21
         just the stuff coming down through San Diego
22
         crossing into Mexico.
                   The previous operator really didn't move
23
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in Mexico wanted, and we've really been very

the railroad in the direction that the government

24

tremendous increase, over 275 percent in volume.

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1 aggressive in terms of marketing. So we've had a
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12

- There is a gamma ray machine installed

 at San Ysidro; one is yet to be installed in

 Campo. But it provides all the adequate security

 and is actually much more easier for customs to
- 7 look at a train than a series of 150 trucks.

providing security on our railroad.

- 8 The railroad's very unique. We actually
 9 have a full-on official police force, fully peace
 10 officer status, approved by the Governor. We have
 11 six sworn officers. We do an excellent job in
- Our first revenue freight came across
 the desert line, and this is going into Mexico;
 that's tunnel number four -- December 30th. And
 since that time we've had approximately 100 rail
 cars. And about every few weeks it seems like
 it's doubling in the capacity or the quantity.
- Long-term goals are to connect Baja,

 California with some kind of a rail service. I

 think in your report you talked about the import

 of Ensenada as a project. And that's been talked

 about. What I want to do today is talk about how

 we might be able to accelerate activity in and

 around Ensenada on a short-term basis.

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1 First some global numbers from Mexico.
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- 2 The red area there shows a tremendous amount of
- 3 capacity of rail service on the western portion of
- 4 Mexico. The bulk of it is going from Mexico City
- 5 to Laredo.
- And the second slide here again gives
- 7 you kind of an idea of what's happening between
- 8 the borders in terms of freight back and forth.
- 9 UP is one of the largest railroad companies that
- 10 links with Mexico. Actually they have about a 26
- 11 percent share in one of the Mexican railroads. So
- that's part of their strategic plan, is to really
- 13 serve both countries.
- 14 And we see this area as really
- 15 strategically linking the Pacific Rim and the
- 16 Imperial Valley to the east with North America and
- mainland Mexico in terms of our strategy.
- 18 Let me go a little bit further about
- 19 that. Our whole marketing arm is, we call it
- 20 rail-port, it's to combine shipping, trucking and
- 21 rail. So although we're a railroad, we understand
- 22 that there is a place for railroads, there's a
- 23 place for trucks, and obviously shipping.
- So we're trying to take the best of all
- 25 those things and establish something called the

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1 international California corridor. Now, the red
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- dotted line there gives you the idea, gives you
- 3 the route generally of our rail service.
- 4 We basically operate the rail from
- 5 Tijuana to Tecate on the Mexican side of the
- 6 border. On the U.S. side the official port of
- 7 entry is Campo. And then we operate into the
- 8 Imperial Valley and we hand off to Union Pacific
- 9 with our interchange agreement.
- 10 We also have the ability to connect
- 11 Mexico with Mexico, because the railroads in
- 12 Mexico connect to Mexicali, but they don't connect
- 13 to Tijuana. So we are Mexico's connection in
- 14 terms of providing inbound product from Mexico to
- get into the Tijuana/Tecate area.
- Our long-term plan is to -- we talked
- 17 about Ensenada, is to establish ultimately a
- 18 larger port there. However, Ensenada has done an
- 19 excellent job in maximizing that port. The green
- 20 line is the potential trucking component. In
- about a month from now we're going to be testing a
- scenario where we would actually ship products
- from the Imperial Valley on our railroad. We
- 24 would transfer at Tecate onto truck and then haul
- it out of the Port of Ensenada as a short term.

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1 Ultimately wind up with a rail linkage there in
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- 2 the future. This is a facility which is already 3 completed in Tecate at the Pinelli Lumber site. 5 It's secured; it was constructed; and we have an 6 agreement to lease that facility for this multimodal plan. It's right on the toll road. 8 There's an additional facility that's been talked about at a place called El Ferito, 10 which we're partnering on that, which ultimately would be constructed further to the west. But the 11 facility we have is ready to go. It's secure with 12 13 fencing and has a rail into it. And currently 14 it's being used for various lumber products. 15 The other strategic partner on this map
- is, take a look here at Toyota has built a plant. 16 I think earlier we talked about Toyota and their 17 18 commitment to clean fuels. But they actually have a plant that they've constructed, but they didn't 19 20 do a particularly good job. They actually didn't 21 think rail was possible, so they invested millions 22 of dollars in trucking. Now they've been meeting with us trying to figure out how they can get 23 24 their parts on rail coming in, and then 25 automobiles on rail going out. So we are working

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1 with Toyota.
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- We've also had interest from Kia is
 building a plant, I believe, in the Rosarito area.

 And so we've been having discussions with them, as
 well, in terms of hauling automobiles.
- The Port of Ensenada, capacity is

 350,000 containers. They're moving between about

 75- or 80,000 containers to date. They've added

 additional crane capacity; they've dredged their

 little harbor there. And we see that as a short
 term solution to basically trying to bypass Los

 Angeles and create this other connection.
- Now, in terms of volumes, it's not going
 to be a lot, but we think it'll help provide this
 particular region with a strategic advantage.

We are working with the Port of San 16 Diego. The problem there is it's very difficult 17 18 to get into the port. They lack the adequate real 19 estate around the port. But we certainly are 20 committed to working with the Port of San Diego as 21 well, in that also, a partner. But right now we 22 can't go through the -- there's a switch issue at 23 Burlington Northern, and there's some political 24 issues that are making it very difficult for us to 25 access our own port. So we see Ensenada as an

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interim solution.
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2 The port is made, obviously, maritime 3 high priority in terms of maritime cargo. They've done a good job in the last five years. But we 5 really want to fully explore the rail 6 alternatives. We actually need a whole other, I call it a \$100 million third track, from the 8 border to get into the port, because the current rail line is actually being used by the trolley 21 hours out of the 24 hours in the day. And we only 10 can move rail in that three-hour window between 11 about 2:00 in the morning and 5:00. So we need 12 13 another third rail to connect to the port. Again, 14 that's a \$100 million infrastructure project. 15 In terms of facts of North American rail traffic, if you haven't heard now there's a big 16 demand for rail. Railroads getting very picky. 17 18 I'm talking about the major, class 1 railroads. They're dictating who and what they want on their 19 20 railroad. They actually basically told United 21 Parcel Service that we can't serve you anymore because of their tremendous demands. 22 23 And they're getting picky. They've raised rates that affect the market, because they 24 25 don't have the capacity that they really need.

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The Sunset route, which runs from L.A.
 1
 2
         down to Phoenix and on down to Yuma and on into
         Arizona. There's one train every 15 minutes.
 3
         It's jammed and it's creating major problems for
 5
         the Port of Los Angeles. This gives you some idea
 6
         of the demand in terms of not only railcars, but
         intermodal, the last year. And if I were to look
 8
         at the rail facts, it's probably a very similar
 9
         curve in 2005. Gives you an idea of just, it's
         gone off the charts.
10
11
                   Los Angeles and Long Beach, the port
         there handles 40 percent of all U.S. waterfront
12
13
         commerce. There's a very good report the
14
         California State Lands Commission did on the
15
         issues around ports that you might be ahold of to
         give you some baseline information.
16
17
                   Sixty percent of all the imported cargo
         going to Chicago actually flows through the Port
18
19
         of Los Angeles and Long Beach. $392 billion value
         of trade. The challenge, though, is $16 billion
20
21
         worth of needed infrastructure.
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We talked briefly about the
transportation side in and around the border, but
to really make that port avoid the congestion,
there needs to be some serious spending. And this

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1 \, is kind of the shopping list of what you need to
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- 2 do to really make this whole system work.
- The question is, you know, in light of
- 4 our budgetary constraints where are we going to
- 5 come up with \$16.5 billion.
- The other issue, of course, is the labor
- 7 problems. This is a photograph of the I-710 up
- 8 there in the L.A./Long Beach area. The photograph
- 9 to the left is the labor shutdown during the
- 10 strike of 2002. And normal conditions is on the
- 11 right. So, obviously we have some issues there.
- 12 And we think rail and additional
- infrastructure, and we were looking at the
- 14 entire -- looking at Mexico and California as
- 15 collaborative partners.
- 16 In the Imperial Valley we see a
- 17 tremendous opportunity for improved rail service
- as I talked about earlier, going out of the Port
- of San Diego; jobs, improved service, costs,
- 20 economic development, even the little visitor
- 21 industry with the potential passenger excursion
- 22 train operating through the Gorge would be a real
- 23 highlight for Imperial Valley, one of our
- 24 breadbaskets here in California.
- This gives you an idea of the potential

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1 container demand just from the Imperial Valley
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- alone. We're looking at 53,000 containers a year
- 3 of ag products. Everything from hay to
- 4 vegetables, livestock, seed crops. And that stuff
- 5 needs to be moved. Currently it's going out of
- 6 the Port of -- a lot of it's going out of the
- 7 Port of L.A.. And with the congestion, the price
- 8 is going up in trucking. So, again, we see the
- 9 railroad as an opportunity to solve that problem.
- 10 And that would be a capacity of daily
- two railcars, or two trains per day for exports
- 12 out of the Imperial Valley in terms of what the
- 13 potential could be.
- Overall we see our railroad with a
- potential of about 250,000 containers a year. And
- 16 those numbers have been run by Union Pacific in
- 17 terms of getting this whole international corridor
- 18 open.
- 19 In addition, we're looking at helping
- 20 Imperial Valley in terms of their hay export; but
- 21 also bringing in urea, fertilizers into the
- Valley, as well, in terms of the backhaul.
- Our airport services are everything from
- inventory control, logistics, the whole thing.
- 25 Basically it's a one-stop shop. You put you stuff

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on the train in the Imperial Valley and it goes
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- 2 all the way to China or vice versa, products that
- 3 need to come from the Pacific Rim, you know, into
- 4 Chicago, could come right through our railroad,
- 5 bypassing again the Port of Los Angeles.
- 6 And then in the Imperial Valley we're
- 7 looking at establishing these various railport
- 8 facilities in terms of the connection with Union
- 9 Pacific.
- 10 And that basically concludes my
- 11 presentation. I just want to give you a brief
- 12 update, and feel free to contact Sergio and myself
- if you need any additional information. And I'm
- 14 available for questions.
- 15 PRESIDING MEMBER GEESMAN: Thank you for
- 16 that. Are you a public company or private
- 17 company?
- MR. WEAR: Private company.
- 19 PRESIDING MEMBER GEESMAN: Thank you.
- MR. ADAMS: I just have one question.
- 21 We saw an article about this proposed port, Punta
- 22 Colonet, I think, down 150 miles south of the
- 23 border. Actually we tried to get somebody who was
- 24 identified in the article to come here and were
- 25 unsuccessful.

But I wondered if you had any thoughts 1 2 on that in terms of the potential for that port, and this is a major if, but if that port would be 3 4 built the technicalities or the -- what would it 5 take to bring rail to there? And what sort of 6 potential could that be if, in fact, that thing were built? 8 MR. WEAR: Well, you're talking about some very serious money. It's been talked about, 9 10 you know, up to \$3- \$4-billion to build the port, 11 plus the rail connections. And John D. Spreckles built our railroad in a kind of an unusual 12 13 configuration to bypass the mountains and San 14 Diego. And you're talking about some serious 15 tunnel work and bridge work. And if you were to blast through the mountains and have it connect to 16 Mexicali. 17 I think the jury's still out on what 18 19 might happen with that. Our philosophy is that 20 we're going to go ahead and start that connection 21 now because there's capacity at Ensenada. And so 22 we're going to take advantage of the opportunity. 23 Basically build that future customer base that

24 might occur if and when that port was ever built.
25 But whether it's a five-year window or a

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1 ten-year window, we really just don't know at this
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- 2 stage.
- 3 Yeah, we can have some different
- 4 scenarios. We had actually looked at a rail
- 5 connection from Tecate down to the northern part
- 6 of Ensenada, and there was some political
- 7 opposition to expansion of the port in that
- 8 particular area.
- 9 So there are some other different
- 10 alternatives in terms of how you meet that demand.
- 11 And they're going through that analysis now. And
- 12 I think at some point in the next six months
- 13 you're going to see either it's going to move
- forward or it's not going to, it's going to slow
- down because of the numbers. And that's what's
- 16 being studied right now.
- MR. ADAMS: Would it make more sense
- 18 coming in from Mexico City from the east heading
- 19 towards the coast, rather than coming from the
- 20 north. Is the terrain any less hilly or are you
- 21 still basically talking about tunneling through
- 22 mountains and --
- MR. WEAR: Well, you can --
- 24 MR. ADAMS: -- no matter which way you
- 25 come in?

MR. WEAR: If you don't go over the
mountain into Mexicali it's a lot cheaper to come
north right to Tecate and then connect with us.
And we would hope they would look at that as a
much cheaper alternative than trying to run the
railroad all the way over the mountain range, and
then up to Mexicali.

And the question there is the mutual trust between, you know, we've had issues with customs on both sides of the border as we started our railroad. And, you know, in terms of the trust factor among customs agents of product going inbound into Mexico and then back into the United States; and having the right bonding and going the other direction.

So we're in kind of a wait-and-see mode on some of those organizational issues. But it would be much cheaper for them to build the railroad from Ensenada directly to Tecate and have us haul it, invest in the U.S. side in terms of capacity issues that improve velocity of the railroad.

And also the additional construction we might do on the U.S. side in smaller pieces than 100 miles through a difficult mountain range.

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1 MR. ADAMS: Thank you.
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- 2 MR. OLSON: Byron, I have another
- 3 question. Has your company considered or tried
- 4 using LNG as a fuel, if not on the long haul, in
- 5 your switchyard for the locomotives?
- 6 MR. WEAR: Not yet, but that's something
- 7 we would certainly want to work with. All of our
- 8 locomotives we lease from Union Pacific currently.
- 9 And we have been basically, because of this
- 10 project being as costly as it is, you know, we're
- just getting this infrastructure established.
- 12 And we've had to invest millions of
- dollars to restore this railroad, and that's been
- our financial priority. But the long-term benefit
- of the fuel savings and some of the other issues,
- 16 we would not be -- we want to work forward with
- you on that as a strategic goal.
- 18 The only issue there is the, you know,
- 19 railroads are regulated by the federal government.
- 20 And we'd have to see whether it would be a mandate
- 21 or whether it would be something we could get some
- 22 kind of a benefit out of, or some tax credits or
- 23 some financial incentives to -- or maybe some low
- interest loans to acquire that kind of equipment.
- MR. OLSON: Okay, and I guess formal

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1 comment on the Committee, Al Sweedler, do you have
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- 2 any other comments on this area?
- 3 DR. SWEEDLER: Again, to bring it back
- 4 to the IEPR. It would seem to me the main areas
- 5 that you'd want to focus on in the report with
- 6 respect to energy is that one, it's going to be
- 7 clear that there will be many more Mexican trucks
- 8 coming into California. There may be a temporary
- 9 hiatus with legal challenges, but over time if
- 10 NAFTA survives, which it looks like it will, we're
- going to see many many more trucks.
- 12 And then that is connected to the
- economic vitality of this whole region in
- 14 California. So the fuels for these trucks, where
- will they come from; what's the source of supply;
- and particularly what type of fuel.
- 17 If they're going to have to use CARB
- 18 diesel, how will that get to Mexico; what will be
- 19 the supply chain and the cost of that.
- So, from the energy perspective, to
- 21 focus on the fuel and to just be pretty sure that
- 22 the volume is going to increase. The ports of
- 23 entry and the other things that's being handled by
- 24 Caltrans quite competently and in a comprehensive
- 25 way.

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1 But the energy parts with respect to
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- 2 fuels are going to show up somewhere in this
- 3 report.
- 4 MR. ADAMS: You touched on it briefly,
- 5 but I think there could be room for more detail.
- 6 The other thing I noted in the analysis which you
- 7 didn't mention is that rail traffic is roughly
- 8 four times more efficient in terms of energy use
- 9 than trucks.
- 10 So, to the extent that you can increase
- 11 rail traffic of goods, you are, in effect, being
- much more energy efficient, using a much more
- 13 energy efficient mode of transportation. And
- 14 that's something that I think is something that
- really speaks to rail, expansion of rail.
- Particularly when, as we said, 90 percent of the
- goods crossing the border by truck, if you could
- 18 reduce that by 10, 20 percent, by rail, that's a
- 19 significant decrease in energy use. And that's
- 20 also a decrease in adverse air impacts and
- 21 congestion, as well. So, I think rail is really
- something we'd like to look at in much more
- 23 detail.
- 24 Eric Meandros, who I believe you got a
- 25 PowerPoint presentation that Dale gave you,

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1 unfortunately couldn't make it today. But perhaps
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- 2 we can get him back. He's an expert on switching
- 3 from diesel fuel to LNG, CNG for both trucks and
- 4 rail. And I hope to get his analysis incorporated
- 5 into our analysis, because I think that's really
- 6 part of the solution, is well, trucks are going to
- 7 be with us, and if we can run them on other fuels,
- 8 I think it's in our interest to do so.
- 9 MR. WEAR: Let me jump in and also say
- 10 that there's been a culture with customs because
- obviously trucking has been going on here in our
- 12 area. Now that we're shifting over to the
- 13 railroad we would like to get additional crossings
- for our railroad, because it creates a competitive
- 15 disadvantage for us.
- 16 Currently the customs will only allow
- us, I think, two crossings at Campo. And, you
- 18 know, which comes first, the chicken or the egg.
- 19 So we want to have, you know, up to six
- 20 to eight crossings so that product can move
- 21 quickly and rail can be competitive with trucks.
- MR. ADAMS: One last question. In terms
- 23 -- if you know, in terms of the time that it takes
- 24 to let's say inspect trucks, 10, 20, 100 trucks,
- versus a train, do you have any feel for how much

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1 quicker it is inspecting a train?
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- 2 MR. WEAR: It's much faster doing a
- 3 train. The entire manifest is on a computer
- 4 program. The customs gets it in advance. They
- 5 know what's on every car.
- If there's a concern about a security
- 7 issue they can have us unload that particular car.
- 8 We can set it aside, and the rest of the train
- 9 would move out.
- 10 So it's, in terms of an exact amount of
- 11 time we've had, you know, it's been a hour or two
- 12 usually at Campo for that staff to come up and
- look over the train. Because our products just
- 14 getting going, it might be six or eight cars. We
- haven't really felt the full impact of having a 50
- 16 or 100, you know.
- 17 But it's much faster and easier for
- 18 customs to do a train than it is 150 trucks.
- MR. ADAMS: Thanks.
- 20 MR. OLSON: Thank you very much. I
- think that concludes our transportation panel.
- 22 Thank you, panel members, for participating today.
- 23 (Applause.)
- MR. OLSON: We have -- Commissioner
- 25 Geesman, --

1	PRESIDING MEMBER GEESMAN: I've got a
2	blue card. Skip Fralick.
3	MR. FRALICK: Thank you; I'll try to
4	make this quick, I know everybody's anxious to
5	leave. Thanks for the informative session today.
6	I'm especially interested in the
7	comments on renewable energy from Alan Sweedler
8	and Greg Newhouse on hydrogen. I'd like to
9	suggest investigation into a solution of hydrogen-
10	based economy. Eventually hydrogen is generated
11	from renewables, but initially perhaps natural gas
12	because it's much cheaper and perhaps more
13	available than we thought.
14	This takes off from (inaudible) hydrogen
15	concept integrating fuel cell vehicles in
16	generation of electricity. And they have one
17	variation which is instead of parking the vehicles
18	at a building or a workplace and plugging in
19	there, make it dispatchable and valuable for SDG&E
20	in smoothing out the intermittency of renewables,
21	themselves, by parking at a park and generating
22	station controlled by SDG&E.
23	Having computers to (inaudible) from the
24	various vehicle owners who would program their
25	selling price for electricity. And if it meets

1 SDG&E's needs, and it meets peaking power, then it

- buys that and it's all handled by computers either
- 3 directly with the car or with your laptop at your
- 4 office.
- 5 But it creates a dynamic scenario where
- 6 you don't need peaking, natural gas peaking plants
- 7 anymore as AB-11 says you have about six times the
- 8 electrical capacity in 30 or 50 kilowatt fuel cell
- 9 vehicles when you're doing the U.S. electrical
- 10 capacity, itself.
- 11 And it's clean. And as soon as energy
- 12 prices come down through some promising
- technologies like the technologies in photolysis
- 14 (inaudible), the cost of solar generated or
- 15 hydrogen through electrolysis will be paralleling
- in cost effectiveness with the lower cost of fuel
- 17 cells. Those have to be expanded by economies of
- scale initially to reach that point.
- Then looking say 20 years down the road
- 20 I think you need infrastructure planning at this
- 21 point are really long to prepare for that.
- Thank you.
- 23 PRESIDING MEMBER GEESMAN: Thank you
- 24 very much. Anybody else in the audience care to
- 25 address us?

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1 MR. PERKINS: Thank you, again. Just a
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- 2 brief observation.
- MR. OLSON: Could we get your name,
- 4 please?
- 5 MR. PERKINS: Dan Perkins, the Sierra
- 6 Club. I'm sorry.
- 7 And the CNG has been worked on for a
- 8 long time for the internal combustion engine. And
- 9 it is a good viable method of doing it. However,
- 10 one of the failures that we've had is that having
- 11 a dual fuel capacity it was too easy for the
- 12 customer to reach down and flip the switch and
- turn over to regular gasoline.
- There's a big effort for SDG&E to do
- 15 CNG, as well. And a lot of these things have
- 16 failed because we don't have the infrastructure
- 17 ready in order to do that.
- 18 But I might add that an ideal scenario
- 19 for CNG is the diesel engine. And so for the
- 20 trains that you're talking about and the trucks
- 21 that are crossing the border, they have a
- 22 tremendous opportunity to clean their pollution up
- 23 by using compressed natural gas.
- MR. OLSON: Commissioners, we had
- originally planned another panel session on the

1 wrap-up, and the people originally had planned for

- 2 that, there's only one left here and that's Al
- 3 Sweedler. So, --
- 4 COMMISSIONER BOYD: Well, wrap us up,
- 5 Alan.
- 6 (Laughter.)
- 7 DR. SWEEDLER: Just us diehard border
- 8 groupies here.
- 9 Okay, very quickly, again trying to help
- 10 the staff put together this report input for the
- 11 Commission.
- 12 A lot of the things we discussed today
- are technology issues, future. That's going to
- 14 happen with perhaps Commission support, but
- they're a little bit outside the realm of this
- 16 report.
- 17 I think the most important thing with
- 18 respect to the U.S./Mexico and California/Mexico
- 19 border region that might emerge from this whole
- 20 process is what was discussed earlier.
- 21 First of all, the belief on your part
- 22 that some sort of national, binational mechanism
- is needed above and beyond what already has been
- 24 inculcated with the border energy working group
- and the working group, the border 12, something

1 more substantial based on the recognition of the

- 2 phenomenal increase in the energy infrastructure
- 3 that's taking place in, as I said, in somewhat of
- 4 an uncoordinated way.
- 5 PRESIDING MEMBER GEESMAN: Yeah, I think
- 6 you've got that from both Commissioner Boyd and
- 7 myself.
- DR. SWEEDLER: Okay, so if that could --
- 9 what that'll be called and how that'll be
- 10 manifested needs to be discussed more. But that
- 11 notion could be very helpful for California and
- 12 for long-range planning.
- Two specific things that have been
- discussed and that would be worthwhile to emerge,
- the extension of the renewable portfolio credits
- 16 to Mexico. That would really give a shot in the
- 17 arm for renewable development if they could use
- 18 that.
- 19 PRESIDING MEMBER GEESMAN: And I think
- 20 that would be consistent with positions that both
- 21 Commissioner Boyd and I took earlier in our
- 22 capacity on the Commission's Renewables Committee,
- 23 setting up the incentive program for the renewable
- 24 portfolio standard.
- I think the constraint that's likely to

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1 exist is transmission.
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- DR. SWEEDLER: Okay, so then that's the
- 3 next step, is to implement that. And then how
- 4 those, well, consider Mexico like Arizona or
- 5 Nevada.
- 6 PRESIDING MEMBER GEESMAN: Right.
- 7 DR. SWEEDLER: That's the idea. And
- 8 then the other specific one, which also was
- 9 addressed here, is a way to literally, to put into
- 10 practice the notion that it's a single region by
- 11 allowing efficiency investments across the border
- 12 that clearly benefit California ratepayers, which
- 13 will be discussed. That needs to make its way in
- 14 as a spelled-out recommendation with some analysis
- 15 to back it up on how that -- and I'll let it go at
- 16 that.
- 17 COMMISSIONER BOYD: The hard part of
- 18 that, Al, is getting Baja interested in that.
- 19 DR. SWEEDLER: Right, and I think that's
- 20 probably the next time something like this is
- 21 done, we need to have some serious representation.
- 22 And I understand there were some issues, but it
- 23 needs a little more planning.
- 24 And I know that they are interested, but
- 25 the way to do that is important; how to get them

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involved. And you're absolutely right.
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- 2 One of the points I wanted to make
- during the discussion of that, the money that
- 4 California or the U.S. puts into energy
- 5 efficiency, even through the NAD Bank, I think is
- 6 always going to be in the form of seed money, in
- 7 small projects.
- 8 Mexico has to make the major
- 9 investments. And they have to see it in their
- interests, which many of the forward-looking
- 11 people do in CONAE and places like that, truly
- 12 understand this.
- So this would be a real partnership.
- 14 But it would have direct benefits to California.
- 15 PRESIDING MEMBER GEESMAN: Well, I think
- 16 where we go from here is to compress down our
- 17 report. Ultimately Commissioner Boyd and I will
- have a Committee report and we'll take something
- 19 to the full Commission.
- 20 We're hopeful of having a staff product
- 21 mid-summer this year. We will be back here at
- 22 some point before November in terms of offering an
- opportunity on those more focused recommendations.
- 24 There's obviously a lot of work ahead of us in the
- 25 next several months.

1	But I think this has been a very
2	productive discussion today. And I want to thank
3	all of you for your contribution to it.
4	(Applause.)
5	(Whereupon, at 5:00 p.m., the workshop
6	was adjourned.)
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CERTIFICATE OF REPORTER

I, TROY A. RAY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set $$\operatorname{\textsc{my}}$$ hand this 1st day of May, 2005.

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